# **City of Brisbane** Planning Commission Agenda Report

**TO:** Planning Commission

For the Meeting of 4/22/2021

SUBJECT: 3000-3500 Marina Boulevard; Design Permit Modification DP-1-21 (modification to DP-1-18); SP-CRO Sierra Point Commercial District; Design Permit revision to modify the exterior materials on all building elevations of the three-building biotech campus previously approved under DP-1-18 (2018); David Diamond, applicant; Bp3 Sf5 3000 3500 Marina LLC, owner.

**REQUEST:** This application was scheduled for public hearing at the Planning Commission's April 8, 2021 meeting. On April 8, 2021, the applicant requested continuance to the April 22, 2021 meeting in order to address public comments received on the proposed revisions and to modify the scope of the requested design permit modification. Due to the scope of the additional design permit modifications, tonight's public hearing was re-noticed and a revised staff report prepared which supersedes the previous April 8 staff report.

The applicant requests modifications to the approved Design Permit DP-1-18, granted in 2018 by the Planning Commission to allow construction of a three-building biotech campus at the above-referenced property. Specifically, the request would:

- Modify the dimensions and floor level locations of the cantilevered balconies on the north elevations of Building's 1 and 2 and west elevation of Building 3;
- Eliminate the balconies on the south elevations of Buildings 1 and 2 and east elevation of Building 3; and
- Reduce the dimensions and modify materials of the overhanging roof and side wall projections at the north and south elevations of Buildings 1 and 2 and west and east elevations of Building 3.
- Modify the interior and exterior wall elevations (relative to the interior courtyard) from a flat glass wall with projecting vertical glass fins (interior wall planes) or projecting horizontal metal fins (exterior wall planes) with a consistent "sawtooth" glass curtain wall at all elevations.

No other modifications to the approved design are requested. The approved design is discussed in detail in the November 29, 2018 Planning Commission agenda report (Attachment F), and briefly summarized below.

**RECOMMENDATION:** Conditional approval of Design Permit DP-1-21, per the staff memorandum with attachments, via adoption of Resolution DP-1-21 with Exhibits A and B containing the findings and conditions of approval.

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**ENVIRONMENTAL DETERMINATION:** An Addendum to the 2008 Initial Study (IS) and Mitigated Negative Declaration (MND) prepared for the Opus Office Center Project at the subject property was adopted by the Planning Commission on November 29, 2018 pursuant to CEQA Guidelines Section 15164. The Addendum is available for review on the City's archived website (see Attachments list at the end of this agenda report for hyperlink to archived materials associated with DP-1-18).

**APPLICABLE CODE SECTIONS:** Development regulations for the Sierra Point Commercial District (SP-CRO) are contained in <u>Brisbane Municipal Code (BMC) Chapter 17.18</u>. The <u>Combined Site and Architectural Design Guidelines for Sierra Point</u>, adopted by the City Council in 2001, guide the City's review of design applications in Sierra Point. Design Permits are governed by <u>BMC Chapter 17.42</u>.

## **BACKGROUND:**

## Design Permit DP-5-07 and Associated Approvals

In 2008, the City Council granted land use approvals for development of an office project ("Opus Office Center") on the subject property, encompassing approximately 445,000 square feet of building area in an eight and 10-story building, with a standalone five-level parking structure. The approvals consisted of a design permit, use permit, variance, and tentative parcel map to divide the site into three parcels. The approvals were extended in 2011 and 2017 through development agreements which provided a number of public benefits in exchange for the permit extensions.

#### Design Permit DP-1-18 and Associated Approvals

In 2018, the Planning Commission approved Design Permit DP-1-18 and associated Variance V-1-18 (lot coverage), Use Permit UP-1-18 (parking), and an addendum to the 2008 Initial Study/Mitigated Negative Declaration to modify the 2008 approved site design (the tentative map application was eliminated; the property will not be subdivided). The new design reduced the total building area to 422,552 sq ft, spread out within three buildings, and includes a 12,000 sq ft gym and café. The three buildings are grouped around a large, landscaped interior courtyard open for public and tenant use above a two-level parking podium. The bulk of on-site parking spaces would be located within the parking podium, with supplemental surface parking, including eight public parking spaces for shoreline access required by the San Francisco Bay Conservation and Development Commission (BCDC).

Because the site is located within 100 feet of the shoreline, the project also received permit approvals from BCDC (BCDC Permit #2019.001.00; approved 9/19/2019) and includes extension of the San Francisco Bay Trail around the western and northern perimeter of the site.

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Sierra Point is a former municipal landfill. The subject site was closed on an interim basis in compliance with Title 27 of the California Code of Regulations. The 2018-approved project includes site grading and final landfill closure in compliance with Title 27.

#### Project Status and Current Proposal to Modify the Approved Design

After receiving land use approvals from the Planning Commission in 2018, and BCDC permit approval in 2019, the property owner began to submit phased building permit applications to the City. A grading, landfill closure, and foundation permit was submitted in late 2019, followed by a structural permit in early 2020, and an architectural permit in summer 2020. The project broke ground in September 2020 after the City issued the grading, landfill closure, and foundation permit. The City issued the structural building permit earlier this year. The architectural permit, which contains the detailed site and landscape plans and building design, remains under review, pending Planning Commission action on the requested modifications to the building design described above and detailed below.

#### Project Description - Design Permit Revision

The applicant proposes to modify the north and south elevations of Buildings 1 and 2 and the west and east elevations of Building 3 related to exterior balconies and associated projecting balcony overhangs. The applicant additionally proposes modifications to the interior and exterior wall elevations (relative to the interior courtyard), revising the wall plane geometry, accent materials, and glass finishes and treatment. The modifications to each building are shown in the applicant's plans and renderings in Attachment B.

#### Balcony and Overhang Modifications

The previously approved partial-floor width balconies at the north elevations of Buildings 1 and 2 and east elevation of Building 3 have been revised to covered and inset balconies that span the full width of the floor. The depth of the projecting balcony overhang on the north elevation of Building 1 has been reduced to a varying depth of 5-10 feet, and the depth of the overhang on its south elevation has been reduced to 5 feet. The depth of the projecting balcony overhang on the north elevation of Building 2 has been reduced to 15 feet, while the depth of the overhang on its south elevation has been reduced to 5 feet. The depth of the projecting balcony overhang on both the west and east elevations of Building 3 have been reduced to 5 feet. The projecting balcony overhangs on both the west and east elevations of Building 3 have been reduced to 5 feet. The projecting balcony overhangs on both the balconies on the south elevations of Buildings 1 and 2 and west elevation of Building 3 have been eliminated.

At all building end elevations, the applicant proposes modifying the materials of the projecting overhangs from perforated corrugated metal panels to a sawtooth glass curtain wall with dense vertical fritting spanning the width of each glass panel. Fritted glass is achieved by fusing opaque ceramic paint to the back side of the glass. The frit improves the energy performance of the glass by providing some shading and reducing the solar heat gain in the interior of the building, and reduces glare on the exterior. The sawtooth curtain wall refers to the offset placement of the glass panes in a staggered fashion. Refer to Attachment B for the applicant's elevations with details showing the configuration of the sawtooth curtain wall.

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#### Exterior and Interior Wall Modifications

The previously approved glass walls along the interior and exterior (relative to the interior courtyard) from a flat glass wall with projecting vertical glass fins (interior wall planes) or projecting horizontal metal fins (exterior wall planes) with a consistent "sawtooth" glass curtain wall at all elevations. The sawtooth curtain wall features glass panes offset at angles to each other, with a vertical aluminum return fin at the end of each unit. The glass panes would feature a partial ceramic frit coating in a vertical pattern, replacing the previously approved transparent glass. (With the exception of the density of the vertical frit pattern, this sawtooth curtain wall design is consistent with the sawtooth curtain wall design proposed for the balcony overhangs described in the April 8, 2021 agenda report.)

