#### **TOWN COUNCIL**

#### **STAFF REPORT**

# **Projects and Watershed Resilience Department**



MEETING DATE:	November 13, 2025
SUBJECT:	Projects and Watershed Resilience Department Monthly Report
PROJECT MANAGER:	Kimberly Washok-Jones, Department Director

## CAPITAL IMPROVEMENTS PROGRAM (CIP) UPDATE

#### **Administrative Update**

No activity to report.

#### **FACILITIES**

## 1. Law Enforcement Center Facility Improvements

 Pending Council direction resulting from Creech and Associates' space needs assessment study.

## 2. Sarah Riley Hooks Cottage

• Framing is **complete**. MEP sub-ups are underway.

#### Next Steps:

- Continue cottage reconstruction through FY26.
- Update site development plans and Public Project approval per SCDOT comments.
- Post solicitation for site and landscape development construction in late November 2025.

#### 3. New Riverside Barn Park – Public Services Building

Architectural Plans, Site Development Plans and easements are complete.

#### Next Steps:

- Complete structural design and permitting in FY26.
- o Prepare bid solicitations in Spring 2026 for building and site development construction.

#### 4. New Riverside Barn Park – Event Lawn Pavilion

• Foundation and block construction is **complete**. Awaiting delivery of timber trusses.

#### Next Steps:

Construction is planned to be completed in February 2026.

## 5. Public Services Expansion and Watershed Facility

• Ordered wetland surveys to determine developable land for expansion.

#### **HOUSING**

#### 1. Town of Bluffton Affordable Housing Project – The May

- WorkForce State of Mind partnership to construct 12 units at 1095 May River Rd.
- Workforce State of Mind states they anticipate construction to be complete in the 1<sup>st</sup> quarter of 2026.

#### Next Steps:

- o Staff continues to review applications for payment.
- o Coastal States Bank will start accepting mortgage applications depending on construction progress.

#### **PARKS**

#### 1. Park Improvements

 Council provided feedback at October Quarterly Workshop on location of second pavilion for Oscar Frazier Park.

#### • Next Steps:

- Churchich Recreation and Design began construction of DuBois swing replacement and turf in November 2025. Anticipated to last two (2) weeks.
- o Prepare final design of a proposed second pavilion at Oscar Frazier Park.

#### 2. Oyster Factory Park

- Shearlock Engineering completed Structural Engineering design for the pavilion column base details.
- Architect working on CDs of restroom expansion.

#### Next Steps:

- o Continue coordinating construction of food truck road with Events & Venues.
- Post bid package for pavilion post replacement.
- Complete plans and bid packages for the restroom expansion.

#### 3. Oscar Frazier Park

 Splash Pad complete. Working with contractors on warranty replacements and pavement improvements.

#### 4. New Riverside Barn/Park

- Obtained Certificate of Occupancy for the barn.
- Barn and event area landscaping is **substantially complete**.
- Issued Change Order for the Event Pavilion.

#### Next Steps:

- Nix Construction to continue all the above.
- Construction of Barn and Event Pavilion is planned to be completed and open to the public in February 2026.

#### 5. New Riverside Barn Park – Phase 2 Trails & Disc Golf

- Engineering Design for the Phase 2 trails is complete and permitting is underway.
- Wood and Partners continue with disc golf design.

#### Next Steps:

- o Complete design and permitting for all above in FY26.
- o Construction for all above is proposed to begin in FY27, subject to funding availability.

#### 6. New River Linear Trail

- BPD enforcing no trespassing for public safety until construction is completed in summer 2026.
- Completed construction fencing, surveying, silt fencing, erosion control, debris mulching, and pathway subbase.

#### Next Steps:

o Bridge 3 construction starts mid-November.

#### 7. Buckwalter Place Park Improvements

- **Completed** Phase 1.
- Wood + Partners completed CDs for Phases 2 and 3.
- GHD engaged for geotechnical surveying.

#### • Next Steps:

- Public Art Committee considering sunken art room options.
- Phases 2 and 3 construction contract to be presented for Council approval in December 2025.

#### **STORMWATER & SEWER**

#### 1. Historic District Sewer Extension Phases 4 through 6 – Lawrence, Green and Water Streets

- Main line construction for HD Sewer is nearing completion.
- Green Street design modifications to account for Boundary Street drainage is **complete** and permit resubmittals underway.
- Construction modifications on Water Street to accommodate water line conflict **completed** in mid-November.

#### • Next Steps:

- Upon main line completion contractor to test system, BJWSA to accept system, then
   BJWSA to receive permit to operate from DES, then tie residents into sewer system.
- Negotiations with residents for rights of entry and information on sewer connections and construction sequencing on-going.

#### 2. Comprehensive Drainage Plan Improvements

- Draft Engineering Report for Crooked Cove review completed, comments being compiled and field meeting to be scheduled to discuss recommended projects.
- Engineering Report for Guerrard Cove in development.
- SCEMD HMGP for Huger and Verdier Cove work full application submitted 8/29/25.
- Meeting held with Beaufort County stormwater staff on 10/27/25 to discuss Heyward Cove Engineering Report and Owner Asset Report findings.

