



**Guadalupe Valley Municipal Improvement District  
BOARD AGENDA REPORT**

**Meeting Date: May 4, 2023**

**From: District Manager**

**Subject: Bay Area Water Supply & Conservation Agency (BAWSCA) and Bay Area Regional Water System Financing Authority (RFA) Appointments**

**Community Goal/Result**

Safe Community

**Purpose**

To appoint a representative for the Guadalupe Valley Municipal Improvement District (GVMID) water system to BAWSCA and RFA.

**Recommendation**

1. Appoint Director of Public Works/City Engineer Randy Breault to represent the Guadalupe Valley Municipal Improvement District (GVMID) as a member of the BAWSCA and RFA Boards of Directors for a four-year term (7/1/23 - 6/30/27).
2. Direct the City Clerk to provide the BAWSCA office with a record of the council action making the appointments.

**Background**

The attached letter addressed to Mayor Davis identifies the issues associated with the recommended actions.

The City's Director of Public Works/City Engineer Randy Breault has represented GVMID on both BAWSCA and RFA Boards since the establishment of these agencies in 2003. Mr. Breault was the 2015-2016 Chair for both BAWSCA and the RFA.

**Fiscal Impact**

None as a direct result of the actions recommended herein.

**Measure of Success**

Continued representation on the BAWSCA and RFA Boards, which strive to ensure the following three goals are met with regards to their member agencies' drinking water; a reliable supply, high quality water, and a fair price for the water.

**Attachments**

BAWSCA 1/26/23 letter addressed to Mayor Davis

*Clayton L. Holstine*

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Clayton L. Holstine

GVMID District Manager



January 26, 2023

The Hon. Madison Davis, Mayor  
Guadalupe Valley MID  
50 Park Place  
Brisbane, CA 94005

**Subject: Appointment of a Director to the Boards of the Bay Area Water Supply & Conservation Agency and the Bay Area Regional Water System Financing Authority**

Dear Ms. Davis,

The four-year term of Randy Breault on the board of directors of the Bay Area Water Supply & Conservation Agency (BAWSCA) will end on June 30, 2023, as will his term on the Bay Area Regional Water System Financing Authority (RFA). Action by your board must be taken promptly.

The enabling acts for both special districts allow the district to reappoint its director for an unlimited number of terms or to appoint a new director at the end of each term. The appointment will be for a four-year term. While BAWSCA and RFA are special districts, they are not a Joint Powers Authority (JPA); therefore, the term and duty is independent of the appointee's home agency. Hence, whoever is appointed will have a term that ends on June 30, 2027.

The enabling acts for both special districts require that a vacancy on their boards be filled no later than 90 days from the date the vacancy occurs. However, we encourage your city to make the appointments before June 30, effective July 1, 2023, so that a quorum of both boards can be ensured.

**Statutory qualifications:**

- The appointee must be a resident of, and a registered voter in, the district.
- The appointee may, but need not, be a member of your Board of Directors.

**Mechanics of the appointment process:**

- The appointments must be made at a public meeting of the Board of Directors and be properly agendaized.
- The appointments must be made by action of the full board, rather than by unilateral action of the board president.
- The appointments do not need to be memorialized in a resolution; a motion duly passed and recorded in the minutes of the meeting is sufficient.

- A copy of the record of the board actions making the appointment should be sent to BAWSCA. The oaths of office must be administered prior to the appointee's first meeting as a director on the BAWSCA and RFA Boards.

The two questions most frequently asked about an appointment are:

- Should the appointee be an elected member of the appointing agency's governing board?
- Should the same person be appointed to the boards of both agencies?

Both of these are matters of policy left entirely to the discretion of your board. I offer the following observations, based on BAWSCA's experience.

- The great majority of cities and districts which are participants in BAWSCA and the RFA do select a member of their governing body to serve on the BAWSCA and RFA boards.

One advantage of appointing a currently serving or former elected member of your board is the stature that his or her presence gives BAWSCA in its dealings with San Francisco, regulatory agencies and legislators. Another is the familiarity and experience the appointee already has in addressing policy matters for the district. The governing body of each individual agency is, of course, in the best position to evaluate these, and other relevant considerations.

- With no exceptions, cities and districts have appointed the same individual to both the BAWSCA and RFA boards.

Appointing one person on both boards offers an advantage because, although the two special districts have distinct roles, they are closely related. The familiarity with the issues gained through service on one board will be useful in participating on the other. Additionally, having the same person appointed to both boards assure greater continuity.

Please see that your board places this matter on an agenda for action by the end of June 30, 2023. I may be reached at (650) 349-3000 or [nsandkulla@bawasca.org](mailto:nsandkulla@bawasca.org) if you have any questions.

Sincerely,



Nicole Sandkulla  
Chief Executive Officer/General Manager

cc via email:

Randy Breault, BAWSCA Board Member  
Jerry Flanagan, BAWSCA Water Management Representative