



## CITY COUNCIL AGENDA REPORT

**Meeting Date:** September 7, 2023

**From:** City Manager and Legal Counsel

**Subject:** Ordinance Repealing Chapter 8.44 of the Brisbane Municipal Code, Enacting a New Chapter 8.44 to the Brisbane Municipal Code to Clarify Existing Definitions and to Enact Additional Requirements for Tobacco Retailer Permits, and Finding that No Further Environmental Review is Required Concerning this Ordinance

### **Community Goal/Result**

Safe Community - Residents and visitors will experience a sense of safety

### **RECOMMENDATION:**

Introduce an ordinance repealing Chapter 8.44 of the Brisbane Municipal Code and adopting a new Chapter 8.44 to the Brisbane Municipal Code to clarify existing definitions and enact additional requirements for tobacco retailer permits; and

Find that the introduction and adoption of the Ordinance is not a project under the California Environmental Quality Act (CEQA Guidelines, Section 15378 (b)(5)) and therefore no further environmental review is required to introduce/adopt the Ordinance.

### **BACKGROUND:**

The San Mateo County (County) Board of Supervisors has enacted various legislation concerning tobacco retailers, such as requiring such retailers to have permits in order to sell tobacco products. In 2008, the City Council adopted an ordinance, codified in Chapter 8.44 of the Brisbane Municipal Code, incorporating the provisions of the County Ordinance concerning tobacco retailers and authorizing the County to enforce the City's Ordinance within the City.

In California, 67% of current and former smokers report that they started smoking by the age of 18. In a 2019-20 survey, 28.6% of California high school students reported having used a tobacco product, with 9.7% reporting they were current tobacco users. In the County, 8.7% of high school students use vape products. Despite San Mateo County's overall success in lowering tobacco use rates among all ages, youth are still able to access tobacco products. From April 2021 - June 2022, 11 of 74 tobacco retailers (15%) in San Mateo County sold to underage youth decoys during Sheriff's Office enforcement operations. Limiting youth access

to tobacco products in retail is a key component of a comprehensive tobacco prevention strategy.

Fourteen cities in San Mateo County, including Brisbane, have adopted tobacco retailer permit ordinances over the last 25 years, with varying degrees of inconsistency with the County's ordinance. Amendments to the County's and various cities' tobacco retailer permit ordinances and subsequent ordinances regarding flavored tobacco and e-cigarettes have increased the inconsistencies between the County's and various cities' ordinances.

As new data about youth tobacco use and access to tobacco products have emerged and the County learned of best practices from other jurisdictions, the need to update and strengthen the County ordinance became clear. In addition, the County was of the view that consolidation of the tobacco retail permit policies and regulations into a single Ordinance would promote more efficient administration and enforcement.

Accordingly, earlier this year the County Board of Supervisors enacted a new County Ordinance that consolidates all critical components pertaining to tobacco retail sales into a single Chapter of the County Code. This ordinance has a number of new provisions, discussed below, that are currently not in the City's ordinance but which, if adopted by the City, may impact existing tobacco retailers and will limit the locations where new tobacco retailers may locate.

The County Ordinance provides that the County may administer and enforce its Ordinance in the City if the City Council adopts without substantive change the County Ordinance into its Municipal Code and authorizes the County to administer and enforce the Ordinance on behalf of the City.

#### **DISCUSSION:**

As set forth in the County Ordinance and in the proposed City Ordinance, the following are key provisions are new:

- Updated definitions to align with similar model ordinances across California. For example, the "Tobacco Product" definition will now include synthetic nicotine, and align language, where appropriate, with the new Statewide ban of flavored tobacco products.
- Restrictions on where new retailers may be located: no new Tobacco Retailer Permit will be issued to a location within 1,000 of a Youth-Populated Area or within 500 feet of a location already occupied by another tobacco retailer. "Youth-Populated Areas" is broadly defined to public and private schools, a library, playgrounds, a youth center, a recreational facility (including swimming pools), and

a licensed day care facility. Also, any new retailer may not be located within 500 feet of an existing retailer.

- Prohibition on posting advertisements offering tobacco products unless the retailer has a valid permit to sell tobacco products.
- Increase in the age for those who sell tobacco products to match the minimum age allowed to purchase tobacco under State law, currently 21 years old.
- Increase in fines up to \$500 for the first violation, and up to \$1,000 for all subsequent violations within a 60-month period.
- Requirement that a permit be suspended if a business is found to have sold tobacco products to persons under the age of 21
- Required annual inspection of each tobacco retailer by an enforcement designee to monitor compliance with applicable laws.
- Increased permit suspension and revocation escalation period for cumulative violations from 12 to 60 months.