#### Next Steps:

- Guerrard Cove Engineering Report submittal.
- Develop scope for Rose Dhu Creek drainage area.

#### 3. May River Watershed Action Plan Impervious Restoration Water Quality Projects

- Preliminary Design of the 9 participating sites **complete**.
- 15 additional sites concept plan development near completion.

#### Next Steps:

- o Finalize Impervious Restoration Program Policy Document.
- Collaborate with Director of Procurement for an agreement with BCSD and Private
   Owners to construct impervious restoration projects at school sites.

## 4. Stoney Creek/Palmetto Bluff Sewer Partnership

- BJWSA is the Project Manager as the awardee of the RIA-SCIIP grant.
- Next Steps:
  - BJWSA updates can be found here.

#### **ROADS**

#### 1. Pathway Pedestrian Safety Improvements

Completed Historic District crosswalk study for ADA compliance, Phase 2 design and

construction and Phase 3 analysis of areas outside the Historic District.

- **Completed** May River Road RRFB SCDOT encroachment permits.
- Phase 3, 30 locations design awarded to Infrastructure Consulting Engineering.

#### Next Steps:

- o Installation of May River Road RRFBs scheduled for December 2025.
- The design of Bluffton Road crossing locations continues.
- New Riverside Rd. crossing design awaiting developer and POA approval.
- Work with SROs and school officials for crossings near schools.

#### 2. Bridge Street Streetscape

- **Completed** Lighting plan; IT fiber conduit connection to Town Hall; and Montessori and Bluffton Telephone easements.
- Clarified SCDOT right of way conflict.

#### • Next Steps:

- o Continue engineering design for SCDOT permitting (95%).
- o Continue planning and design for underground power cost estimate.
- o Continue Streetscape easements for lighting and sidewalks.

#### 3. Calhoun Street Streetscape

Preliminary engineering design is 65% complete.

#### Next Steps:

- o Continue negotiations with May River Road property owners for main transmission line easements for underground power.
- Continue to coordinate underground power layout and modifications with Dominion Energy and CDDC Design.
- o Prepare easement acquisition plats for Phase 1 in FY26 and begin easement acquisition.
- o Phased construction is planned to begin in FY27 pending budget approval and acquisition of all required easements.

#### 4. Boundary Street Lighting

Dominion street lighting complete.

#### Next Steps:

Receive and pay final invoice from Dominion Energy.

#### 5. Boundary Street Streetscape

- Engineering design is 80% complete and submitted to agencies for review.
- Original land disturbance permit approved by SCDES. Submitted permit amendment to relocate Lawrence Street drainage outfall to Green Street.

#### Next Steps:

- Continue coordinating with Dominion Energy to obtain underground power layout and facility locations.
- o Continue with engineering re-design and permitting for Green St. outfall.
- o Prepare easement exhibits, appraisals and continue easement negotiations.
- Construction planned to begin in FY26, subject to acquisition of required easements and permitting.

#### 6. Ghost Roads

- Surveying and easement exhibits are complete.
- Bridge Street, Pritchard, Colcock, Water, Pope and Allen Quit Claim Deeds are complete.

#### Next Steps:

o Based on TC and legal determination, the Town owns all Ghost Roads.

#### 7. Pritchard Street Drainage Improvements

- **Completed** approval for proposed improvements with Beaufort County School District and Beaufort County on pool operation impacts.
- Street lighting agreement with Dominion completed.
- Town Council approved construction contract with Gulf Stream Construction Inc, at October TC Meeting.
- Preconstruction Meeting held October 29, 2025 and Notice to Proceed for Construction issued.

#### • Next Steps:

o All easements for construction have been acquired with the exception of one which is pending condemnation proceedings.

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## **WATERSHED MANAGEMENT UPDATE**

#### **Administrative Update**

- SC Department of Environmental Services conducted an audit of the Town's MS4 program for NPDES permit compliance on 10/28/25.
- Staff spoke with Aaron Rucker, Director of Planning & Community Development for the Town of Ridgeland, about possible incorporation of SoLoCo Stormwater Design Manual standards.
- Lewis selected to participate in a panel discussion at the SC Resilience Conference Spring 2026 to showcase community actions and share insights from local resilience leaders.
- 1. SC Department of Environmental Services May River Shellfish Harvesting Monitoring Data Year-to-Date and May River Shellfish Harvesting Status Exhibit Attachments 1 and 1a

#### 2. May River Watershed Action Plan Implementation Summary – Attachment 2, 2a, and 2b

- Staff, Port Royal Sound Foundation staff and Dr. Tye Pettay at the University of South Carolina Beaufort (USCB) met to discuss potential water quality program needs in preparation for their NASA Request for Proposal submission.
- Staff prepared a new Pet Waste Station Program webpage. This program will be open to Bluffton residents and property owners.
- The May River headwaters stormwater model calibration continues. All Water Quality Program data was provided to the consultant and first deliverables are expected November 2025.
- Microbial Source Tracking (MST) Sampling Program targets potential sources including human, dog, deer, horse, and bird waste.
  - Samples are collected during five (5) wet and dry weather events to characterize each subwatershed.
  - Staff completed all five (5) dry sampling events for the current coves in the Targeted Microbial Source Tracking (MST) Program within the May River Watershed. Moving forward, samples will only be collected during wet weather conditions.

