Boardman Comprehensive Plan and Development Code Update

City Council/Planning Commission Joint Session

October 7, 2025



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01

Introduction





City of Boardman

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Boardman Strategic Plan

Six Plans will help guide Boardman's Overall Community Strategy Master Plan will develop a 20 year vision for Boardman.

Comprehensive Plan/Development Code will update the community's goals and policies to guide growth and development for the next 20 years.

Economic Opportunities Analysis will identify Boardman's future employment trends and land needs.

Housing Needs Analysis will identify Boardman's future housing needs and trends.

Parks Master Plan will identify goals and projects to meet Boardman's park needs.

Transportation System Plan will develop a 20 year plan for transportation system investments and needs.

What is a Comprehensive Plan?



20-year vision and strategy for growth and development



Provides a guide for land use, infrastructure, and policy decisions and investments



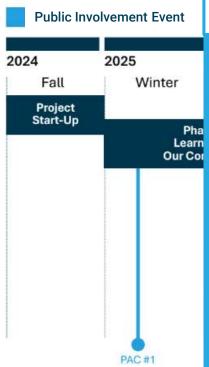
Primary tool for local governments to regulate future land use and development

Comprehensive Plans provide policy direction for the City's regulations and standards



Comprehensive Plan Update

Project Timeline





Planner

Public Advisory Committee Meeting

PAC Members:

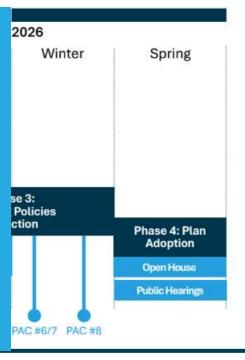
Cristina Cuevas, Boardman City Council Zack Barresse, Boardman Planning Commission

Shara Weiss, Boardman Church Isaias Valencia, Local Builder/Woodhill Homes

Michael Graham, Tillamook Leon Gibb, citizen/Bike and Ped Advocate Vincent Guerrero, Morrow County Student, Riverside High School Stephanie Case, Boardman Principal

Mike Lees, City Engineer (Anderson Perry) Kathy Street, Special District Dawn Hert, DLCD





<u>02</u>

Phase 1: Learn About Our Community

What is shaping Boardman today?

Existing Conditions Analysis

Purpose:

- Research on existing conditions related to people, development, services, and nature.
- Verify research findings with the community, listening to their views on current issues and future challenges.

Existing Conditions Analysis

Data Sources:

- Quantitative: Census, Analytic Software (Urban Footprint), County and Federal documents
- Qualitative: Community Listening Sessions

Four Themes:



People





Development



Services



Nature

Data findings

A GROWING & MULTICULTURAL COMMUNITY.

SINCE 2010...

The Hispanic population is the majority and keeps growing.

Total population increased from 3,149 in 2010 to 5,749 in 2024.

Boardman's Black population grew from 0% in 2010 to 2% today.

Takeaways from Community Listening Session

- Involvement of Hispanic/Latino community in decision-making process is very much needed
- Invest in capacity building to train Hispanic/Latino leaders
- Improve outreach strategies to involve the Hispanic/Latino community in city planning events

Existing Conditions Analysis

DEVELOPMENT

Data findings

HOUSING & COST OF LIVING Home Ownership Average Home Cost \$360k 46% \$135k Renters Owners 2012 2024 Median Monthly Rent

for 1BR

\$632

Takeaways from Community Listening Session

- Diverse housing types are needed, including middle housing, senior housing and intergenerational living solutions
- Affordable homes for first-time and younger buyers is a priority

\$1,486

2024

Existing Conditions Analysis

DEVELOPMENT

Data findings

JOBS & COMMUTING







Takeaways from Community Listening Session

- Grow and Diversify the Local Economy. Attract new businesses beyond agriculture through targeted incentives and support for entrepreneurship.
- Expand Education & Career Pathways. Invest in STEM, special education, and leadership programs, along with internships and youth job opportunities.
- Strengthen Local Services & Workforce. Expand medical, mental health, and support services by growing a local workforce and building professional capacity.