Additionally, several comments were previously provided by the public and/or Commissioners which are discussed below:

- **Overall project FAR**: There is no increase to the proposed floor area ratio (FAR) of the project resulting from the modifications to the balconies at the building ends. While some interior floor area was gained in the revised design, additional equivalent floor area was reduced through the final iterations of the building design which required incorporation of elements that do not contribute to floor area per the definition of floor area in BMC Section 17.02.315 (including multi-floor enclosed shafts, stairwells, and atriums, and areas with less than 6 ft of ceiling height). The proposed overall floor area for the updated design is 422,487 sq ft, which is just below the 2018 floor area calculation of 422,552 sq ft.
- **Building Egress/Balcony Modifications**: Neither the originally approved balcony design or presently proposed balconies are designed for emergency egress. The Building Division is responsible for ensuring that emergency egress for new buildings is provided consistent with the California Building Code requirements and have reviewed this revised design through the ongoing building permit plan check process.
- Wind Analysis of Previously Proposed Balcony Design: In the project description provided in the April 8, 2021 Planning Commission agenda report, the applicant referenced wind studies that showed negative impacts to the comfort level of tenants using the previously approved balcony design (open balconies at the north ends of Buildings 1 and 2). The applicant has since clarified to staff that wind studies were conducted relative to the design of the building roof exhaust systems, which provided wind intensity and other wind data that informed the proposed balcony modifications. The applicant has not provided the referenced wind studies to staff as of this agenda report.

## **ANALYSIS AND FINDINGS:**

The analysis below addresses the proposed modifications in the context of the Sierra Point Design Guidelines and relevant findings in Chapter 17.42, Design Review of the Brisbane Municipal Code (BMC).

#### Sierra Point Design Guidelines Conformance

The following guidelines are excerpted from the Architectural chapter of the Sierra Point Combined Site and Architectural Guidelines:

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1. The building architecture will reflect a carefully controlled balance of diversity with a repetition of design features and details, which will foster continuity.

The proposed revisions are consistent with this guideline. The design approved under DP-1-18 called for three different exterior wall designs on each building: flat glass wall panels on the interior building walls with vertical glass fin projections; flat glass wall panels on the exterior building walls with metal horizontal fin projections; and flat glass wall panels with projecting partial floor-width balconies and exaggerated metal framing elements at the buildings 1 and 2 and north and south elevations of Building 3) would enhance the continuity of the project's design features and details by unifying the overall building exterior wall planes with a consistent sawtooth curtain wall design at all elevations.

The modified design retains unique design elements at each building end via the redesigned balconies and modified overhang depths. The sawtooth curtain walls on the exterior and interior wall planes feature a frit pattern distinct from the frit pattern of the sawtooth curtain walls at the building ends (thicker frit lines spanning the entire glass panel at the building ends, compared to thinner frit applied to a portion of the glass panels the on the exterior and interior wall planes). Spandrel (opaque) glass would provide additional horizontal framing elements at each floor to further differentiate the interior and exterior elevations from the building ends, while retaining continuity in the appearance and materials of the project as a whole.

The revisions to the building ends are consistent but not uniform. The design approved under DP-1-18 called for partial-width, offset balconies at two floors levels on each building's narrowest elevations. The proposed modifications would alter the floor level and dimensions of the balconies on the elevations with the best direct views of the Bay to the north and west, maintaining the consistency between buildings. Changes to the material of the projecting overhangs from perforated metal framing to fritted glass sawtooth curtain walls is similarly applied to each building, but their respective dimensions would vary to retain visual interest.

2. The buildings will be articulated to reduce their mass and effect on existing views while maximizing views from the buildings.

The proposed revisions are consistent with this guideline. The design approved under DP-1-18 features deep but relatively narrow off-set balconies on the north elevations of Buildings 1 and 2, framed by exaggerated, asymmetrical projecting overhangs that function aesthetically as an extension of the building, as opposed to serving a functional role for the balconies or podium-level common areas below. The proposed modifications to the projecting overhangs at the north elevations of Buildings 1 and 2 would reduce the depth of the overhangs, but they would remain a pronounced articulating element at these facades. Additionally, the upper level balconies would be stepped back from the building face at each building, providing additional articulation to those facades that was not included in the previously approved design.

The revised design of the building ends retains the balconies at the building elevations with optimal views to the Bay from the site to the north and east, while eliminating balconies from the building

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elevations with lesser or obstructed views to the south and west. While the balconies eliminated from the west elevation of Building 3 would have provided views of San Bruno Mountain, they also looked directly over Highway 101- a significant noise and emission source that may not be desirable for employees to be exposed to during their breaks.

3. Major unifying elements in the building design will be featured by simple, sculptured forms with chamfered and notched elevations and exterior balconies and terraces, where appropriate.

The proposed revisions are consistent with this guideline. As discussed above, the revision to the exterior and interior wall planes would result in a consistent wall plane (sawtooth curtain wall) and wall materials (fritted glass) throughout all three buildings, bringing significantly greater unity and simplicity to the project design compared to the three different wall planes approved in DP-1-18. The three-dimensional sawtooth curtain wall design echoes the three-dimensional details previously provided by the horizontal metal fins (exterior building walls) and vertical glass fins (interior building walls). The proposed reduction in the depth of the overhangs at the north elevations of Building's 1 and 2 would result in a simpler building form, while the fritted glass materials and sawtooth curtain wall design of the overhangs would provide needed texture and transitional angles for visual interest. The revised design results in a more streamlined building form that retains articulating features.

4. Continuous horizontal fenestration with tinted or low reflected energy efficient glass must be utilized to take advantage of the spectacular views from the office buildings.

The proposed revisions are consistent with this guideline. Fenestration refers to the incorporation of openings the building envelope through the design of exterior windows, doors, and other building openings. While the proposed sawtooth curtain wall design would feature many vertical fenestration elements (including the ceramic frit and aluminum return fin), fritted spandrel (opaque) glass panels provide consistent horizontal fenestration at each floor, essentially sandwiching the fritted, but not opaque, fritted vision glass above and below. The proposed modifications to the projecting balcony overhangs would replace perforated metal frames with fritted glass panels within a sawtooth curtain wall design. The revised design provides both horizontal and vertical fenestration, and allows for better views of secondary elevations at each balcony compared to the previously approved perforated metal panels.

Relative to energy efficiency, fritting glass increases its energy efficiency by reducing interior solar gain and simultaneously reducing exterior glare, while retaining views. Both the spandrel (opaque) and vision (clear) fritted glass will be low-emissivity glass. Both the glass material and frit treatment is consistent with Condition of Approval A.12 of DP-1-18 (refer to Attachment D), which calls for exterior glass to be treated to reduce exterior glare. The proposed revisions do not interfere with the project's achievement of LEED Gold energy efficient design standards, which is required by the project development agreement and conditions of approval.

5. The exterior panels forming the building skin will be made of precast concrete, brick, metal or tile veneer utilizing warm earth tones, neutral colors and some pastels. The use of shiny, highly metallic or reflective materials will be avoided.

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The proposed revision to the exterior and interior wall planes is consistent with this guideline. As noted above, fritting the glass significantly minimizes glare and shine of a glass wall system compared to non-treated glass. Incorporation of opaque spandrel glass panes at each building floor and angled sawtooth curtain wall design further reduces the reflectivity of the glass by allowing portions of the glass to be shadowed and not directly receive light, as a result of the angling the glass panels and shading from the vertical return fin. The applicant has provided updated diagrams illustrating the seasonal path of the sun relative to the orientation of each building and how the sawtooth curtain wall design and fritting reduces the area of glass exposed to direct sunlight (see Attachment B).

## BMC Chapter 17.42 Findings

- **Finding A:** The proposal's scale, form and proportion, are harmonious, and <u>the materials</u> and colors used complement the project.

The proposed revisions are consistent with this finding. The approved project design in DP-1-18 included a mix of building materials, including concrete and metal elements at the podium base, concrete, metal, and glass elements at the building facades, and metal penthouse enclosure. Replacing the previously approved flat glass wall planes and varying vertical glass or horizontal metal accents at the exterior and interior wall planes with a unified sawtooth fritted glass curtain wall with aluminum framing elements remains consistent with the previously approved design, and complements the overall mix of materials originally approved. At the building ends, the variated frit of the sawtooth glass curtain wall material represents an attractive transition from the exterior and interior sawtooth curtain wall materials, as opposed to the stark shift in texture and appearance provided by the previously approved perforated metal framing at the building ends and flat glass wall plane at the buildings' interior and exterior wall planes.

- **Finding C**: Proposed buildings and structures are <u>designed</u> and located <u>to mitigate</u> <u>potential impacts to adjacent land uses</u>.

The proposed revisions are consistent with this finding. The proposed modifications at all building elevations minimize potential glare impacts through the glass treatment (ceramic fritting) and wall composition (sawtooth pattern), as described in Guideline 5 above. The modifications to the geometry and treatment of the glass wall plane and to the dimensions and locations of the balconies and projecting overhangs do not impact the development's relationship to adjacent office buildings at 5000 Marina Blvd. or 1000 Marina Blvd. as exterior building glare will be minimized and building locations and setbacks from property lines will remain unchanged.