#### 3. Resiliency

- Staff drafted a Resilience Plan scope of work and is coordinating with the Director or Compliance and Contracts for posting.
- Staff met with Green Infrastructure Center (GIC) on tree canopy mapping in the Town's jurisdiction with support from a SC Forestry Grant award on 10/20/25.
- Staff attended the Lowcountry Council of Government's (LCOG) Transportation Resilience Improvement Plan meeting. Compiling a list of Town resilience-related projects for inclusion into this plan.
- Wetlands and Resiliency Ordinances:
  - Met with the consultant team (McCormick Taylor and Center for Watershed Protection) to discuss on-going wetland and resilience work.
  - Reviewed a draft of the wetland ordinance from the consultant team with Growth Management and legal included.
  - Revised ordinance anticipated for Town Council Workshop in January 2026.
  - Received the Wetland Mapping Tool and its accompanying memorandum. Reviews continue with additional departments.

November 13, 2025

 Drafted a wetland waiver policy document to provide guidance for applicants and review criteria for staff.

## Municipal Separate Storm Sewer System (MS4) Program Update

- 1. MS4 Minimum Control Measure (MCM) #1 Public Education and Outreach, and MCM #2 Public Participation and Involvement
  - Staff conducted pollution prevention training for restaurant staff following an illicit discharge.
  - Staff continue to coordinate with the Communications Department on social media campaign encouraging owners to pick up after pets.
  - Staff are creating handouts for private horse owners and communities with equestrian facilities to emphasize the importance of proper waste management.
  - Staff attended two Kids with Kayaks events and taught over 50 middle schoolers from H.E McCracken and River Ridge Academy on watershed protection and pollution prevention using the EnviroScape model.
  - The Watershed Action Plan Advisory Committee meeting was held 10/23/25. –
     Attachment 3

### 2. MS4 MCM – #3 Illicit Discharge Detection and Elimination

- E. coli Concentrations Trend Map Attachment 4a
- Monthly, Microbial Source Tracking (MST) Map Attachment 4b
- Illicit Discharge Investigations Attachment 4c
- 3. MS4 MCM #4 Construction Site Stormwater Runoff Control Attachment 5
- 4. MS4 MCM #5 Stormwater Plan Review and Related Activity Attachment 6
- 5. MS4 MCM #6 Good Housekeeping (Staff Training/Education)
  - Bunn received her certification as a Certified Erosion Prevention and Sediment Control Inspector (CEPSCI).

#### 6. MS4 MCM – #6 Good Housekeeping (Ditch, Drainage and Roadside Maintenance)

- Public Services performed weekly street sweeping on Calhoun Street, Highway 46, Bruin Road, May River Road, Pin Oak Street, and curbs and medians on Simmonsville and Buck Island Roads.
- Performed ditch inspections.
  - Buckwalter ditch (917 LF)
  - Arrow ditch (2,569 LF)
  - o Red Cedar ditch (966 LF)
  - Buck Island roadside ditch (15,926 LF)
  - Simmonsville roadside ditch (13,792 LF)
- Ongoing roadside mowing, litter clean-up and maintenance of Masters' Way, McCracken Circle, Hampton Parkway, Buck Island and Simmonsville Roads, Goethe Road, Shults Road, Jason and Able Streets, Whispering Pine Road, May River Road, and Eagles Field.
- 7. Citizen Request for Watershed Management Services & Activities Attachment 7

Page 7

#### **Attachments**

- 1. SCDES Shellfish Harvesting Monitoring Data Year-to-Date
  - a. SCDES May River Shellfish Harvesting Status Exhibit
- 2. May River Watershed Action Plan Implementation Summary
  - a. Cumulative Microbial Source Tracking (MST) Results for Targeted Sampling
  - b. Targeted MST Sampling Sites Map
- 3. MS4 Minimum Control Measures #1 and #2 WAPAC Agenda
- 4. MS4 Minimum Control Measure #3 Illicit Discharge Detection and Elimination
  - a. E. coli Concentrations Trend Map
  - b. Monthly Microbial Source Tracking Trend Map All Sources
  - c. Illicit Discharge Investigations
- 5. MS4 Minimum Control Measure #4 Construction Site Stormwater Runoff Control
- 6. MS4 Minimum Control Measure #5 Stormwater Plan Review and Related Activity
- 7. Citizen Request for Watershed Management Services and Activities Map
- 8. CIP Master Project Schedules