#### Impact on Existing Tobacco Retailers.

Currently there are three businesses in Brisbane that have tobacco retail licenses: Christy's Donuts located at 138 Old Country Road; Julie's Brisbane Liquor and Deli, located at 45 Visitacion; and Midtown Market, located at 249 Visitacion. These retailers are "grandfathered in", assuming they renew and retain their existing licenses. Attached is a map showing their locations. Also attached is a map showing where existing Youth Populated Areas are. As noted above, any new retailer would not be permitted to locate within 500 feet of an existing tobacco retailer nor within 1000 feet of any Youth Populated Area. What this means practically is that any new tobacco retailer would be restricted to certain areas of Sierra Point and a few locations within Crocker Park.

Also, the proposed Ordinance would ban the sale of any flavored tobacco products, such as menthol cigarettes and "flavored" cigars. It also bans the sale of "vaping products", i.e., electronic smoking devices any substances that may be aerosolized or vaporized by such device, whether or no the substance contains nicotine, and whether natural or synthetic.

City staff has visited the three retailers and confirmed that none of them are selling the tobacco products that under the Ordinance would be banned.

Staff recommends that the Ordinance be introduced, rather than adopted as an urgency ordinance to take effect immediately. In that way, the Ordinance would not go into effect until 30 days after the second reading of the Ordinance which would occur on September 21. This will provide time for the current tobacco retailers, if they do have tobacco products that would be banned, to dispose of the products. Staff will advise the County when the City Ordinance is in effect so that enforcement of Ordinance would not occur until that time. The retailers have been informed that this matter will be under consideration by the Council at its September 7 meeting.

The County's annual inspection for all tobacco retailers would increase the annual permitting fee from \$174 to \$423. Additionally, a \$249 one-time application fee would be assessed to review the application of a new business and assess various new location restrictions. The County has determined these fees are necessary to obtain full cost recovery for the administration of the permit.

Passing a new, comprehensive Ordinance, consistent with the County Ordinance, will eliminate both the current logistical challenges and the ambiguity regarding the County's authority in cities, for more efficient and consistent enforcement, permitting, and administration.

### **ENVIRONMENTAL REVIEW**

Introduction and adoption of this Ordinance is an administrative activity of the City that will not result in direct or indirect physical changes to the environment and therefore it is not a "project" under the California Environmental Quality Act (CEQA). CEQA Guidelines, Section 15378 (b) (5). Accordingly, no further environmental review is required in order to introduce and adopt this Ordinance.

### **FISCAL IMPACT:**

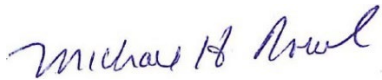
There is no direct fiscal impact to the City if this Ordinance is adopted. The County Health's Environmental Health Services Division permit fees are established by the County to fund the program.

Attachments:

Proposed Ordinance

Map Showing Locations of Existing Tobacco Retailers and 500 foot radius from such locations

Map showing Locations of Youth Populated Areas and 1000 foot radius from such Areas



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Michael Roush, Legal Counsel



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Clay Holstine, City Manager

ORDINANCE NO. \_\_\_\_\_

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**AN ORDINANCE REPEALING CHAPTER 8.44 and AND ADOPTING A NEW CHAPTER 8.44 TO THE BRISBANE MUNICIPAL CODE TO CONSOLIDATE AND CLARIFY EXISTING DEFINITIONS AND ENACT ADDITIONAL REQUIREMENTS FOR TOBACCO RETAILER PERMITS**

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The City Council of the City of Brisbane ordains as follows:

**SECTION 1. Findings.**

The City Council finds and determines that:

- (a) A local licensing system for tobacco retailers is appropriate to ensure that retailers comply with tobacco control laws and business standards of the City Council, to protect the health, safety, and welfare of City of Brisbane residents.
- (b) Despite the state's efforts to limit youth access to tobacco, youth are still able to access tobacco products, as evidenced by the following:
  - 1. In California, over 67% of current and former adult smokers started smoking by the age of 18;<sup>1</sup>
  - 2. In a survey taken in 2019-20, 28.6% of California high school students reported that they had used a tobacco product and 9.7% of students reported that they had used tobacco in the last 30 days;<sup>2</sup> and
  - 3. According to the 2019-20 California Student Tobacco Survey, for all of San Mateo County, the prevalence of the use of vaping devices among high school students was 8.7%.<sup>3</sup>
- (c) California retailers continue to sell tobacco to underage consumers, evidenced by the following:
  - 1. According to the 2019-20 California Student Tobacco Survey, among current underaged vapers, 51.2% reported paying for their vapes. Of those who paid for their vapes, 27.1% reported buying them from a retail store;<sup>4</sup>
  - 2. In the Bay Area, 21.6% of licensed tobacco retailers sold tobacco products to underage decoys in 2019;<sup>5</sup> and