- **Finding D**: <u>The project design takes advantage of natural heating and cooling opportunities</u> through building placement, landscaping and <u>building design</u> to the extent practicable, given site constraints, to promote sustainable development and to address long term affordability.

The proposed revisions are consistent with this finding, as described in Guideline 5 above, due to the treatment of the glass and the sawtooth curtain wall design.

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> Finding J: Consideration has been given to avoiding off-site glare from lighting and reflective building materials.

The proposed revisions are consistent with this finding, as described in Finding C above.

**Finding M**: Provisions have been made to meet the needs of employees for outdoor space.

The proposed revisions are consistent with this finding. While some of the partial-floor width balconies previously approved under DP-1-18 would be eliminated, the redesigned balconies are ultimately more useable due to their full-floor width and the superior wind-blocking design of the redesigned projecting balcony overhangs. Furthermore, the eliminated balconies were on elevations of the building that either had obstructed views of the Bay or were fully exposed to Highway 101, and overall provided a lower quality outdoor space for employees compared to the balconies remaining on the elevations with superior views of the Bay. Finally, the project continues to provide ample outdoor space for employees via the interior courtyard, extensive gathering areas in the transition from the podium to the Bay Trail, and the extended Bay Trail itself.

## **ATTACHMENTS:**

- A. Approved site plan (DP-1-18)
- B. Applicant's revised plans and renderings
- C. Applicant's revised description of the requested modifications
- D. Draft Resolution DP-1-21
- E. Written correspondence
- F. November 29, 2018 Planning Commission agenda report and approved project plans (hyperlink to Planning Commission meeting page; multiple documents)

Ayres, Senior Planner

John Swiecki hn Swiecki, Community Development Director



ATTACHMENT B

# **GENESIS MARINA OVERVIEW OF DESIGN EVOLUTION**

## MARCH 22, 2021



# **Building Design, Planning Submission Comparison**

Ends of Building and Exterior Walls



Planning Commission Approved Design in 11/29/2018

**Proposed Design** 



# **Building Design, Planning Submission Comparison**

Ends of Building and Exterior Walls



Planning Commission Approved Design in 11/29/2018

**Proposed Design** 





# **Ends of Building Change Drivers**

## **SCALE AND HARMONY**

The scale and harmony between the different buildings is improved by a more-consistent expression at the building ends. The semi-transparent glass curtain wall panels on the side elevations at the building end projections unify the ends of the building with the sawtooth expression of the overall building façade.

## VIEWS

The reduction in the overhanging roof and screen wall projections at the ends of Buildings 1 & 2 enhances the views outwards toward the Bay. Additionally, the reduction of the north projection on Building 2 significantly improves the eastward views to the Bay from Building 1.

## WIND

The originally-presented projecting balconies could potentially be uncomfortable spaces for building tenants due to their wind exposure, so the current covered inset balconies with glass screen walls on the sides provide better-functioning amenity spaces for the tenants.

## NOISE

The glass sawtooth curtain screen panels eliminate the possibility of whistling sounds being generated by strong winds passing perforations in porous metal screen panels.

## GLARE

A dense frit pattern applied to the glass on the building end screen wall panels helps to reduce exterior glare.



# **Ends of Building Design Changes**

## **Building 1 Ends**

- North frame overhanging roof projection reduced to a dimension varying 5' to 10'
- South frame overhanging roof projection reduced to a dimension of 5'
- North end partial-width projecting balconies at L4 & L6 replaced with full-width inset and covered balconies at L3 & L6
- South end partial-width projecting balconies at L4 & L6 removed

## **Building 2 Ends**

- North frame overhanging roof projection reduced to a dimension of 15'
- South frame overhanging roof projection reduced to a dimension of 5'
- North end partial-width projecting balconies at L4 & L6 replaced with full-width inset and covered balconies at L3 & L6
- South end partial-width projecting balconies at L4 & L6 removed

## **Building 3 Ends**

- East & West frame overhanging roof projections reduced to a dimension of 5'
- East end partial-width projecting balconies at L4 & L6 replaced with full-width inset and covered balcony at L7
- West end partial-width projecting balconies at L4 & L6 removed







**Current Frame Extent Current Balcony Extent** 

# **Ends of Building Design Changes Comparison**





# **Ends of Building Design Changes Comparison**





# Building Design, Planning Submission Comparison Ends of Buildings



Planning Commission Approved Design in 11/29/2018

**Proposed Design** 

# **Proposed Exterior Elevation- Ends of Building 1**





**Building 1 - South Elevation** 

# **Proposed Exterior Elevation- Ends of Building 2**







**Building 2 - East End Elevation** 

**Building 2 - North Elevation** 



**Building 2 - South Elevation** 

GENESIS MARINA (3000-3500 MARINA BLVD) SKIDMORE, OWINGS & MERRILL LLP

## **ATTACHMENT B**

## **Building 2 - West End Elevation**

# **Proposed Exterior Elevation-Ends of Building 3**



**Building 3 - South End Elevation** 

**Building 3 - West Elevation** 



**Building 3 - East Elevation** 

## **ATTACHMENT B**

## **Building 3 - North End Elevation**



## **Planning Commission Approved Exterior Wall Design** 11/29/2018



## **View from North-West**

**A**. Flat glass curtain wall with projecting horizontal aluminum fins on the outward facing long building elevations. **B**. Flat glass curtain wall proposed on the short building elevations.

## View from North looking at courtyard

**C**. Flat glass curtain wall with projecting vertical translucent glass fins on the inward facing (courtyard side) long building elevations

# **Design Changes - Exterior Wall**

## **Exterior Wall - Outward Facing Long Building Elevations**

Flat glass curtain wall with projecting horizontal aluminum fins replaced with "sawtooth" curtain wall units with integral vertical fins on one side of each unit.

## **Exterior Wall - Inward Facing Long Building Elevations**

Flat glass curtain wall with projecting vertical translucent glass fins replaced with "sawtooth" curtain wall units with integral vertical fins on one side of each unit.

## Screen Wall Panels on Frame Extensions at Building Ends

Fly-by screen wall panels revised from open area/partial-width perforated metal screen panels and replaced with full-width with "sawtooth" curtain wall units with heavily fritted glass as a continuation of the exterior curtain wall system.



SAWTOOTH CURTAIN WALL WITH CLEAR. PATTERN



**Proposed Design- Exterior Wall** 



## ATTACHMENT B

## Planning Commission Approved Design in 11/29/2018 - Exterior Wall

# **Exterior Wall Change Drivers**

## FACADE SIMPLIFICATION AND CONSISTENCY

The replacement of the original flat curtain wall with projecting horizontal fins on the outward facing building elevations and the vertical glass fins on the inward facing building elevations with the "sawtooth" curtain wall system further enhances the cohesiveness of the overall project by eliminating a differing wall type thereby unifying the opposite building elevations with a singular façade vocabulary.

## **SOLAR ORIENTATION**

The vertical fin expression of the "sawtooth" on the east and west elevations improves solar performance by positioning the glass at a more advantageous solar orientation and are more effective in shading the glass from the low-angle sun on the eastern and western exposures





# **Proposed Exterior Wall Design**



# **Proposed Exterior Wall Design- Solar Orientation**

- The vertical projection on the sawtooth geometry helps shading from the south and southwest sun.
- from the low western and eastern sun.



## ATTACHMENT B

## **Building 2 - Partial East Exterior Plan**







ATTACHMENT B

# SOM



14 April 2021

Julia Ayres 50 Park Place Brisbane, CA 94005

Re: 3000-3500 Marina Blvd. Design Permit DP-1-18 Modification Application

Dear Julia,

Per your request, we are submitting documents illustrating the changes noted below that fall into the following major categories: (1) the ends of Tower buildings, and (2) the exterior wall design on the outboard facing long sides of the Tower buildings. As discussed, these changes reflect the modifications to the design from what was originally presented to and approved by the Planning Commission on 11-29-2018.

#### **PROJECT DESCRIPTION (DESCRIPTION OF MODIFICATION):**

#### 1. Ends of Buildings 1, 2 and 3:

At Building 1 (the building on the west side of the site), the overhanging roof projection at the north end of the building was reduced to a dimension varying from 5 feet to 10 feet, and the overhanging roof projection at the south end of the building was reduced to a dimension of 5 feet. The partial-width projecting balconies at the north end of the building on Levels 4 and 6 were replaced with full-width inset and covered balconies on Levels 3 and 6. The partial-width projecting balconies at the south end of the building on Levels 4 and 6 were replaced with full-width inset and covered balconies on Levels 3 and 6.