	19-19			19-19A			19-19B			19-19C			19-24				19-16							
	2022	2023	2024	2025	2022	2023	2024	2025	2022	2023	2024	2025	2022	2023	2024	2025	2022	2023	2024	2025	2022	2023	2024	2025
	Fecal Coliform (MPN)																							
December	33.0	33.0	NS		49.0	33.0	NS		17.0	7.8	NS		49.0	13.0	NS		6.8	7.8	NS		13.0	17.0	NS	
November	33.0	13.0	170.0		13.0	2.0	130.0		7.8	4.5	170.0		4.5	4.5	49.0		6.1	2.0	79.0		13.0	4.5	33.0	
October	23.0	33.0	49.0	70.0	46.0	23.0	17.0	170.0	13.0	17.0	13.0	70.0	23.0	33.0	2.0	70.0	11.0	2.0	11.0	79.0	14.0	6.8	17.0	13.0
September	540.0	23.0	33.0	31.0	350.0	13.0	240.0	49.0	350.0	13.0	13.0	7.8	170.0	7.8	7.8	14.0	79.0	17.0	22.0	33.0	33.0	13.0	130.0	2.0
August	23.0	23.0	33.0	220.0	23.0	49.0	23.0	49.0	11.0	6.8	23.0	79.0	13.0	13.0	49.0	79.0	17.0	23.0	49.0	33.0	11.0	2.0	13.0	7.8
July	920.0	350.0	31.0	70.0	49.0	920.0	31.0	79.0	95.0	70.0	32.0	350.0	130.0	49.0	32.0	130.0	23.0	33.0	33.0	21.0	46.0	17.0	32.0	11.0
June	13.0	14.0	7.8	170.0	4.5	7.8	7.8	170.0	11.0	23.0	6.8	110.0	2.0	13.0	4.5	49.0	1.8	33.0	2.0	23.0	9.3	13.0	2.0	6.8
May	4.5	23.0	27.0	33.0	4.5	33.0	22.0	170.0	4.0	17.0	23.0	79.0	1.8	13.0	17.0	21.0	1.8	33.0	7.8	49.0	2.0	21.0	4.0	4.5
April	4.5	170.0	49.0	NS	4.5	130.0	17.0	NS	1.8	110.0	17.0	NS	2.0	70.0	4.0	NS	1.8	NS	11.0	NS	1.8	7.8	23.0	NS
March	33.0	23.0	49.0	240.0	23.0	49.0	31.0	46.0	2.0	17.0	11.0	23.0	4.5	17.0	4.5	7.8	2.0	17.0	22.0	13.0	2.0	17.0	4.5	4.0
February	23.0	540.0	49.0	33.0	31.0	350.0	49.0	49.0	17.0	240.0	11.0	79.0	22.0	240.0	22.0	79.0	2.0	33.0	7.8	13.0	11.0	33.0	11.0	17.0
January	49.0	33.0	49.0	NS	22.0	33.0	23.0	NS	33.0	13.0	4.5	NS	7.8	33.0	4.5	NS	7.8	7.8	7.8	NS	7.8	4.5	2.0	NS
** Truncated GeoMetric Mean	40.0	38.0	39.0	46.0	28.0	30.0	30.0	43.0	18.0	17.0	16.0	19.0	14.0	16.0	14.0	16.0	9.0	9.0	10.0	16.0	9.0	8.0	10.0	10.0
** Truncated 90th Percentile	192.0	211.0	187.0	174.0	91.0	152.0	163.0	208.0	72.0	77.0	79.0	75.0	54.0	71.0	74.0	70.0	41.0	44.0	47.0	61.0	32.0	26.0	38.0	39.0