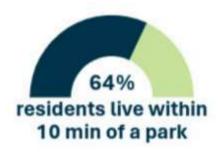
Data findings



Takeaways from Community Listening Session

- Health & Family Services. Need for 24/7 urgent care, mental health support, childcare, and services for children with disabilities.
- Community Amenities & Recreation. Desire for a larger library, accessible playgrounds, entertainment options, and family-friendly spaces.
- Quality of Life. Desire for rental equipment for outdoor fun, and alternative medicine options.

Data findings



Takeaways from Community Listening Session

- Parks & Natural Spaces. Parks, the marina, and green communal areas are favorite spots for connecting with nature.
- Desire for Connected, Well-Designed Public Spaces. Interest in connecting public spaces with other city areas, and improving landscaping and lighting.
- Emergency Preparedness. Need for emergency preparedness plans and community outreach on what to do in emergencies.

Engagement Phase 1: Key Takeaways

Community Listening Sessions. Conducted on May 3, 2025, at the SAGE Center, with 14 participants sharing their input and vision for the future of Boardman.





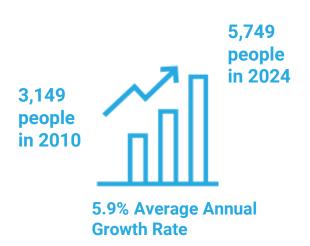
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Phase 2: Imagining Possibilities

What is driving growth in Boardman?

Trend Scenario

Boardman is growing rapidly





The City needs to make sure there's enough land for homes, jobs, roads, and services.

Trend Scenario



Trend Scenario

Industrial uses dominate and concentrate on the NE part of Boardman



Boardman's commercial activity remains highway-oriented.





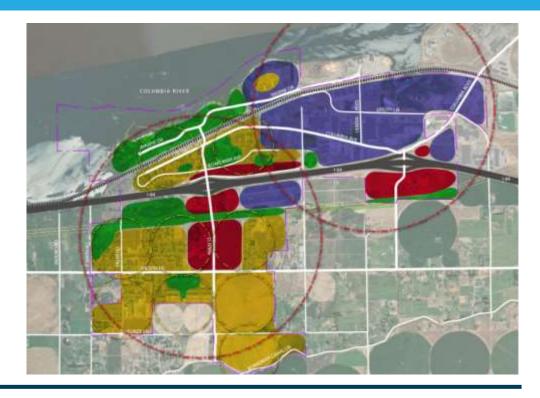


What **Boardman** could look like if development continues on its current path?

Trend Scenario

Boardman Today

- Currently difficult to walk and bike safely to destinations.
- No clearly defined downtown.
- The waterfront is an important element of Boardman identity, but feels disconnected from the rest of the town.
- Fewer than 1 in 4 local workers lives in Boardman.



Does the trend scenario align with the community's vision?



Community Vision

In 20 years:

Boardman is a **community rooted in connection**—to each other, to opportunity, and to the **land and river that define our place**.

Looking ahead, we envision a city that grows sustainably while expanding **access to housing, jobs, services, and public facilities** to support people through all stages of life.

Our future includes safe, walkable, and bike-friendly streets and public spaces, strong ties to the Columbia River, and a commitment to honoring local heritage.

This plan will guide Boardman's evolution as a place where families and people of all ages can thrive, careers can grow over a lifetime, and every member of the community feels a **lasting sense of belonging**.

Growth Alternatives

- The current growth path likely won't get Boardman to its desired future in 20 years.
 - What changes are needed to align growth with the community's vision?
- We need to explore alternative approaches to growth.
 - Knowing where the town's center is helps guide decisions about where development, infrastructure, and transportation investments should take place, and how the town will evolve.

Defining the "heart" of Boardman is the reference point for planning growth.

Growth Alternatives

Key Questions



Where is the "heart" of Boardman?



Option 1: Build on What You've Got

Improve and invest in blocks north of I-84 around water tower to create a more active main street.

Pros:

- Local businesses and shops already in the area
- . Sidewalks and bike paths make it easy to get around
- . Easy-to-navigate street grid that's great for walking
- · Parks and recreation spots are close by
- Utilities and services are already in place, so less public funds are needed to bring new life to the area

Cons:

· Limited opportunities for new development

Option 2: Walkable Wayside

Focus on improving connections over I-84 and placemaking on either side of the interchange.