At Building 2 (the building on the east side of the site), the overhanging roof projection at the north end of the building was reduced to a dimension of 15 feet, and the overhanging roof projection at the south end of the building was reduced to a dimension of 5 feet. The partial-width projecting balconies at the north end of the building on Levels 4 and 6 were replaced with full-width inset and covered balconies on Levels 3 and 6. The partial-width projecting balconies at the south end of the building balconies at the south end of the building on Levels 4 and 6 were replaced with full-width inset and covered balconies on Levels 3 and 6. The partial-width projecting balconies at the south end of the building on Levels 4 and 6 were removed.

At Building 3 (the building on the south side of the site), the overhanging roof projection at the east and west ends of the building was reduced to a dimension of 5 feet. The partial-width projecting balconies at the east end of the building on Levels 4 and 6 were replaced with a full-width inset and covered balcony on Levels 7. The partial-width projecting balconies at the west end of the building on Levels 4 and 6 were removed.

The materials on the side elevations at the projecting ends of Buildings 1, 2 and 3 were revised to a semitransparent fritted glass sawtooth curtain wall panel system (from the originally presented perforated metal panels).

#### 2. Exterior Wall Design on the Outboard Facing Long Elevations of Buildings 1, 2 and 3:

A unitized aluminum and glass curtain wall was originally shown on the long elevations at the outward facing sides of Buildings 1, 2 and 3 with the plan geometry being that of a flat plane (uniformly parallel to the overall face of the building.) To add some depth to this wall (and some solar shading on the vision glass below), projecting horizontal fins were originally shown at the intermediate horizontal spandrel mullions.

The inward (courtyard facing) sides of the buildings utilized a curtain wall expression that read more vertically (as opposed to horizontally) by introducing vertical frosted glass fins 5' on center in lieu of the horizontal fins on the outward elevations. This design feature was intended to add depth and texture to the surface of the wall (instead of the wall being totally flat). The current design replaces the original flat curtain wall (with projecting horizontal fins on the outward facing building elevations and projecting vertical fins on the inward facing building elevations) with a singular curtain wall system that introduces a "sawtooth" shape into the plan geometry of the curtain wall units. The primary face of each "sawtooth" curtain wall unit is oriented at a slight angle (relative to the overall face

of the building), which results in a small vertical return fin at one side of each unit. This design feature maintains and enhances the depth and texture on the surface of the wall by integrating the visual effect into the wall itself (as opposed to the effect being achieved with additive elements). This strengthens and unifies the overall building expression by having only two façade types on each building, instead of three. In addition, the vertical fin expression of the "sawtooth" on the east and west elevations has improved solar performance in comparison to the horizontal fins originally shown on the outward facing elevations.

Whereas the originally shown curtain wall units contained clear transparent vision glass and opaque spandrel glass, the current "sawtooth" curtain wall units utilize vision glass with a partial frit pattern of intermittent vertical opaque white lines applied to the glass to further accentuate the vertical expression of the exterior wall which helps strengthening the unity of the overall building expression.

#### SUPPORTING STATEMENTS:

These changes were made as part of the evolution and refinement of the original design, with an eye toward enhancing the cohesiveness of the campus and improving the overall functionality for the tenants.

#### FINDINGS:

A. The scale and harmony between the different buildings is improved by a more-consistent expression at the building ends. The semi-transparent glass curtain wall panels on the side elevations at the building end projections unify the ends of the building with the sawtooth expression of the overall building façade, which further strengthens the overall massing concept of each building.

The replacement of the original flat curtain wall with projecting horizontal fins on the outward facing building elevations and the vertical glass fins on the inward facing building elevations with the "sawtooth" curtain wall system further enhances the cohesiveness of the overall project by eliminating a differing wall type thereby unifying the opposite building elevations with a singular façade vocabulary.

- B. The reduction in the overhanging roof and screen wall projections at the ends of Buildings 1 and 2 enhances the views from the north-facing tenant spaces outwards toward the Bay. Additionally, the large dimensional reduction of the north projection on Building 2 significantly improves the eastward views to the Bay from Building 1.
- C. Experiential data from nearby properties and site-specific wind analysis studies revealed prevailing wind direction and velocity information indicating that the originally presented projecting balconies could be potentially uncomfortable spaces for building tenants due to their wind exposure, so the current covered inset balconies provide a better-functioning amenity space for the building tenants.

Additionally, the current glazed "sawtooth" curtain wall panels in the screen walls projections (in lieu of the originally shown perforated metal screens) provide better wind protection for the balconies at the ends of the buildings, and it eliminates the possibility of whistling sounds being generated by strong winds passing through the perforations in the metal panels.

D. The natural energy performance and interior environment is enhanced by the reduction of the projecting roof overhangs and projecting screen walls allowing more daylight to penetrate into the interior space at the ends of buildings. Additionally, the current inset balconies further improve the penetration of natural daylight by eliminating the shading from the original projecting balconies on the glass at the floors below the balconies.

The current "sawtooth" curtain wall configuration on the long elevations of the buildings has the primary benefit is enhancing solar shading on the glass by positioning the glass at a more advantageous solar orientation. The vertical return fins at the side of the "sawtooth" units are more effective in shading the glass from the low-angle sun on the eastern and western exposures than a projecting horizontal fin above the glass would be. Additionally, the orientation of the glass at a slight angle relative to the face of the building and the adjacent freeway to the west serves to reduce the amount of glare that is perceived on the exterior of the building and the interior (by building tenants).

J. The glass in the curtain wall panels on the long elevations of the buildings is predominantly clear transparent, non-tinted, non-reflective glass, with a portion of the glass on each typical curtain wall panel having a frit pattern consisting of intermittent vertical opaque white lines. The frit pattern on the glass reduces solar heat gain on the interior of the building, and it also reduces glare as seen from the exterior of the buildings.

The glass in the curtain wall panels on the projecting screen walls at the ends of the buildings has an increased percentage of coverage of this opaque white frit pattern over the entire surface of the glass to further reduce glare as seen from the exterior of the buildings.

Please do not hesitate to call if you have any questions.

Best regards,

David Diamond

David Diamond, FAIA Associate Director

#### Draft RESOLUTION DP-1-21

#### A RESOLUTION OF THE PLANNING COMMISSION OF BRISBANE APPROVING DESIGN PERMIT DP-1-21 FOR MODIFICATIONS TO DESIGN PERMIT DP-1-18 FOR A THREE-BUILDING BIOTECH CAMPUS AT 3000-3500 MARINA BOULEVARD

WHEREAS, David Diamond, the applicant, applied to the City of Brisbane for Design Permit modification approval to modify the approved design of a three-building, 422,522 sq ft biotechnology campus located on a vacant 8.87 ac site at 3000-3500 Marina Boulevard, previously approved by the Planning Commission under applications DP-1-18/UP-1-18/V-1-18 and DP-5-07 and subject to Development Agreements DA-1-11 and DA-1-16; and

WHEREAS, on April 8, 2021, at the request of the applicant the Planning Commission continued a hearing of the application, duly noticed in compliance with Brisbane Municipal Code Chapters 1.12 and 17.54, to the next regular meeting of April 22, 2021; and

WHEREAS, on April 22, 2021, the Planning Commission conducted a hearing of the application, duly noticed in compliance with Brisbane Municipal Code Chapters 1.12 and 17.54, at which time any person interested in the matter was given an opportunity to be heard; and

WHEREAS, the Planning Commission reviewed and considered the staff memorandum of April 22, 2021 relating to said application, the applicant's plans and supporting materials, and the written and oral evidence presented to the Planning Commission in support of and in opposition to the application; and

WHEREAS, on November 29, 2018 the Planning Commission adopted an Addendum to the Opus Office Center Initial Study/Mitigated Negative Declaration (Addendum) dated October 2018 for Design Permit DP-1-18, Variance V-1-18 and Use Permit UP-1-18 and determined that the project did not result in any new or substantially greater significant effects or require new mitigation measures not identified in the 2008 Initial Study and Mitigated Negative Declaration; and

WHEREAS, the minutes of the Planning Commission meeting of November 29, 2018, April 8, 2021 and April 22, 2021 are attached and incorporated by reference as part of this resolution; and

WHEREAS, the Planning Commission of the City of Brisbane hereby makes the findings attached herein as Exhibit A in connection with the subject Design Permit modification application DP-1-21; and

WHEREAS, the proposed Design Permit modifications do not result in changes to the analysis or conclusion of the previously adopted Addendum; and

WHEREAS, the findings and conditions of approval adopted by the Planning Commission on November 29, 2018 for Design Permit DP-1-18/Use Permit UP-1-18/Variance V-1-18 remain in full force and effect and are attached herein as Exhibit B and incorporated by reference.