3. In 2019, the San Mateo County Sheriff's Office coordinated undercover enforcement operations and found that 25 out of 289 visits to retailers by underage decoys resulted in tobacco sales to youth decoys.
- (d) The tobacco industry's price discounting strategies, such as coupons and multiple-package discounts, are popular among consumers, with more than half of adults using some price minimization strategy. In California, individuals who use price minimization strategies save an average \$1.04 per pack (or 18.6% off the total price per pack).<sup>6</sup>
- (e) The density and proximity of tobacco retailers influence smoking behaviors, including the number of cigarettes smoked per day.<sup>7</sup>
- (f) Adults who smoke have a harder time quitting when residential proximity to tobacco retailers is smaller<sup>8</sup> and density is higher.<sup>9</sup>
- (g) Policies to reduce tobacco retailer density have been shown to be effective<sup>10</sup> and may reduce or eliminate inequities in the location and distribution of tobacco retailers.
- (h) Strict enforcement of policies prohibiting retail sales of cigarettes to youth, sales of cigarettes via vending machines, and other means through which youth gain access to tobacco in the commercial settings can limit their opportunities to obtain these products.<sup>11</sup>
- (i) Strong policy enforcement and monitoring of retailer compliance with tobacco control policies (e.g., requiring identification checks) is necessary to achieve reductions in youth tobacco sales.<sup>12</sup>
- (j) The City Council has a substantial interest in protecting youth and underserved populations from the harms of tobacco use.
- (k) The City Council finds that a stronger local licensing system for tobacco retailers is appropriate to ensure that retailers comply with tobacco control laws and business standards of the City of Brisbane in order to protect the health, safety, and welfare of our residents.
- (l) As lessons are learned with implementation of licensing systems throughout the State, it is appropriate to update existing City regulations to ensure that the City implements best practices in tobacco prevention.

**SECTION 2.** Chapter 8.44 of the Brisbane Municipal Code is hereby repealed and replaced in its entirety by a new Chapter 8.44 to be numbered and entitled and to read as follows:

**Chapter 8.44 - TOBACCO RETAILER PERMIT**

**8.44.010- Definitions.**

- A. "Characterizing Flavor" means a distinguishable taste or aroma, or both, other than the taste or aroma of tobacco, imparted by a Tobacco Product or any byproduct produced by the Tobacco Product. Characterizing flavors include, but are not limited to, tastes or aroma relating to any fruit, chocolate, vanilla, honey, candy, cocoa, dessert, alcoholic beverage, menthol, mint, wintergreen, herb, or spice. A Tobacco Product shall not be determined to have a Characterizing Flavor solely because of the use of additives or flavorings or the provision of ingredient information. Rather, it is the presence of a distinguishable taste or aroma, or both, as described in the first sentence of this definition, that constitutes a Characterizing Flavor.
- B. "Constituent" means any ingredient, substance, chemical, or compound, other than tobacco, water, or reconstituted tobacco sheet that is added by the manufacturer to a Tobacco Product during the processing, manufacture, or packing of the Tobacco Product.
- C. "Consumer" means a person who purchases a Tobacco Product for consumption.
- D. "Coupon" means any voucher, rebate, card, paper, note, form, statement, ticket, image, or other issue, whether in paper, digital, or other form, used for commercial purposes to obtain an article, product, service, or accommodation without charge or at a discounted price.
- E. "Director" means the Chief of San Mateo County Health, or designee.
- F. "Distinguishable" means perceivable by either the sense of smell or taste.
- G. "Electronic Smoking Device" means any device that may be used to deliver any aerosolized or vaporized substance to the person inhaling from the device, including, but not limited to, an e-cigarette, e-cigar, e-pipe, vape pen, or e-hookah. Electronic smoking device includes any component, part, or accessory of the device, and also includes any substance that may be aerosolized or vaporized by such device, whether or not the substance contains nicotine, and whether natural or synthetic. "Electronic Smoking Device" does not include any product that has been approved by the United States Food and Drug Administration for sale as a tobacco cessation product or for other therapeutic



purposes where such product is marketed and sold solely for such an approved purpose.

- H. "Flavored Tobacco Product" means any Tobacco Product that contains a Constituent that imparts a Characterizing Flavor.
- I. "Full Retail Price" means the price listed for a Tobacco Product on its Packaging or on any related shelving, advertising, or display where the Tobacco Product is sold or offered for Sale, plus all applicable taxes and fees if such taxes and fees are not included in the listed price.
- J. "Labeling" means written, printed, pictorial, or graphic matter upon any Tobacco Product or any of its packaging.
- K. "Packaging" means a pack, box, carton, or container of any kind or, if no other container, any wrapping (including cellophane) in which a Tobacco Product is sold, or offered for Sale, to a Consumer.
- L. "Permit" or "Tobacco Retailer Permit" means a valid permit issued by the Director to a Person to act as a Tobacco Retailer.
- M. "Person" means any natural person, partnership, cooperative association, corporation, personal representative, receiver, trustee, assignee, or any other entity.
- N. "Pharmacy" means any retail establishment in which the profession of pharmacy is practiced by a pharmacist licensed by the State of California in accordance with the Business and Professions Code and where prescription pharmaceuticals are offered for Sale, regardless of whether the retail establishment Sells other retail goods in addition to prescription pharmaceuticals.
- O. "Sale" or "Sell" means transfer to, exchange, barter, or distribute for a commercial purpose.
- P. "Self-Service Display" shall be defined as the open display or storage of Tobacco Products in a manner that is physically accessible to the general public without the assistance of the retailer or employee of the retailer and a direct face-to-face transfer between the purchaser and the retailer or employee of the retailer. A vending machine is a form of self-service display.
- Q. "Tobacco Paraphernalia" means any item designed or marketed for the consumption, use, or preparation of Tobacco Products.
- R. "Tobacco" or "Tobacco Product(s)" means:

