



# Human Resources

## Texas Municipal Retirement System (TMRS)

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City Council Meeting – May 27, 2025

# Today's Presenter

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**Anthony Mills**, TMRS Director of Education Services



# Texas Municipal Retirement System

## City's Mandatory Retirement Plan

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- Employees become a TMRS Member as soon as they begin working in a position with a TMRS city that normally requires 1,000 hours per year.
- As a TMRS Member, employees can qualify to receive a monthly retirement benefit for life and possibly the life of any beneficiary.
- Employees contribute a percentage (5%, 6%, 7%) of your paycheck to TMRS. The percentage is selected by the city and employees cannot change that percentage.
- Employee contributions are deposited into an employees TMRS account.
- City matches employee's account balance when they retire at your city's matching contribution rate (1:1, 1.5:1, 2:1).
- Employees earn a month of service credit for each month that they work for a TMRS participating city.
- Once the employee has received enough service credit, they become eligible to receive a TMRS lifetime monthly benefit at retirement.
- To be eligible to receive a TMRS monthly benefit for life, the employee must:
  - be at least 60 years old and have at least five years of service credit OR
  - have at least 20 years of service credit, regardless of the age



# Burleson's TMRS Plan

7% Employee Deposit Rate (Mandatory)

2:1 City Match

Vested after 5 years of service

Updated Service Credit (USC) Rate 100%

Updated Service Credit (USC) Transfer

**Retro Cost of Living Allowance (COLA) for Retirees at 70% of CPI\***

Military Service Credit

Restricted Prior Service Credit

Supplemental Death benefit for employees and retirees

An attractive element of our overall benefit package is our TMRS retirement plan.

The City of Burleson has elected the maximum options for our plan design to be able to attract and retain employees.

*\*The Retro COLA is the only option in our current plan that we are reviewing – all other elections remain the same*



# **New Non-Retroactive Cost of Living Adjustment (COLA) Option**



# What Is a COLA?

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- A COLA is a cost-of-living adjustment that increases a retiree's or beneficiary's monthly benefit to help offset inflation
- The Consumer Price Index (CPI) is used to measure inflation
- TMRS cities can provide a COLA that is 30%, 50%, or 70% of the change in the CPI.

# 2025 Plan Change Study – Non-Retro COLA

## **TMRS** Comparison of Alternate Plan Design(s)

FOR CITIES

### 2025 Rates • Burleson

February 12, 2025

| Plan Provisions                      | Current            | Option 1           |
|--------------------------------------|--------------------|--------------------|
| Employee Contribution Rate           | 7%                 | 7%                 |
| City Matching Ratio                  | 2 to 1             | 2 to 1             |
| Updated Service Credit (USC)         | 100% (Repeating)   | 100% (Repeating)   |
| Transfer USC *                       | Yes                | Yes                |
| COLA                                 | 70% (Repeating)    | 70% (Repeating)    |
| Retroactive COLA                     | Yes                | No                 |
| Retirement Eligibility Any Age       | 20 years           | 20 years           |
| Vesting                              | 5 years            | 5 years            |
| Supplemental Death Benefit           | Actives + Retirees | Actives + Retirees |
| Contribution Rates                   | 2025               | 2025               |
| Normal Cost Rate                     | 11.94%             | 11.76%             |
| Prior Service Rate                   | <u>5.85%</u>       | <u>5.52%</u>       |
| Retirement Rate                      | <b>17.79%</b>      | <b>17.28%</b>      |
| Supplemental Death Rate              | <u>0.19%</u>       | <u>0.19%</u>       |
| Total Contribution Rate              | <b>17.98%</b>      | <b>17.47%</b>      |
| Unfunded Actuarial Liability         | \$27,862,777       | \$26,251,030       |
| Funded Ratio                         | 82.3%              | 83.1%              |
| Benefit Increase Amortization Period | 20 years           | 20 years           |

\* As of the December 31, 2023 valuation date, there were 101 employees with service in other TMRS cities eligible for transfer USC.