NS = No Sample

#### **SCDES Regulatory Requirements:**

Geometric Mean ≤ 14 90th Percentile ≤ 43

\*\* Town staff calculations utilizing SCDES statistics

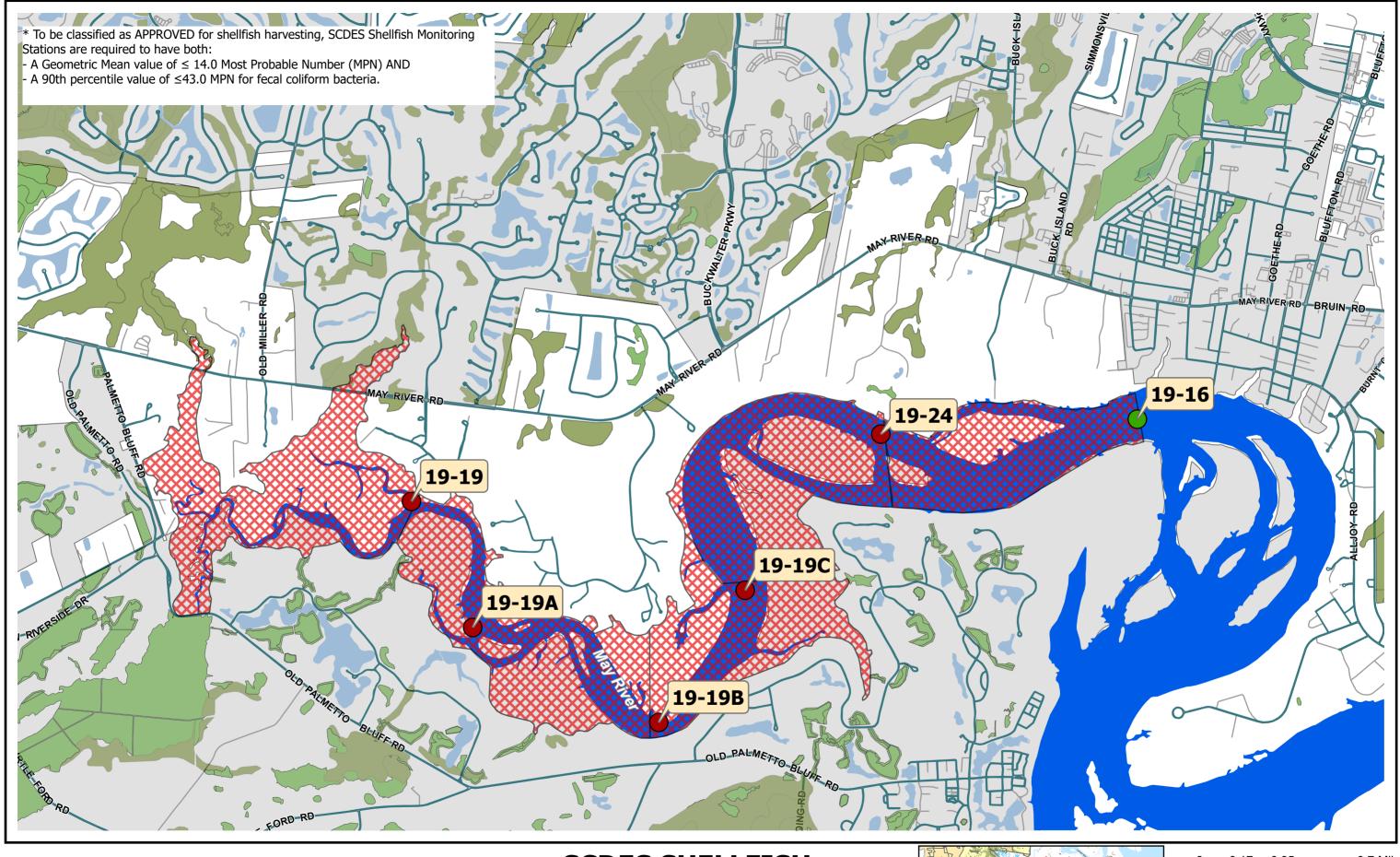
Note:

December 2024 ends the data collection period for 2025 shellfish harvesting season.

December 2025 ends the data collection period for 2026 shellfish harvesting season.

2024 fecal coliform data is part of the 2025 classification data collection period.

2025 fecal coliform data is part of the 2026 classification data collection period.





**Town Bluffton Jurisdiction** Beaufort County Jurisdiction

Restricted 2025/2026

**Shellfish Season** 



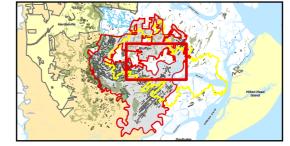
Water Wetlands

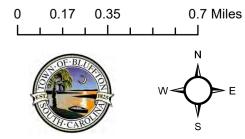


**Open Shellfish Monitoring Station Closed Shellfish Monitoring Station** 



Date: 9/17/2025 9:28 AM





# May River Watershed Action Plan Update & Modeling Report (MRWAP) Implementation Summary

## 1. MRWAP Background

- May River Watershed Action Plan Update & Modeling Report (MRWAP) was completed November 2020.
- Town Council adopted the MRWAP as a supporting document to the Comprehensive Plan in February 2021.
- The Action Plan Update & Modeling Report included the development of watershedwater quality models (WQ Model) for the four (4) May River Headwaters subwatersheds (Stoney Creek, Rose Dhu Creek, Duck Pond, and Palmetto Bluff) where the shellfish impairments are located.
- The purpose of the modeling effort was to better understand fecal coliform (FC) fate and transport in the Headwaters subwatersheds to develop strategies ultimately intended to open all shellfish stations to harvesting. To capture the variety of storm events and environmental conditions, the Project Team developed a continuous simulation of both water quantity and quality.
- The MRWAP included new water quality improvement projects resulting from the WQ Model. Additionally, the potential fecal bacteria reduction benefits of septic to sewer conversion in the four (4) Headwaters subwatersheds were modeled.