1. any product containing, made of, or derived from tobacco or nicotine, whether natural or synthetic, that is intended for human consumption or is likely to be consumed, whether inhaled, absorbed, or ingested by any other means, including but not limited to, a cigarette, a cigar, pipe tobacco, chewing tobacco, snuff, or snus;
  2. any electronic smoking device and any substances that may be aerosolized or vaporized by such device, whether or not the substance contains nicotine, and whether natural or synthetic; or
  3. any component, part, or accessory of (1) or (2), whether or not any of these contains tobacco or nicotine, whether natural or synthetic, including but not limited to filters, rolling papers, blunt or hemp wraps, hookahs, mouthpieces, and pipes.
  4. "Tobacco Product" does not include any product that has been approved by the United States Food and Drug Administration for sale as a tobacco cessation product or for other therapeutic purposes where such product is marketed and sold solely for such an approved purpose.
- S. "Tobacco Product Flavor Enhancer" means a product designed, manufactured, produced, marketed or Sold to produce a Characterizing Flavor when added to a Tobacco Product.
- T. "Tobacco Retailer" means any Person who Sells, or offers for Sale, Tobacco Products. This definition is without regard to the quantity of Tobacco Products sold or offered for Sale.
- U. "Youth-Populated Area" means a parcel of real property that is occupied, in whole or in part, by any of the following:
1. a private or public school that educates children in grades kindergarten through high school;
  2. a library that is open to the public;
  3. a playground that is open to the public;
  4. a youth center, defined as a facility where children ages 6 to 17 come together for programs and activities;
  5. a recreation facility open to the public, defined as an area, place, structure, or other facility that is used either permanently or temporarily for community recreation, even though it may be used for other purposes. "Recreation facility" includes, but is not limited to, a gymnasium, playing court, playing field, and swimming pool;

6. a public or private college or university that serves as an institution for education beyond the high school level;
7. a licensed child-care facility or preschool, other than a small-family day care home or a large-family daycare home as defined in California Health & Safety Code § 1596.78.

#### **8.44.20 - Requirement for a Permit.**

- A. No Tobacco Retailer or other Person shall Sell or offer for Sale any Tobacco Product without a current and valid Tobacco Retailer Permit from San Mateo County for each location where such activities are conducted.
- B. Permits are valid for one year and must be timely renewed annually by the Permit holder in order to continue to sell or offer for sale any Tobacco Product. A Retailer must obtain a separate Permit for each location at which any Tobacco Product will be sold, offered for sale or distributed. A Permit that is not renewed in a timely manner shall expire at the end of its term, and the Tobacco Retailer must obtain a new Permit prior to any further sale, offer for sale, or distribution of any Tobacco Product.
- C. No Tobacco Retailer shall violate, or cause or allow the Tobacco Retailer's agents or employees to violate, any provision of this Chapter or any other local, state, or federal law applicable to Tobacco Products or Tobacco Retailing.
- D. Tobacco Retailers are responsible for the actions of their employees and agents relating to the sale, offer to sell, and furnishing of tobacco products at the retail location. The sale of any tobacco product by an employee shall be considered an act of the tobacco retailer and the permit holder shall be responsible for any monetary penalties levied.
- E. Nothing in this Chapter shall be construed to penalize the purchase, use, or possession of a Tobacco Product by any Person not engaged in Tobacco Retailing.

#### **8.44.030 - Permit is Nontransferable.**

- A. Tobacco Retailer Permits are nontransferable as between Persons, locations, or otherwise. Any attempted transfer shall render the Permit null and void.
- B. Notwithstanding any other provision of this Chapter, prior violations of this Chapter at a location shall continue to be counted against that location and Permit ineligibility and suspension periods shall continue to apply to that location unless:

1. One hundred percent of the interest in the stock, assets, or income of the business, other than a security interest for the repayment of debt, has been transferred to the new owner(s); and
2. The County is provided with clear and convincing evidence, including an affidavit, that the business has been acquired in an Arm's Length Transaction. An Arm's Length Transaction, for the purposes of this section, means a transaction in which two or more unrelated and unaffiliated parties agree on the transfer in question; the parties act independently and in their own self-interest; and the parties have equal bargaining power and symmetric information, leading the parties to agree upon fair-market terms.

#### **8.44.040 - Permit Conveys a Limited, Conditional Privilege.**

Nothing in this Chapter shall be construed to grant any Person or entity obtaining and maintaining a Permit any status or right other than the limited, conditional privilege to Sell Tobacco Products and act as a Tobacco Retailer at the location in the County identified on the face of the Permit for the period of time shown on the Permit. All Permits are issued subject to the County's right to amend this Chapter from time to time, and Retailers shall comply with all provisions of this Chapter, as amended.