# New Repeating COLA Option Available for Cities



- Effective May 27, 2023, the Texas Legislature amended the TMRS Act to provide participating cities with a new repeating COLA option.
- Currently, a COLA must be calculated retroactively by looking back to the cumulative change in the Consumer Price Index (CPI) since each retiree's retirement date, commonly called the "catchup."
- The new non-retroactive repeating COLA option eliminates the retroactive calculation by only looking back to the change in the CPI for the one-year period that ends 12 months before the COLA's effective date (the "New COLA Option").
- This new COLA option was established to give cities that did not have a COLA but wished to offer one to retirees a financial means to do so by calculating a one-year period versus the retroactive COLA calculation.
- In almost every case, the New COLA Option will be slightly less expensive for a city than a repeating COLA calculated retroactively.
- While the impact of the New COLA Option on each retiree depends on many factors, no retiree's current monthly benefit will be reduced.
- The city still must advance fund all COLAs for both current and future retirees.
- A city does not have to adopt the New COLA Option. All current repeating or ad hoc COLA options with the retroactive calculation are still in place



## Key Provisions - New Repeating COLA Option Available for Cities



- To adopt the New COLA Option, a city must pass an ordinance and provide it to TMRS by December 31 for a January 1 effective date.
- Adopting the New COLA Option replaces any previous COLA and remains in effect until the city adopts any ordinance impacting COLAs.
- Because the New COLA Option is calculated based on the CPI during the year that ends 12 months before the COLA's effective date, each retiree will receive the same percentage increase to their monthly benefit.
- Cities can only use the New COLA Option to maintain or increase their COLA CPI percentage; they cannot decrease it.
- Cities that have a 70% retroactive repeating COLA as of January 1, 2023, can pass a new ordinance to maintain the 70% COLA with the non-retroactive calculation.
- The non-retroactive repeating 70% COLA will be slightly less expensive than the retroactive repeating 70% COLA.
- Future legislation being considered that may make this a “permanent” option for cities to consider.

## Example:

- Employee retires in 2024
- \$2,500 Monthly Benefit
- Assumes CPI grows at 2.5% after 2024
- As a repeating COLA city, COLA is applied each year

|               | 2027       | 2046        | 2059         |
|---------------|------------|-------------|--------------|
| Retro 70%     | \$2,596    | \$3,700     | \$4,817      |
| Non-Retro 70% | \$2,595    | \$3,608     | \$4,521      |
| <b>DELTA</b>  | <b>\$1</b> | <b>\$92</b> | <b>\$296</b> |

Benefit continues to increase; however, the Non-Retro COLA calculation decreases the amount of the COLA increase