NOW THEREFORE, based upon the findings set forth hereinabove, the Planning Commission of the City of Brisbane, at its meeting of April 22<sup>nd</sup>, 2021, did resolve as follows:

Design Permit DP-1-21 is conditionally approved per the findings and conditions attached herein as Exhibit A and B.

ADOPTED this twenty-second day of April, 2021, by the following vote:

AYES: NOES: ABSENT:

DOUGLAS GOODING Chairperson

ATTEST:

JOHN A SWIECKI, Community Development Director

## Draft EXHIBIT A

Action Taken: Conditionally approve Design Permit DP-1-21 per the staff memorandum with attachments, via adoption of Resolution DP-1-21.

## Findings:

## Design Permit Modification (Per BMC Chapter 17.42)

- A. As detailed below and in Exhibit B, the proposal's scale, form and proportion, are harmonious, and the materials and colors used complement the project. The approved project design in DP-1-18 included a mix of building materials, including concrete and metal elements at the podium base, concrete, metal, and glass elements at the building facades, and metal penthouse enclosure. Replacing the previously approved flat glass wall planes and varying vertical glass or horizontal metal accents at the exterior and interior wall planes with a unified sawtooth fritted glass curtain wall with aluminum framing elements remains consistent with the previously approved design, and complements the overall mix of materials originally approved. At the building ends, the variated frit of the sawtooth curtain wall material represents an attractive transition from the exterior and interior sawtooth curtain wall materials, as opposed to the stark shift in texture and appearance provided by the previously approved perforated metal framing at the building ends and flat glass wall plane at the buildings' interior and exterior wall planes.
- B. As detailed in Exhibit B, the orientation and location of the structure and open spaces integrate well and maintain a compatible relationship to adjacent development.
- C. As detailed below and in Exhibit B, the proposed structures are designed to mitigate potential impacts to adjacent land uses. The proposed modifications at all building elevations minimize potential glare impacts through the glass treatment (ceramic fritting) and wall composition (sawtooth pattern), as described in Guideline 5 above. The modifications to the geometry and treatment of the glass wall plane and to the dimensions and locations of the balconies and projecting overhangs do not impact the development's relationship to adjacent office buildings at 5000 Marina Blvd. or 1000 Marina Blvd. as exterior building glare will be minimized and building locations and setbacks from property lines will remain unchanged.
- D. As detailed below and in Exhibit B, the project design takes advantage of natural heating and cooling opportunities through building placement, landscaping and building design to the extent practicable, given site constraints, to promote sustainable development and to address long term affordability. The ceramic frit on the sawtooth curtain wall elements at all elevations improves the energy performance of the glass by providing shading and reducing the solar heat gain in the interior of the building, and reduces glare on the exterior. In addition to the fritting, the glass will be low-emissivity ("low-E") glass, as required to comply with the project's LEED Gold requirements. The sawtooth curtain wall design further reduces the reflectivity of the glass by allowing portions of the glass to be shadowed and not directly receive light, both by angling the glass panels and by shading from the vertical metal return fin.
- E. This finding is not applicable as the property is not located on a hillside.

- F. As detailed in Exhibit B, the site plan minimizes the effects of traffic on abutting streets through careful layout of the site with respect to location, dimensions of vehicular and pedestrian entrances and exit drives, and through the provision of adequate off-street parking. There is an adequate circulation pattern within the boundaries of the development. Parking facilities are adequately surfaced, landscaped and lit.
- G. As detailed in Exhibit B, the proposal encourages alternatives to travel by automobile where appropriate, through the provision of facilities for pedestrians and bicycles, public transit stops and access to other means of transportation.
- H. As detailed in Exhibit B, the site provides open areas and landscaping to complement the buildings and structures. Landscaping is also used to separate and screen service and storage areas, break up expanses of paved area and define areas for usability and privacy. Landscaping is water conserving and is appropriate to the location, and attention is given to habitat protection.
- I. As detailed in Exhibit B, the proposal takes reasonable measures to protect against external and internal noise.
- J. As detailed in finding D above and in Exhibit B, consideration has been given to avoiding offsite glare from lighting and reflective building materials.
- K. As detailed in Exhibit B, trash and recycling receptacles utilities and mechanical equipment will be adequately screened.
- L. No signage is included in the application.
- M. The proposal meets employee needs for outdoor space. The proposed modifications to the dimensions of the balconies ultimately result in more functional space compared to the approved design in DP-1-18, due to their full width and the superior wind-blocking design of the redesigned projecting balcony overhangs. The balconies eliminated from the southern elevations of Buildings 1 and 2 and west elevation of Building 3 had obstructed views of the Bay or were fully exposed to Highway 101, and provided a lower quality outdoor space for employees compared to the balconies remaining on the elevations with superior views of the Bay. The project continues to provide ample outdoor space for employees via the interior courtyard, extensive gathering areas in the transition from the podium to the Bay Trail, and the extended Bay Trail itself, as detailed in Exhibit B.

## Exhibit B:

## Exhibit A of Resolution DP-1-18/UP-1-18/V-1-18 containing the Overall Project Conditions and Expanded Findings of Approval

## Exhibit A

Action Taken: Approval of Design Permit Modification DP-1-18, Variance V-1-18, and Use Permit UP-1-18, per the staff memorandum with attachments, via adoption of Resolution DP-1-18/V-1-18/UP-1-18/ER-1-18.

#### **Findings of Approval:**

Design Permit Modification DP-1-18 (Per BMC Section 17.42.040)

A. The proposal's scale, form and proportion, are harmonious, and the materials and colors used complement the project.

The proposal meets this finding. The design calls for two 5-story buildings and one 6-story building constructed on a podium above a two-level parking garage, in compliance with the allowable building height ranges established in the Combined Site and Architectural Guidelines for Sierra Point. The linear building forms are highly articulated and feature multi-level balconies, overhangs, and varied building materials to break up the building mass. By varying the length, width, and height of each building, the design approach results in individual and unique building designs that relate harmoniously to each other. The proposed exterior building materials, comprised of a mix of glass, sheet and perforated metal, and concrete, further aid in breaking up the visual massing of the buildings and allow for a consistent and attractive office campus design. The concrete podium in the middle of the site upon which the buildings are constructed is screened alternately with attractive landscaped berms in areas most visible to the public (the easterly, northerly, and portion of southerly façades) and with functional metal paneling along less visible facades (westerly and portion of southerly façade).

## *B.* The orientation and location of buildings, structures, open spaces and other features integrate well with each other and maintain a compatible relationship to adjacent development.

The proposal meets this finding. The orientation and location of the three buildings on the site preserve both on and off-site views of the San Francisco Bay and allow for continuous and uninterrupted sight lines through the length and width of the site. The two buildings closest to the shoreline of the Bay are angled away from each other to enhance the feeling of openness, air and light between the buildings and toward the public trail and facilities located at the northerly edge of the site. A generous courtyard of approximately 109,000 sq ft, or nearly one-third of the total site area, is located between the three buildings above the podium to provide abundant open space for both building tenants and members of the public utilizing the Bay Trail or other publicprivate features of the campus. The podium is well buffered from the closest adjacent structure at 5000 Marina Boulevard to the east, with just over 81 feet of distance between the two structures, and the easterly wall of Building 2 (the eastern-most building) is located over 90 feet from the front façade of the office building at 5000 Marina Boulevard, staggering the building facades on the adjacent properties to preserve light, air, and openness between the two properties. The proposed landscape plan (discussed in more detail in Finding H below) further buffers and screens the site's built structures and surface parking lot from adjacent development, consistent with the overall landscaped development pattern in the Sierra Point subarea and the landscaping provisions of the Combined Site and Architectural Guidelines for Sierra Point.