#### **8.44.050- Application, Issuance and Renewal Procedure.**

- A. Application for a Tobacco Retailer's Permit or the renewal of a Tobacco Retailer Permit shall be submitted in the name of the Person proposing to conduct retail sales of Tobacco Products, referred to herein as the "Applicant," and shall be signed by such Person or an authorized agent thereof. All applications shall be submitted to the Director on a form supplied by the Director and contain, at a minimum, the following information:
  1. The name, address, and telephone number of the Applicant;
  2. The business name, address, and telephone number of the location where Tobacco Products are proposed to be sold, offered for sale or distributed by the Applicant; and
  3. Proof that the location for which a Tobacco Retailer's Permit is sought has been issued a valid state license for the sale of Tobacco Products, if the Tobacco Retailer sells products that require such license;
  4. A statement whether or not the Tobacco Retailer or any agent of the Retailer has been found to have violated this Chapter or other applicable law governing Tobacco Products or Tobacco Retailing and, if so, the dates and locations of all such violations within the previous five years; and

5. Such other information as the Director determines is necessary for implementation of this Chapter.
- B. An application for a new or renewal Permit will be denied if there are any outstanding fines or late fees issued by the Director, or during any period of suspension.
- C. It is the responsibility of each Permit holder to be informed regarding all laws applicable to Tobacco Retailing, including those laws affecting the issuance of a Tobacco Retailer Permit. No Permit holder may rely on the issuance of a Permit as a determination by San Mateo County that the Permit holder has complied with all laws applicable to Tobacco Retailing. A Permit issued contrary to this Chapter or any other law, or on the basis of false or misleading information supplied by the Applicant, shall be revoked. Nothing in this Chapter shall be construed to vest in any person or entity obtaining or maintaining a Tobacco Retailer's Permit any status or right to act as a Tobacco Retailer in contravention of any provision of law.

#### **8.44.060 - Display of Permit.**

Upon receipt of an application for a Tobacco Retailer Permit in compliance with the requirements of this Chapter, the Director or designee may issue a Permit which, if issued, must be prominently displayed in a publicly visible location at the location where Tobacco Product Sales are conducted and permitted.

#### **8.44.070 - Prohibitions Regarding Coupons, Discounts, Pharmacies, Flavored Tobacco, and Electronic Smoking Devices.**

- A. No Tobacco Retailer shall do any of the following:
  1. Honor or redeem, or offer to honor or redeem, a Coupon to allow a Consumer to purchase a Tobacco Product for less than Full Retail Price;
  2. Sell any Tobacco Product to a Consumer through a multiple package discount or otherwise provide any such product to a Consumer for less than the Full Retail Price in consideration for the purchase of any Tobacco Product or any other item; or
  3. Provide any free or discounted item to a Consumer in consideration for the purchase of any Tobacco Product.
- B. No Person, Tobacco Retailer or other legal entity shall sell or distribute to a person any electronic smoking device that delivers natural or synthetic nicotine or any other substance(s) to the person inhaling from the device. This includes

any component, part, or accessory intended or reasonably expected to be used with the electronic device, whether or not sold separately.

- C. No Person or Tobacco Retailer shall sell or offer to sell any Flavored Tobacco Product or Tobacco Product Flavor Enhancer. There shall be a rebuttable presumption that a Tobacco Product is a Flavored Tobacco Product if a manufacturer or any of the manufacturer's agents or employees, in the course of their agency or employment, has made a statement or claim directed to consumers or to the public that the Tobacco Product has or produces a Characterizing Flavor including, but not limited to, text, color, and/or images on the product's labeling or packaging that are used to explicitly or implicitly communicate that the Tobacco Product has a Characterizing Flavor.
- D. No Pharmacy or Pharmacy employee or agent shall sell or offer to sell any Tobacco Product. The Director shall not issue any new, or renew any existing, Tobacco Retailer Permit for any Pharmacy.

#### **8.44.080 - Packaging and Labeling.**

No Tobacco Retailer or other Person shall Sell or offer for Sale any Tobacco Product to any Consumer unless the Tobacco Product (1) is Sold in the original manufacturer's Packaging intended for Sale to Consumers; (2) conforms to all applicable federal Labeling requirements; and (3) conforms to all applicable child-resistant packaging requirements.

#### **8.44.90 - Self-Service Displays Prohibited; On-Site, In-Person Sales Required.**

- A. Tobacco Retailing by means of a Self-Service Display is prohibited
- B. All Sales of Tobacco Products and Tobacco Paraphernalia shall be conducted in-person, over the counter, in the permitted location.

#### **8.44.100 - Notice of Minimum Age for Purchase of Tobacco Products.**

Tobacco Retailers shall post conspicuously, at each point of purchase, a notice stating that Selling Tobacco Products to anyone under 21 years of age is illegal and subject to penalties. The form and content of such notice shall be subject to the approval of the Director.