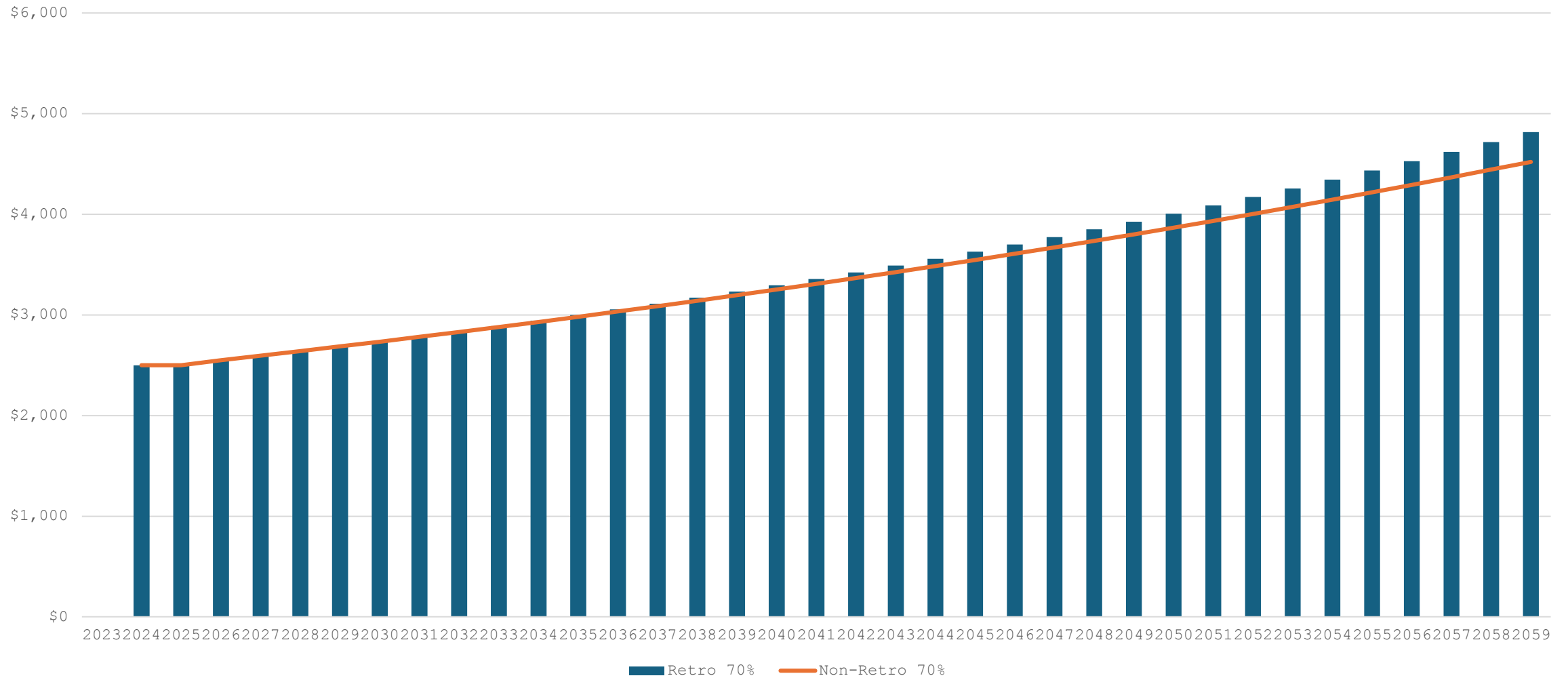
### Retro Vs. Non-Retro Projected Benefits

Retire in 2024 with \$2,500 Monthly Benefit

| Year | Dec CPI-U* | Retro 70% | % Increase Retro | Non-Retro 70% | % Increase Non-Retro | \$ Difference |
|------|------------|-----------|------------------|---------------|----------------------|---------------|
| 2023 | 306.746    |           |                  |               |                      |               |
| 2024 | 315.605    | 2,500     |                  | 2,500         |                      | -             |
| 2025 | 323.495    | 2,500     | 0.00%            | 2,500         | 0.00%                | -             |
| 2026 | 331.582    | 2,551     | 2.02%            | 2,551         | 2.02%                | -             |
| 2027 | 339.872    | 2,596     | 1.76%            | 2,595         | 1.75%                | 0             |
| 2028 | 348.369    | 2,642     | 1.78%            | 2,641         | 1.75%                | 1             |
| 2029 | 357.078    | 2,689     | 1.79%            | 2,687         | 1.75%                | 2             |
| 2030 | 366.005    | 2,737     | 1.80%            | 2,734         | 1.75%                | 4             |
| 2031 | 375.155    | 2,787     | 1.82%            | 2,782         | 1.75%                | 5             |
| 2032 | 384.534    | 2,838     | 1.83%            | 2,830         | 1.75%                | 8             |
| 2033 | 394.147    | 2,890     | 1.84%            | 2,880         | 1.75%                | 10            |
| 2034 | 404.001    | 2,944     | 1.85%            | 2,930         | 1.75%                | 14            |
| 2035 | 414.101    | 2,999     | 1.86%            | 2,982         | 1.75%                | 17            |
| 2036 | 424.454    | 3,055     | 1.87%            | 3,034         | 1.75%                | 21            |
| 2037 | 435.065    | 3,112     | 1.89%            | 3,087         | 1.75%                | 26            |
| 2038 | 445.942    | 3,172     | 1.90%            | 3,141         | 1.75%                | 31            |
| 2039 | 457.091    | 3,232     | 1.91%            | 3,196         | 1.75%                | 36            |
| 2040 | 468.518    | 3,294     | 1.92%            | 3,252         | 1.75%                | 42            |
| 2041 | 480.231    | 3,358     | 1.93%            | 3,309         | 1.75%                | 49            |
| 2042 | 492.237    | 3,423     | 1.94%            | 3,367         | 1.75%                | 56            |
| 2043 | 504.543    | 3,490     | 1.95%            | 3,425         | 1.75%                | 64            |
| 2044 | 517.157    | 3,558     | 1.96%            | 3,485         | 1.75%                | 73            |
| 2045 | 530.086    | 3,628     | 1.97%            | 3,546         | 1.75%                | 82            |
| 2046 | 543.338    | 3,700     | 1.98%            | 3,608         | 1.75%                | 92            |
| 2047 | 556.921    | 3,774     | 1.99%            | 3,672         | 1.75%                | 103           |
| 2048 | 570.844    | 3,850     | 2.00%            | 3,736         | 1.75%                | 114           |
| 2049 | 585.115    | 3,927     | 2.01%            | 3,801         | 1.75%                | 126           |
| 2050 | 599.743    | 4,007     | 2.02%            | 3,868         | 1.75%                | 139           |
| 2051 | 614.737    | 4,088     | 2.03%            | 3,935         | 1.75%                | 153           |
| 2052 | 630.105    | 4,172     | 2.04%            | 4,004         | 1.75%                | 167           |
| 2053 | 645.858    | 4,257     | 2.05%            | 4,074         | 1.75%                | 183           |
| 2054 | 662.004    | 4,345     | 2.06%            | 4,146         | 1.75%                | 199           |
| 2055 | 678.554    | 4,435     | 2.07%            | 4,218         | 1.75%                | 216           |
| 2056 | 695.518    | 4,527     | 2.08%            | 4,292         | 1.75%                | 235           |
| 2057 | 712.906    | 4,621     | 2.09%            | 4,367         | 1.75%                | 254           |
| 2058 | 730.729    | 4,718     | 2.09%            | 4,444         | 1.75%                | 274           |
| 2059 | 748.997    | 4,817     | 2.10%            | 4,521         | 1.75%                | 296           |