*C. Proposed buildings and structures are designed and located to mitigate potential impacts to adjacent land uses.* 

The proposal meets this finding. As described in detail in Finding B above, the proposed buildings and podium structure are located to preserve view and light corridors between the subject property and the adjacent property at 5000 Marina Boulevard to the east. Development at 1000 Marina Boulevard to the south of the subject property will be generously buffered from the proposed development by a significant portion of its own surface parking lot and landscaping, supplemented by the podium's nearly 49 ft setback from the shared lot line. The podium design includes a generous pedestrian stairway and ramp connecting the interior courtyard to the improved San Francisco Bay Trail facilities, integrating the public use facilities into the site and enhancing the experience of recreational trail users in Sierra Point. As required by the mitigation measures contained in the 2018 Addendum to the 2008 Initial Study/Mitigated Negative Declaration (IS/MND), potentially sensitive habitats adjacent to the westerly site perimeter will be buffered with biologically appropriate fencing to minimize conflicts between trail users and habitat areas.

D. The project design takes advantage of natural heating and cooling opportunities through building placement, landscaping and building design to the extent practicable, given site constraints, to promote sustainable development and to address long term affordability.

The proposal meets this finding. As required by Development Agreement DA-1-16, the project will be designed to LEED Gold standards, including use of sustainable building materials as well as utilization of passive heating and cooling techniques. Additionally, the project will provide rooftop solar panels to generate electricity to help offset the energy demands of the buildings. Further, the landscape plan utilizes low-water use and native plants, where feasible, to minimize irrigation demands. Per the mitigation measures contained in the Addendum to the 2008 IS/MND, the project will also be designed with the best available technology for low-flow plumbing fixtures. Thus, given the provisions of the Development Agreement and the mitigation measures contained in the Addendum to the sustainable development strategies and approaches.

E. For hillside development, the proposal respects the topography of the site and is designed to minimize its visual impact. Significant public views of San Francisco Bay, the Brisbane Lagoon and San Bruno Mountain State and County Park are preserved.

This finding is not applicable as the subject property is not a hillside development.

F. The site plan minimizes the effects of traffic on abutting streets through careful layout of the site with respect to location, dimensions of vehicular and pedestrian entrances and exit drives, and through the provision of adequate off-street parking. There is an adequate circulation pattern within the boundaries of the development. Parking facilities are adequately surfaced, landscaped and lit.

The proposal meets this finding. A detailed site plan review for the project was conducted by Hexagon Consultants, Inc. and is included in Appendix C to the 2018 Addendum to the 2008 IS/MND. The review included analysis of access on and off-site by passenger cars, trucks, and emergency vehicles, as well as internal vehicular circulation on the site and in the parking

Resolution DP-1-18/V-1-18/UP-1-18 Exhibit A

garage, in accordance with generally accepted traffic engineering standards. Per this analysis, the project site shows good circulation with limited dead-end aisles, driveway aisle widths that allow adequate space for two-way traffic, adequate parking stall dimensions consistent with the previously approved Use Permit to allow uniform parking stall dimensions, and emergency access via a 26 ft wide emergency vehicle access path around the exterior of the podium. The analysis identifies discrete recommendations for modifications to the site plan to improve site circulation, which have been embedded into the project conditions of approval (Condition of Approval A.1).

Plans submitted for the building permit application for the two-level parking garage and surface parking lot shall be demonstrate surfacing, landscaping, and lighting in compliance with all applicable Municipal Code requirements contained in Titles 10, 12, 15, and 17, as required by Condition of Approval A.10.

The project proposes 781 parking spaces where 1,409 are required. This requires approval of a Use Permit for nonconforming off-street parking, the findings for which can be met as described in detail in the Use Permit findings section below.

G. The proposal encourages alternatives to travel by automobile where appropriate, through the provision of facilities for pedestrians and bicycles, public transit stops and access to other means of transportation.

The proposal meets this finding. As indicated on the site plan, the project development will include extensive improvements to the San Francisco Bay Trail which allows for pedestrian and bicycle access throughout Sierra Point and to other communities to the north and south. As required by Chapter 17.34 of the Municipal Code, the project will provide 39 short-term bicycle parking spaces and 39 long-term bicycle parking spaces (included in Condition of Approval A.11). Additionally, as required by the City/County Association of Governments for San Mateo County, future building tenants shall join the commuter shuttle program managed by C/CAG and Commute.org which provides free employee shuttle service to and from the Bayshore Caltrain Station and Balboa Park BART Station (included in Condition of Approval R).

Additionally, the project's Transportation Demand Management (TDM) plan prepared by Fehr & Peers outlines a variety of methods in addition to shuttle service participation to reduce the use of single-occupancy car trips by site users, including a parking cash-out, subsidized public transportation passes, subsidized shared-ride car service trips, carpool matching and incentives, motorcycle cash incentives, and subsidized bike and car share memberships. Condition of Approval R will require these strategies, in addition to others that may be identified in the future, to be utilized to encouraged alternatives to travel by automobile.

H. The site provides open areas and landscaping to complement the buildings and structures. Landscaping is also used to separate and screen service and storage areas, break up expanses of paved area and define areas for usability and privacy. Landscaping is generally water conserving and is appropriate to the location. Attention is given to habitat protection and wildland fire hazard as appropriate.

The proposal meets this finding. The site design provides over 130,000 sq ft of landscaped area (35% of the site) within the surface parking lot, landscape berm at the base of the podium,

Resolution DP-1-18/V-1-18/UP-1-18 Exhibit A

#### ATTACHMENT D

biotreatment areas, interior courtyard, and adjacent to the San Francisco Bay Trail at the northerly portion of the site. This exceeds the minimum of 96,560 sq ft (25% of the site) required by the SP-CRO District regulations. As designed, the landscape areas serve dual aesthetic and functional roles, providing stormwater management services, attractively screening paved parking areas and mechanical areas, and accommodating outdoor recreational uses and enjoyment by members of the public and building employees. As required by the 2018 Addendum to the 2008 IS/MND, all plant species will be low-water use as rated by the WUCOLS rating system (included as Condition of Approval A.5). Additionally, the final landscaping and irrigation plans submitted with the building permit application shall comply with all design provisions required by Chapter 15.70 of the BMC, the Water Conservation in Landscaping Ordinance, to ensure maximum efficiency in site irrigation design and operation (included as Condition of Approval A.5).

The 2018 Addendum to the 2008 IS/MND evaluated the project's potential impacts to adjacent habitat and found potential impacts would be sufficiently mitigated through implementation of the mitigation measures contained in the 2008 IS/MND (included as Condition of Approval D).

#### I. The proposal takes reasonable measures to protect against external and internal noise.

The proposal meets this finding. The 2018 Addendum to the 2008 IS/MND evaluated the potential traffic noise impacts on the development from the adjacent traffic on Highway 101, and found that the development would not expose persons to or generate noise levels in excess of standards established in the general plan or noise ordinance, or other applicable standards. Building tenants would be exposed to noise levels of up to 70 dBA Ldn, which is considered acceptable for commercial/retail/office uses. Standard California Building Code requirements applicable to exterior building materials, windows and window casings, and ventilation systems will ensure the structure is designed in compliance with all mandated noise-reduction features appropriate to the building construction type.

## *J.* Consideration has been given to avoiding off-site glare from lighting and reflective building materials.

The proposal meets this finding. As a Condition of Approval A.7, all on-site lighting shall be downlit and shall not result in off-site glare. While the building design utilizes various glass materials in exterior finishes, the manufacturer's specifications for the chosen glass products include "low-e" coatings that reduce exterior glare. Per Condition of Approval A.12, all exterior glass products identified in the building permit plans shall be manufactured or treated to reduce exterior glare and reflectivity.

## K. Attention is given to the screening of utility structures, mechanical equipment, trash containers and rooftop equipment.

The proposal meets this finding. The podium design allows for the majority of utilities and mechanical equipment to be located inside the podium, screened from exterior views. In addition, all rooftop equipment will be screened from view. As a Condition of Approval A.8, the plans submitted for building permit shall identify the location of trash enclosures and shall incorporate screening with landscaping or fencing if the trash enclosures will be located outside of the parking podium.

L. Signage is appropriate in location, scale, type and color, and is effective in enhancing the design concept of the site.

This finding is not applicable as the subject applications do not include sign approvals. Any future sign programs or applications shall be subject to review in compliance with the adopted Sign Program for Sierra Point.

#### M. Provisions have been made to meet the needs of employees for outdoor space.

The proposal meets this finding. As described in detail in Finding H above, the project includes significant outdoor areas available for use by employees as well as members of the public within the interior courtyard, pedestrian stairs, northerly landscaped recreational areas, and the improved San Francisco Bay Trail.