# 2. Septic to Sewer Project Recommendations/Evaluations

#### Background:

- The MRWAP evaluated four (4) septic to sewer conversion projects in the Rose Dhu Creek and Stoney Creek subwatersheds:
  - o Cahill
  - Gascoigne
  - o Stoney Creek
  - Pritchardville
- These projects overlap with 42 subcatchments in the Stoney Creek watershed and 11 in Rose Dhu Creek. Based on WQ Model outputs, these projects alone may potentially reduce FC loading by 3.46x1013 FC per year.
- The estimated septic to sewer conversion costs of these projects is \$5.5 million.

## **Update: Stoney Creek/Palmetto Bluff Sewer Partnership**

- BJWSA is the Project Manager as the awardee of the RIA-SCIIP grant.
- Next Steps:
  - o BJWSA updates can be found at: <a href="https://bjwsa.org/251/Go2Sewer-for-a-Cleaner-Stoney-Creek">https://bjwsa.org/251/Go2Sewer-for-a-Cleaner-Stoney-Creek</a>

## 3. MRWAP Impervious Restoration Water Quality Projects

## Task 1: MRWAP Eleven (11) Proposed Projects Background

- Eleven (11) project sites (incorporating various individual BMPs) were selected in consultation with the Town (prioritizing subcatchments with FC bacteria hotspot and/or large impervious areas). These sites were evaluated in terms of the potential benefits gained by retrofitting to meet the 95th percentile storm retention, to the maximum extent possible, under the proposed Impervious Area Restoration/Stormwater Retrofit Program.
- Based on WQ Model outputs, these projects alone may potentially reduce FC loading by
  - 2.99×1014 FC reduction for the Full SWRv (entire sub-basin drainage area catchment).
  - 2.53×1014 FC reduction for the Reduced SWRv projects (impervious area drainage area of sub-basin catchment).
- The estimated Full SWRv projects costs is \$32.7 million and the estimated cost of Reduced SWRv projects is \$22.6 million.
- Currently the Towns' Impervious Restoration Program is targeting Reduced SWRv for future projects.

#### Task 1: MRWAP Eleven (11) Proposed Projects Update

- Eleven (11) proposed project sites Rose Dhu Creek (6 projects) and Stoney Creek (5 projects):
  - All geotechnical work, evaluations, site assessments, planning, engineering, and preliminary designs for the 8 original sites is complete.
    - Bluffton Early Learning Center (BELC).
    - Boys and Girls Club of Bluffton (BGC).
    - Benton House (BH).
    - Bluffton High School (BHS).
    - Buckwalter Recreation Center (BRC).
    - Lowcountry Community Church (LCC). Declined to Participate.
    - McCracken Middle School/Bluffton Elementary School (MMSBES).
    - May River High School.
    - One Hampton Lake Apartments (OHLA). Declined to Participate.
    - Pritchardville Elementary School (PES).

- Palmetto Pointe Townes (PPT). Declined to Participate.
- Next Steps:
  - o Finalize Impervious Restoration Program Policy Document.
  - Continue to collaborate with Director of Procurement for an agreement with BCSD and Private Owners to construct impervious restoration projects at school sites.

## Task 2: Identify Fifteen (15) New Project Sites Background

- Identify 15 new project sites for Town of Bluffton Impervious Restoration/BMP Retrofit Projects.
- The Town wishes to identify an additional 15 project sites located within the municipal limits of Bluffton for the Impervious Restoration/BMP Retrofit Program. However, the criteria for site selection will be considered to be more "low hanging fruit" based on the following:
  - Within Town of Bluffton Municipal limits.
  - Soils sandy soils with high infiltration rates offer the biggest bang for the buck for water quality treatment/improvement. Utilizing soil survey and other information target sites where infiltration can be maximized on-site.
  - Public or governmental agency land/property owner (not SCDOT RoW).

## Task 2: Identify Fifteen (15) New Project Sites Update

- Site evaluations at the 15 sites have been completed.
- Concept design development for the sites identified below ongoing:
  - Dominion Energy Engineering Office
  - Rose Dhu Equestrian Center
  - St. Gregory Catholic Church/School
  - River Ridge Academy
  - MC Riley Early Childhood Center
  - MC Riley Elementary School
  - MC Riley Sports Complex
  - o Bluffton Middle School
  - o Red Cedar Elementary School
  - Seagrass Station Road Site determined to be not feasible, low cost/benefit.
  - Bluffton Pkwy West (170 to Buckwalter)
  - o Buckwalter Pkwy (Hampton Hall to May River Road)
  - Persimmon St/Sheridan Park Cir/Pennington Dr
  - Vaden Nissan Hilton Head
  - NHC Healthcare/Bluffton (Healthcare, Rehab, Assisted Living) Declined to
     Participate

#### Next Steps:

Finalize Concept designs and proposed SWrv/Water quality benefit.