\* Assumes CPI-U grows at 2.5% after 2024.

# Retro vs. Non-Retro Calculation



- Assumes CPI grows at 2.5% after 2024

# Impact to Retirees, Employees, and City



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## Retirees/Employees:

- No plan design changes – continue with 70% of CPI for COLA.
- Continue providing annual increases to monthly benefit (70% CPI)
- Calculate COLA differently as a non-retro calculation vs. retro during the year that ends 12 months before the COLA's effective date, resulting in a decrease in the amount of the COLA increase received.
- Each retiree will receive the same percentage increase to their monthly benefit regardless of the year retired.

## City:

- Continue funding retirement as we do today.
- The non-retro calculation is estimated to have recurring annual savings of \$189,000. This savings is recommended to be returned to the City's Unfunded Actuarial Liability for TMRS.
- No changes to the plan design.

# Employee and Retiree Feedback



- City staff met with representatives from the Police and Fire Employee Associations, Employee Benefits Committee, and City of Burleson Retirees.
  - The current calculation was perceived by employees as providing the most value to retirees. Employees acknowledged that the new calculation would result in a uniform percentage increase in the monthly benefit to retirees, regardless of the year of retirement; however, employees did not consider this to be equitable. Employees recommended not making the change unless there was a compelling reason to do so.
  - Retirees feedback was to maintain the current calculation and not make any changes.

**Overall feedback was to maintain our current repeating retroactive Cost of Living (COLA) calculation.**

# Finance Committee Review

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## **March 5, 2025**

- The Finance Committee was briefed by city staff on this subject.
- Following that meeting, city staff were instructed to contact employees and retirees to get their opinions on whether to stay with the current retro COLA calculation or change the calculation to the new non-retro COLA calculation.

## **May 7, 2025**

- The Finance Committee was provided the feedback received from employees and retirees to maintain our current retro COLA calculation.
- Finance Committee recommended no changes.

# Council Action

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## **Option 1**

Maintain the 70% COLA calculation as the current retro COLA calculation

OR

## **Option 2**

Change how the 70% COLA is calculated using the NEW Non-retro COLA calculation

If this option is chosen, what is Council's direction on estimated savings:

1. Apply the recurring annual savings estimated at \$189,000 to be returned to the City's Unfunded Actuarial Liability for TMRS; or
2. Utilize the estimated savings in a different area



# Questions

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