#### Variance V-1-18 (Per BMC Section 17.46.010)

*A. ...Any variance granted shall be subject to such conditions as will assure that the adjustment thereby authorized shall not constitute a grant of special privilege inconsistent with the limitations upon other properties in the vicinity and district in which the subject property is located.* 

The proposal meets this finding. A Variance was approved for this project in 2008 to allow the then-proposed five-level parking structure to exceed the lot coverage maximum on the proposed separate parcel per the Tentative Map. The revised project requests a Variance to allow 45% of the site to be covered by the footprint of the podium (including the two-level parking garage below and three buildings above), where a maximum of 40% lot coverage is permitted by the SP-CRO District regulations. The podium design minimizes the visibility of structured parking compared to the approved design. Additionally, while the footprint of the podium technically qualifies as "lot coverage," functionally it accommodates expansive open areas and landscaping throughout the site and minimizes the footprint of the individual structures compared to the previous approved design. The revised design further incorporates a variety of permeable pavers within the interior courtyard and exterior walking paths as well as active biotreatment landscaped areas to aid in stormwater infiltration, features which were not provided in the 2008 Design Permit approval.

Additionally, the revised podium design achieves a reduction in the building heights, less than the maximum permitted by the Combined Site and Architectural Design Guidelines and one to two stories less than the approved building heights in the 2008 Design Permit approval. A variety of conditions of approval will apply to this project, as contained in Exhibit B to this Resolution.

*B.* ...Because of special circumstances applicable to subject property, including size, shape, topography, location or surroundings, the strict application of this title is found to deprive subject property of privileges enjoyed by other properties in the vicinity and under identical zone classification.

The proposal meets this finding. Due to the subject property's location partially within a flood zone, as well as the required refuse grading and capping under Title 27 of the California Code of

Regulations, the podium development approach allows for the site to be developed consistent with the provisions of the SP-CRO District and Combined Site and Architectural Design Guidelines for Sierra Point while reducing the apparent bulk and mass of the buildings compared to the 2008 Design Permit approval.

## Use Permit UP-1-18 (Per BMC Section 17.40.060 and BMC Section 17.34.050.I)

A. In considering an application, the planning commission shall consider and give due regard to the nature and condition of all adjacent uses and structures, and to general and specific plans for the area in question.

The proposal meets this finding. The use applied for is a site-specific parking regulation modification which would not have detrimental or injurious impacts on properties or individuals with implementation of the Transportation Demand Management Plan, per Condition of Approval R.

B. The planning commission shall determine whether or not the establishment, maintenance or operation of the use applied for will, under the circumstances of the particular case, be detrimental to the health, safety, comfort and general welfare of the persons residing or working in the neighborhood of such proposed use, or whether it will be injurious or detrimental to property and improvements in the neighborhood or the general welfare of the city.

The proposal meets this finding. The use applied for is a site-specific parking regulation modification which would not have detrimental or injurious impacts on properties or individuals with implementation of the Transportation Demand Management Plan, per Condition of Approval R.

## 1. Strict enforcement of the specified regulation is not required by either present or anticipated future traffic volume or traffic circulation on the site.

The proposal meets this finding. The BMC currently does not have parking standards tailored to life sciences land uses, and instead the office standard of one parking space for every 300 square feet of building area has been applied. This standard does not recognize the distinct difference between parking demand generation rates of traditional office development compared to life sciences development, which range from 1 parking space for every 500 to 1000 square feet of building area (reference: Use Permit UP-2-18, 7000 Marina Boulevard).

As detailed in the Transportation Demand Management plan prepared by Fehr & Peers, and discussed in Finding G of the Design Permit analysis above, the project will employ a variety of methods to reduce the use of single-occupancy car trips by site users, including shuttle service participation a parking cash-out, subsidized public transportation passes, subsidized shared-ride car service trips, carpool matching and incentives, motorcycle cash incentives, and subsidized bike and car share memberships. These reductions will reduce parking demand to less than the provided 781 parking spaces. Condition of Approval R will require these strategies, in addition to others that may be identified in the future, to be utilized to encouraged alternatives to travel by automobile, and for the applicant or future property manager to annually update the City on the program's implementation.

2. The granting of the use permit will not create or intensify a shortage of on-street parking spaces, given, for example, the availability of existing or improved on/off-street parking which may not fully meet the requirements of this chapter.

This finding is not applicable, since there is no on-street parking available in the Sierra Point subarea and as indicated above, the parking need would be accommodated entirely on site.

## 3. Full compliance with the parking requirements is not reasonably feasible due to existing structural or site constraints.

The proposal meets this finding. While the previous Design Permit included a standalone, fivestory parking garage that met the parking demand generated by the prior office building proposal by utilizing universal parking stall dimensions, the development footprint of that structure required significantly taller and more massive buildings and reduced the area available on-site for landscaping and public use improvements adjacent to the shoreline. The revised design not only reduces the building area square footage compared to the 2008 design, but reduces the profile of the buildings by breaking up the square footage into three buildings rather than two and enhances use of the site for public improvements, landscaping, and stormwater management rather than additional surface parking. The required emergency vehicle access required for the site also reduces the available area for on-site parking.

#### Exhibit B

#### **Conditions of Approval:**

A. Prior to issuance of a building permit, the building permit plans shall address the following:

- 1. Site plan shall address the circulation and site plan issues identified in Appendix C to the 2018 Addendum to the 2008 IS/MND;
- 2. Final specifications regarding project materials, colors and finishes shall be subject to Community Development Department review and approval.
- 3. The applicant shall obtain BCDC and staff review approval of Bay Trail improvement plans including but not limited to trail alignment and surfacing, benches, lighting and amenities such as interpretational signage and/or public art.
- 4. Easements as deemed necessary by the Community Development Director in a form acceptable to the City Attorney shall be recorded for the provision of public access and use of the Bay Trail and related improvements in perpetuity, including public use of designated public trail access parking spaces.
- 5. Detailed water-efficient landscaping and irrigation plans shall be submitted for approval by the Community Development Department in compliance with BMC Chapter 15.70, the Water Conservation in Landscaping Ordinance. The final landscaping plans shall be consistent with the conceptual landscape plan including in the Design Permit application, and shall incorporate the following:
  - a. Vegetated swales consistent with the stormwater controls for the site;
  - b. Berming or hedging to screen parking areas adjacent to Sierra Point Parkway and Shoreline Court;
  - c. Replacement of mature trees removed along the northerly project boundary to accommodate installation of the final clay cap.
  - d. Details regarding hardscape, lighting, fencing, street furniture and employee gathering areas. These design elements shall be consistent with the Sierra Point Design Guidelines.
  - e. Details regarding how access to the emergency vehicle roadway along the north edge of the project will be restricted (e.g., removable bollards), subject to approval by the North County Fire Authority.
  - f. Incorporate an integrated pest management prepared by a qualified professional acceptable to the City of Brisbane to eliminate fertilizer and/or pesticide runoff into the Bay.
- 6. Provide for centralized mail facilities to the specifications of the U.S. Postal Service.
- 7. Exterior lighting plans shall be subject to Community Development and Police Department review and approval, and shall be consistent with the approved Sierra Point Design Guidelines. All on-site lighting shall be downlit and shall not result in off-site glare.
- 8. Plans submitted for the building permit shall include trash enclosure details, relating its appearance to that of the building to the satisfaction of the Community Development Department. The applicant shall consult with the South San Francisco Scavenger Company to assure that the trash enclosure shall be of sufficient size to accommodate recycling receptacles, as well as trash dumpsters.