#### Task 3: MRWAP Impervious Restoration Policy Documents Background

• MRWAP Section 5.4.4. Stormwater BMP Retrofit Projects of the May River Watershed Action Plan Update and Model Report identifies potential Impervious Restoration/BMP Retrofit projects located on Public and Private Land. As mentioned earlier, one of the primary site selection criteria, at time of report development, was to identify sites with large impervious areas so that pollutant load reductions could be estimated and the benefits of such projects on stormwater quality quantified/estimated, if implemented into construction. Generally, Public Funds are not expended to improve private property nor is Town of Bluffton funding generally expended on Public Land owned by another government entity. In order for such projects identified in Section 5.4.4. to move forward in the interest of improved water quality and for the overall benefit and welfare of the constituents of the Town of Bluffton, Policy Documents need to be formulated that establishes the parameters of such a Program to be initiated and implemented.

#### Task 3: MRWAP Impervious Restoration Policy Documents Update

- Impervious Restoration Program Policy Document Draft submitted and under review. Fee-in-Lieu Program Policy Document - Adopted into the FY26 Master Fee Schedule at the July 2025 Town Council Meeting.
- As Adopted:
  - o As part of the SoLoCo Stormwater Design Manual, developers may submit for MEP when the proposed development site has constraints or limitations to which prevent SoLoCo Stormwater Design Manual requirements from being met, specifically stormwater retention volume (SWRv) requirements. SWRv is the volume of stormwater runoff that a stormwater management system can store and treat to improve water quality. The MEP submittal must provide documentable evidence of the process the applicant has performed that demonstrates the restrictions to the use and implementation of the Best Management Practices (BMPs) to meet the SWRv requirements.
  - O When a development project cannot accommodate the required SWRv due to onsite constraints identified in the approved MEP analysis, the developer could opt to pay a Fee-In-Lieu (FIL) to the Town of Bluffton for the shortfall according to the FIL fee schedule to be adopted as part of the FY26 budget Master Fee Schedule. Funds collected through FIL payments would then be used by the Town to fund other qualified uses that protect water quality within the same watershed as the original project including:
    - The construction and maintenance of impervious restoration program water quality BMPs;

- Purchase of land for increased conservation areas, application of Better
   Site Design to the approved Master Plan, buffers, undisturbed open space,
   and natural resource of significance areas, and
- Purchase of development rights.
- o FIL payment would be based and equal to a unit of SWRv in cubic feet or designating a conservation area/easement area that protects a qualified natural resource that would otherwise require the same SWRv treatment if developed. The monetary value for a unit of SWRv would be based on the current and typical costs for land as well as associated costs for design, construction, construction management, Town program management, post-construction inspection, and ongoing maintenance of water quality BMPs. The SWRv FIL rate would be found as part of the Town's Master Fee Schedule, under Section VII "Stormwater Management Fees,", allowing for annual review and updates as needed based on the Consumer Price Index (CPI) or based on updated information regarding the cost of water quality BMP construction and maintenance, changes in the construction industry, availability of supplies, etc. If the developer and/or private property owner take responsibility for maintaining the BMP or provide land, then the associated cost for a unit of SWRv could be lessened accordingly.

Item/Description	Fee
Fee-In-Lieu (FIL)	
For projects with an approved Maximum Extent Practicable	\$151.92/CF of SWRv
(MEP) submittal, the FIL amount is calculated based on an	
applicant's shortfall, in cubic feet (CF), of the required	
Stormwater Retention Volume (SWRv).	

- ToB CIP Project Impervious Restoration Program & incentives Draft document in process.
- ToB SWrv Credit Trading Program (under evaluation)

## 4. Other, Related MRWAP Recommendations

#### **Background:**

The Town should incorporate volume reduction BMPs (those that encourage infiltration)
within existing and future CIP projects to the maximum extent practical (MEP),
especially for project locations with well-drained soils (HSG A or B).

#### Other, Related MRWAP Recommendations Update:

• Town is in progress of incorporating volume reduction BMPs within existing and future CIP projects to the MEP. Specific projects currently in progress include:

- Bridge Street Streetscape Project
  - Water quality monitoring has been completed
- Pritchard Street Drainage Improvement Project
- Obtained approval for proposed improvements with Beaufort County School District and Beaufort County on pool operation impacts.
- Street lighting agreement with Dominion approved.
- IFB posted July 29, 2025. Bids received and bid evaluation complete. Apparent responsive and responsible low bid determined to be Gulf Stream Construction Company, Inc.
- Town Council authorized Construction Contract at the October Town Council meeting.
- Next Steps
  - Easement acquisition documents have been finalized, and easement acquisitions continue.
  - Finalize permit approvals.
  - Town Manager will enter into a contract with Gulf Stream Construction Company,
     Inc. to initiate work on the Pritchard Street Streetscape Project.
  - Conduct stormwater education and outreach with MC Riley Elementary teachers and students.