#### **8.44.110 - Positive Identification Required.**

No Tobacco Retailer or other Person shall Sell or offer to Sell a Tobacco Product to another Person without first verifying by means of government-issued photographic

identification that the recipient is at least the minimum legal sales age required under state law to purchase a Tobacco Product.

**8.44.120 - Minimum Age for Individuals Selling Tobacco Products.**

No Tobacco Retailer shall allow, at its Retail location, any individual who is younger than 21 years of age to Sell or offer to Sell Tobacco Products.

**8.44.130 - Display or Offers to Sell Tobacco Products Without Tobacco Retailer Permit Prohibited.**

A Tobacco Retailer without a current valid Permit:

- A. Shall keep all Tobacco Products out of public view. The public display of Tobacco Products in violation of this provision shall constitute Tobacco Retailing without a Permit.
- B. Shall not display any advertisement relating to Tobacco Products that offers the Sale of such products from the Tobacco Retailer's location.

**8.44.140 - Limits on Eligibility for a Permit.**

- A. No Tobacco Retailer's Permit may be issued to authorize Tobacco Retailing at or from other than a fixed location. For example, Sales by Persons on foot or from vehicles or other forms of mobile vending are prohibited.
- B. No Tobacco Retailer's Permit may be issued to authorize Sales of Tobacco Products at a temporary event, such as flea markets and farmers' markets.
- C. No new Tobacco Retailer Permit may be issued to authorize Tobacco Product Sales at any location within 1,000 feet of a Youth-Populated Area, as measured by a straight line from the nearest point of the property line of any parcel on which a Youth-Populated Area is located and any point along the property line of the parcel on which the Permit applicant has or proposes to locate the business.
- D. No new Tobacco Retailer's Permit may be issued for a location which is within 500 feet of a location already occupied by another Tobacco Retailer, as measured by a straight line from the nearest point of the property line of the parcel on which the applicant's business is located to the nearest point of the property line of the parcel on which an existing Tobacco Retailer's business is located.
- E. Tobacco Retailers with a current and valid Permit as of the date of adoption of this ordinance shall be exempt from subsections C and D of this Section unless the existing Tobacco Retailer fails to timely renew the Permit prior to its annual expiration.

- F. The Sale of Tobacco Products and accessories is prohibited in City or County of San Mateo owned structures and in any area of a structure leased by the City or the County of San Mateo, wherever located.

**8.44.150 - Fees for Permit.**

Tobacco Retailers shall pay all applicable fees at the rates set forth in section 5.64.070 of the San Mateo County ordinance code. Fees shall be used by the Director to administer and enforce this Chapter.

**8.44.160 - Enforcement.**

- A. The Director or the Director's designee may enforce this Chapter by suspension of a Tobacco Retailer's Permit and /or imposition of administrative fines following the procedures and, in the amounts, set forth in this Chapter.
- B. Violations of this Chapter may be criminally prosecuted as infraction(s) or misdemeanor(s) at the discretion of the prosecuting attorney as the interests of justice require.
- C. This Section shall not be interpreted to limit the applicable civil or administrative remedies available under law.

**8.44.170 - Public Nuisance.**

Any violation of this Chapter is hereby declared a public nuisance, subject to all applicable civil, administrative, and criminal remedies and penalties according to the provisions and procedures of contained in the Brisbane Municipal Code and state law, including but not limited to, an action for abatement or injunctive relief

**8.44.180 - Compliance Monitoring.**

- A. Compliance with this Chapter shall be monitored by the Director. In addition, any peace officer may enforce the provisions of this Chapter. The Director may designate additional persons to monitor and facilitate compliance with this Chapter.
- B. Individuals designated to enforce the provisions of this Chapter shall inspect each Tobacco Retailer annually to determine if the Tobacco Retailer is complying with all applicable laws. Compliance checks shall take place during normal business hours, with or without notice. All permitted premises must be open to inspection by designated persons during regular business hours.
- C. Nothing in this section shall create a right of action in any Tobacco Retailer or other person or entity against the City, the County of San Mateo, or their agents.



#### **8.44.190 Suspension or Revocation of Permit**

##### **A. Grounds for Suspension or Revocation.**

1. A Tobacco Retailer Permit may be suspended or revoked, as set forth below in subdivision (b), if any court of a competent jurisdiction determines, or the Director finds, based on a preponderance of the evidence after notice and opportunity for the Tobacco Retailer to be heard, that either of the following violations have occurred:
  - a. After the Permit was issued it is determined that the Application for the Permit is incomplete or inaccurate.
  - b. The Tobacco Retailer or Tobacco Retailer's agent has violated any of the requirements, conditions, or prohibitions of this Chapter or any applicable local, state, or federal tobacco-related law.
2. Notwithstanding the foregoing, a Tobacco Retailer Permit shall be suspended or revoked, for the maximum time periods and as set forth in subdivision (b), if any court of competent jurisdiction determines, or the Director finds, based on a preponderance of evidence and after notice and opportunity for the Tobacco Retailer to be heard, that the Tobacco Retailer, or any agent or employee of the Tobacco Retailer, has Sold Tobacco Products to any Person(s) under the age of 21 years.