- 9. Plans submitted for the building permit shall demonstrate compliance with all provisions of the Development Agreement, as amended by Ordinance 616, pertaining to LEED design and the provision of solar panels.
- 10. Plans submitted for the building permit application for the two-level parking garage and surface parking lot shall be demonstrate surfacing, landscaping, and lighting in compliance with all applicable Municipal Code requirements contained in Titles 10, 12, 15, and 17.
- 11. Plans submitted for the building permit shall demonstrated compliance with the requirements for 39 long-term and 39 short-term bicycle parking requirements for the project as established by BMC Chapter 17.34.
- 12. Plans submitted for the building permit shall demonstrate that all exterior glass products identified in the building permit plans shall be manufactured or treated to reduce exterior glare and reflectivity.
- 13. Utility plans submitted for the building and grading permit shall demonstrate compliance with the requirements of the Sierra Point Master Utility Plan for Public Facilities for the proposed water and sewer systems.
- 14. The plans submitted for a building permit shall comply with the requirements of the Brisbane Municipal Code (BMC), California Fire Code (CFC), California Building Code (CBC) and the California Code of Regulations (CCR).
- B. Prior to issuance of a building permit, the property owner shall enter into a standard landscape maintenance agreement with the City to the satisfaction of the City Attorney.
- C. The project shall comply with all terms of the Development Agreement, as amended by Ordinance 616.
- D. The project shall comply with the Mitigation Measures set forth in the adopted mitigated negative declaration and adopted Mitigation Monitoring and Reporting Program, as modified by the 2016 and 2018 Addendums to the 2008 Initial Study/Mitigated Negative Declaration for the Opus Office Center Project.
- E. All grading shall be contained on the site and shall comply with the provisions of Brisbane Municipal Code (BMC) Chapter 15.01. A separate grading permit shall be obtained from the City Engineer as required per Brisbane Municipal Code Chapter 15.01. The approval of the Design Permit shall constitute Planning Commission approval of the proposed grading per BMC Section 15.01.081.
- F. Grading plans shall clearly specify trees to be retained and trees to be removed. Trees to be removed shall be minimized to the extent feasible. Trees to remain shall be protected in place shall be surrounded by mesh construction fencing establishing a 5-foot protection zone around each tree trunk. A licensed arborist shall be present during grading and construction operations adjacent to trees to ensure adequate measures are taken for tree protection, and to consult as to the extent of required tree removal along the northerly project boundary during clay cap installation.
- G. Prior to grading or building permit issuance, plans shall be subject to review and approval by the San Mateo County Environmental Health Services Division.

- H. Prior to grading or building permits issuance, the applicant shall incorporate into the project design stormwater site design, source control, and treatment measures to the satisfaction of the City Engineer and in accordance with Provision C.3 of the San Mateo Countywide municipal stormwater permit.
- I. Prior to grading permit issuance, the applicant shall file a Notice of Intent to comply with the statewide General Permit for Discharges of Storm Water Associated with Construction Activities, and shall prepare a Storm Water Pollution Prevention Plan (SWPPP) for construction activities on the site. The SWPPP shall include all provisions of the Erosion and Sediment Control Plan submitted by the applicant. In addition to the regulatory requirements for the SWPPP, the site-specific SWPPP shall include provisions for the minimization of sediment disturbance (i.e., production of turbidity) and release of chemicals to the Bay.
- J. Prior to issuance of a Certificate of Occupancy, applicant shall submit for approval by the City Engineer an operation and maintenance plan for on-site stormwater treatment measures.
- K. Prior to issuance of a Certificate of Occupancy, Property Owner shall enter into and cause to be recorded on the property deed a Stormwater Treatment Measures Operation and Maintenance Agreement, which will serve as a signed statement by the Property Owner accepting responsibility for operation and maintenance of stormwater treatment measures until such time as the responsibility is legally transferred to another person or entity.
- L. Prior to September 1 of each year and until such time as a Certificate of Occupancy is issued, applicant shall submit a revised Erosion Control Plan detailing measures that will be implemented by October 15 to prevent sediment discharge in stormwater runoff during the rainy season.
- M. The required parking spaces shall not be used or converted to any other use that would impair their basic use as parking for motor vehicles per Brisbane Municipal Code Section 17.34.020.A.
- N. No signage is approved as part of this permit. A Sign Permit shall be obtained prior to the installation of any signs not otherwise exempt by the Municipal Code.
- O. Minor modifications may be approved by the Community Development Director in conformance will all requirements of the Municipal Code.
- P. The Applicant agrees to indemnify, defend and hold the City and its officers, officials, boards, commissions, employees and volunteers harmless from and against any claim, action or proceeding brought by any third party to attack, set aside, modify, or annul the approval, permit or other entitlement given to the Applicant, or any of the proceedings, acts or determinations taken, done or made prior to the granting of such approval, permit or entitlement.
- Q. An encroachment permit shall be obtained prior to any work within the public right-of-way.
- R. Following issuance of the Certificate of Occupancy, the property manager shall submit a report to the Community Development Department annually to document implementation of the Transportation Demand Program consistent with the strategies outlined in the Transportation

Demand Management Plan prepared by Fehr & Peers and included in this Design Permit approval, including membership in the Commute.org shuttle programs serving Sierra Point.

- S. Staff and the applicant shall make a good faith effort to obtain emergency access vehicular rights for City of Brisbane emergency vehicles over the existing emergency access roadway at the south end of Sierra Point.
- T. The applicant shall work with the City Engineer and Caltrans to restripe the northbound Sierra Point Parkway offramp from Highway 101 to convert the existing through/left turn lane to a shared through/left/right turn lane.
- U. Upon approval of the project and close of the appeal period, the City Engineer upon request of the applicant will issue a "will serve" letter valid for that period of time the project is active, reserving the water supply for the project as determined in the Water Supply Assessment, subject to compliance with the mitigation measures set forth in the Mitigated Negative Declaration.
- V. Applications DP-1-18/DP-5-07, UP-1-18/UP-3-08 and V-1-18/V-1-08 shall expire in the term specified by the Development Agreement adopted by the City Council via Ordinance 616, as may be amended over time.

To: Brisbane Planning Commission From: Dana Dillworth RE: DP 1-21 On the agenda 4/8/21

Who likes boxes? Engineered boxes? Skidmore, Owens, and Merrill does.

Seriously, this is a Design Regression. Any attempt to put a positive spin on this boxy design defies the Architectural License it mocks and the guidelines you purport to meet.

Here we go again, discussing something that was never meant to exist on this property, nor in this scale, designed somewhere where boxes are revered, being driven by twenty-year-old design guidelines with inadequate environmental review. It was a failure in 2001, apparently in 2018 because you cite areas that "may not be desirable to employees," and should be moreso with our newer understanding of global warming and our fragile geologic situation (earthquakes-on-man-made fill). I was hoping to see an improvement.

While you mention public benefits, you fail to mention that receiving the LEED Gold Standard came from the requirement of solar power on the earlier version's parking structure and the design that incorporated multiple avenues of natural ventilation. By closing off or eliminating the open decking and creating walls of glass panels, you defeat the purpose of design guidelines and the hours that went into earlier approvals.

While there is no mention of this, it appears that you are gaining interior space by hundreds of square feet per floor. Every square inch of newly utilized space creates the need for more parking and environmental impacts to be considered. The earlier design had outdoor decks distributed throughout the building seemed more egalitarian verses the "penthouse balcony" concept you are creating.

I was hoping that by introducing a "sawtooth" design concept, that you embraced natural solar design and chose staggered facades in the manner of Pueblo cliff-dwellings. You may have incorrectly chosen the architectural term as it is normally used on roofs and unless it is designed with a 15-foot wide lower floor, 10-foot wide mid-level floor and 5-foot top, I don't understand your sawtooth concept. If it is merely overlapping edges if sheets of heavier glass, I wonder about the weight and capacity of the new design "feature" and whether it has been tested in earthquake environments. i.e. How does Japan view this concept of overlapping ceramic embedded glass panels cantilevered over public space? I also believe that these deck areas were part of emergency egress. Has that been considered?

While it may not be desirable to lunch hanging out over 101, you have missed the opportunity to turn the Mountain-facing facade into SOME design opportunity. The broken-up, textured facade was a mitigation for glass reflections to vehicles on 101. I don't think your architects have fully considered the environmental conditions. Too bad all you have is 20th century plans in your file drawers.

## Ayres, Julia

From:	Swiecki, John
Sent:	Thursday, April 8, 2021 10:23 AM
То:	Ayres, Julia
Subject:	Fwd: Please submit into the record for tonight's Planning Commission meeting

From: thirdeye@heinzight.com <thirdeye@heinzight.com>
Sent: Thursday, April 8, 2021 10:21:37 AM
To: Swiecki, John <johnswiecki@ci.brisbane.ca.us>
Subject: Please submit into the record for tonight's Planning Commission meeting...

As a retired architect I am offended by this design. I began to review the DP Modification 1-21 and once I saw the drawings I had to stop and write this.

The Skidmore, Owings & Merrill firm was doing this style when I was an architectural student in the late 50's - early 60's. And now in 2021 this is what we get? Mediocrity, run of the mill, same old, same old. Go to a drawer pull out a previous project, change some numbers, bang - you're done! There's a wonderful opportunity here to build great architecture!

A building should follow the lay of the land, but this is built on piled mounds of dirt (so they could be the tallest building around? Mine's bigger than yours?). That's not architecture. Anybody can build a box.

Please don't approve/accept this 60 'year' old box with no heart, no brain, no soul.

Tom Heinz 41 Humboldt Rd. Brisbane, CA 94005