Pros:

- · New businesses are opening or coming soon in this area
- . Opportunities to improve existing parks, like Boardman Pioneer Park
- Close to a proposed linear park that could offer more green space and connections
- State funding is set aside to help improve streets and transportation in the area

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 The area feels a bit out of the way and isn't easity reached from nearby neighborhoods

Option 3: Make Something New

Extend City Center Dr east across Main St into Good Shepherd property to create a new 2 block downtown main street.

TOS:

- Great opportunity to improve walking and biking access to City Hall, the library, and other community services
- Land east of Main Street has been purchased, paving the way for future development
- Potential to extend City Center Drive and create a more walkable street grid
- Close to a proposed linear park, which could add green space and better neighborhood connections

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- . New development in this area may take time to get started
- · Significant public investment will be needed to build new infrastructure

Key Questions



What elements should define the character of the "heart" of Boardman?













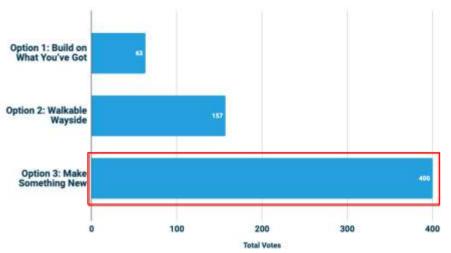




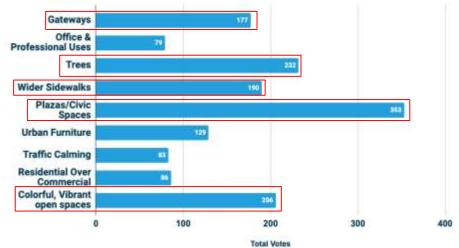


Engagement Phase 2: Key Takeaways

Where is the heart of Boardman?



What should define the character of the "heart" of Boardman?



Engagement Phase 2: Key Takeaways

Participation Overview

A total of about 410 community members took part in engagement activities through a mix of in-person, online, and targeted outreach.

- In person events: Tabling at Columbia River Health, Windy River ES, Riverside HS, Sam Boardman ES, Rec Center City Hall Park.
- Online activities: Community survey available in English and Spanish.
- Targeted outreach: Surveys in Spanish conducted by Community Partners to reach Spanish-speaking residents.











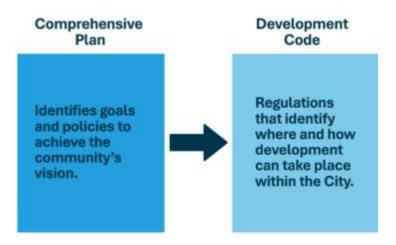
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Next Steps

Next Steps

Phase 3: Shaping Policies for Action

 Community input will inform Comprehensive Plan and policy updates and development code updates

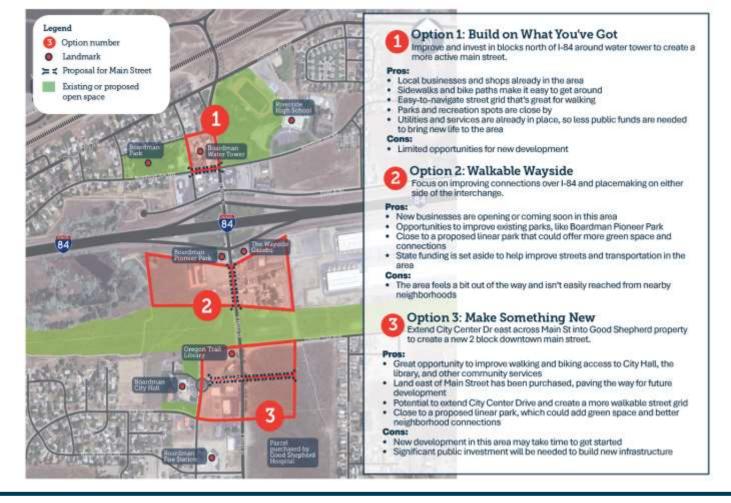


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Discussion

Questions on engagement

- How well do the engagement results align with the interests and priorities of your constituents?
- Where is the heart of Boardman?
- What defines the character of Boardman's "heart"?
- Are there specific community needs or concerns that you feel should guide growth in the town center?



Thank you!