##### **B. Time Period of Suspension of Permit.**

1. Upon the first violation within any sixty (60) month period, the Permit to Sell Tobacco Products may be suspended for up to 30 days.
2. Upon the second violation within any sixty (60) month period, the Permit to Sell Tobacco Products may be suspended for up to 90 days.
3. Upon the third violation within any sixty (60) month period, the Permit to Sell Tobacco Products may be suspended for up to one year.
4. Upon the fourth violation within any sixty (60) month period, the Permit to Sell Tobacco Products shall be revoked. If a Permit is revoked, the Retailer shall not be eligible for a new Permit for a period of five (5) years after the effective date of revocation.

##### **C. Effective Date of Suspension or Revocation.**

Within ten (10) calendar days of the hearing, the Director shall issue written findings and an order regarding the suspension or revocation, which order will be

effective ten (10) calendar days from the date such order was sent by certified

mail to the Retailer, unless a timely appeal is filed in accordance with subsection (d).

**D. Appeal of Suspension or Revocation.**

The decision of the Director is appealable to the San Mateo County Licensing Board and the procedural rules of the San Mateo County Licensing Board shall govern hearings on all appeals of suspensions and revocations.

1. An appeal must be in writing, be addressed to the Director and be hand-delivered to the offices of the Division of Environmental Health.
2. An appeal must be received by the Director before the effective date of suspension or revocation provided by subsection (c) in order to be considered.
3. The filing of a timely appeal will stay a suspension or revocation pending a decision on the appeal by the San Mateo County Licensing Board.
4. The decision of the San Mateo County Licensing Board shall be a final administrative order, with no further administrative right of appeal.

**8.44.200 - Administrative Fine.**

- A. Grounds for Fine. A fine may be imposed on a Tobacco Retailer upon findings made by the Director, based on a preponderance of the evidence, that any Tobacco Retailer, or any agent or employee of the Tobacco Retailer, has violated any of the requirements, conditions, or prohibitions of this Chapter. A fine shall be imposed in the maximum amounts set forth in subsection B of this section upon findings made by the Director that the Tobacco Retailer, or any agent or employee of the Tobacco Retailer, has Sold any Tobacco Product to any Person(s) under the age of 21 years. Any administrative fine shall be imposed solely against the Tobacco Retailer, not the Tobacco Retailer's employees or agents.
- B. Amount of Fine. Upon written findings made by the Director under subsection A, the person or entity holding the Tobacco Retailer Permit shall be subject to an administrative fine for each such violation as follows:
  1. A fine not exceeding five hundred dollars (\$500) for a first violation within a sixty (60) month period; and
  2. A fine not exceeding one thousand dollars (\$1,000) for each subsequent violation within a sixty (60) month period.

C. Each day that Tobacco Products are Sold or offered for Sale without a Permit or otherwise in violation of this Chapter shall constitute a separate violation. A finding of "offered for Sale" in violation of this Chapter will be made if Tobacco Products are either actually Sold and/or displayed in the retail establishment, or if advertisements offering to Sell Tobacco Products are visible to customers.

D. Fine Procedures. Notice of the fine shall be served on the Tobacco Retailer by certified mail. The notice shall contain a description of the facts upon which the asserted violation is based and an advisement of the right to request a hearing before the Director contesting the imposition of the fine. Said hearing must be requested within ten calendar days of the date appearing on the notice of the fine. The decision of the Director shall be a final administrative order, with no administrative right of appeal.

E. Failure to Pay Fine. If a fine imposed pursuant to this Chapter is not paid within 30 calendar days from the date appearing on the notice of the fine or of the notice of determination of the Director after the review provided for under subdivision C of this Section, the fine may be referred to a collection agency within or external to the County. In addition, any outstanding fines must be paid prior to the issuance of any new Permit or renewal of a Permit.

**SECTION 2.** It is the intent of the City Council of the City of Brisbane to supplement applicable state and federal law and not to duplicate or contradict such law and this ordinance shall be construed consistently with that intention. If any provision of this Chapter or the application of such provision to any person or in any circumstances

shall be held invalid, the remainder of this Chapter, or the application of such provision to person or in circumstances other than those as to which it is held invalid, shall not be affected thereby.

**SECTION 4.** This ordinance shall be effective thirty days after adoption.

Madison Davis, Mayor

Attest:

Ingrid Padilla, City Clerk

Approved as to form:



Thomas R. McMorrow, City Attorney

I hereby certify that the foregoing Ordinance No. \_\_\_\_ was adopted by the Brisbane City Council at a regular meeting on September \_\_\_\_, 2023 by the following vote:

AYES;  
NOES;  
ABSENT;  
ABSTAIN:

Ingrid Padilla, City Clerk

## SOURCES

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2. Zhu S-H, Braden K, Zhuang Y-L, Gamst A, Cole AG, Wolfson T, Li S. (2021). *Results of the Statewide 2019-20 California Student Tobacco Survey*. San Diego, California: Center for Research and Intervention in Tobacco Control (CRITC), University of California San Diego.  
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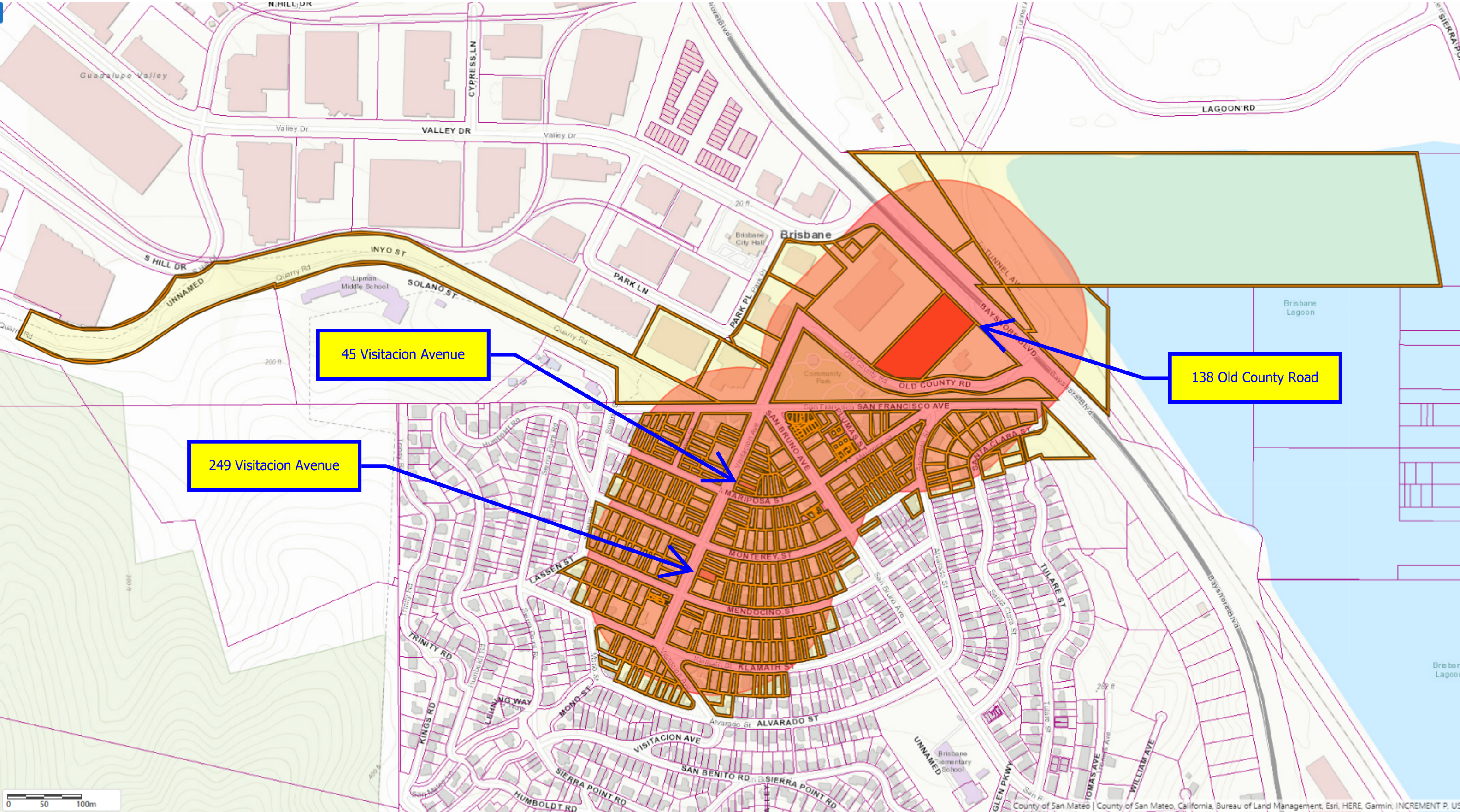
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500 Ft Radius Map - 08.08.23  
138 Old County Road - 005-212-110  
45 Visitation Avenue - 007-222-130  
249 Visitation Avenue - 007-471-170



## Youth Populate Areas - 1,000 Ft Radius Map

- (1) Brisbane Elementary School - 500 San Bruno Avenue - 007-370-110
- (2) Lipman Middle School - 1 Solano Street - 005-166-040,-050
- (3) Brisbane Community Pool - 2 Solano Street - 005-166-020
- (4) Brisbane Library - 163 Visitacion Avenue - 007-281-070,-080,-100
- (5) Brisbane Community Center - 250 Visitacion Avenue - 007-272-020,-230
- (6) Brisbane Community Park - 005-164-010
- (7) Mission Blue Center - 005-440-010,-020
- (8) Firth Memorial Park - 007-453-010
- (9) Brisbane Skatepark - 005-202-120