## 5. MRWAP Water Quality Program Recommendations Update

#### **Background:**

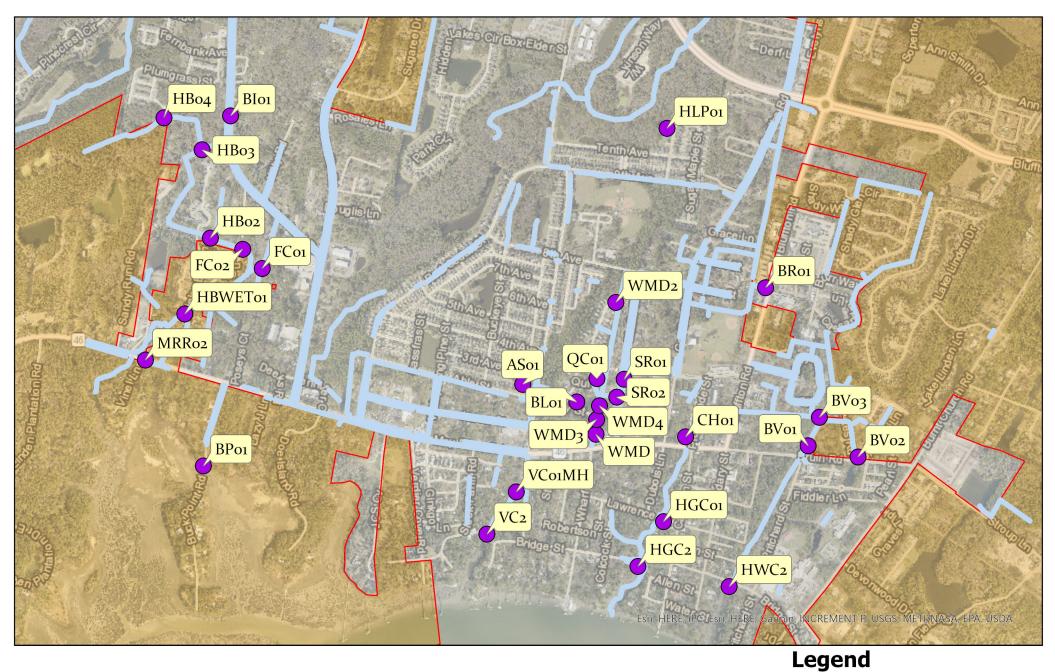
 Section 5.0 of the MRWAP included recommendations for the Town of Bluffton to improve upon their existing monitoring program (concentration and source typing) and flow.

#### MRWAP Water Quality Program Recommendations Update:

- 5.1.1 In-House Microbial Source Tracking:
  - Staff have collaborated with Dr. Tye Pettay and the USCB Microbial Source Tracking (MST) Laboratory to develop new markers for tracking fecal contamination in the May River Watershed. The primary goal is to identify the sources of bacteria and establish effective mitigation plans. The human genetic marker remains the main focus of the Town's MST sampling program, as it poses the greatest risk to human health.
  - With the introduction of the new MST markers, Town staff have initiated a targeted MST sampling program, starting with the Crooked Cove subwatershed. The Town has now expanded this program into the Heyward, Huger, and Verdier Cove subwatersheds. The MST Program examines multiple potential sources of contamination, including human, dog, deer, horse, and bird waste. Staff are collecting samples during five (5) wet weather events and five (5) dry weather events to characterize each subwatershed.

- All five (5) dry weather events have been completed for these subwatersheds, leaving only the wet weather events to be collected. Staff continue to focus on interpreting the MST results and developing new educational initiatives before transitioning the MST targeted sampling program to additional subwatersheds.
- 5.1.2 Future (New) Bacteria Monitoring Locations & 5.1.3 Future (New) Water Flow Monitoring Locations
  - The contract for work associated with the calibration of the Town's May River
     Watershed Action Plan model has been executed.
  - Staff have provided all Town Water Quality Program data to the consultant team. The first set of deliverables associated with this project are expected in November 2025.
  - The Town has Fiscal Year 2026 (FY26) funding for this work.

			Summary of All Targeted Microbial Source Tracking Marker Results To-Da  Human Dog Bird Deer								e Horse			
			Human	man Percent of	Dog D		<b>Bird</b> Bird	Percent of	Deer Deer		Horse			
			(Number Times	the Time	(Number Times	Percent of the Time	(Number Times	the Time	(Number Times	Percent of the Time	(Number Times	Percent of the Time		
Sub- basin	Sampling Location	Location Description	Detected/	Human Detected at	Detected/	Dog Detected at	Detected/	Bird Detected at	Detected/	Deer Detected at	Detected/	Horse Detected at		
Dasin	Location		Number Times	Sampling	Number Times	Sampling	Number Times	Sampling	Number Times	Sampling	Number Times	Sampling		
		May Diver at First Deale in Headyysters	Analyzed)	Location	Analyzed)	Location	Analyzed)	Location	Analyzed)	Location	Analyzed)	Location		
lfish	19-19	May River at First Dock in Headwaters past Bluff	5/77	6.49%	2/12	15.38%	6/12	50.00%	3/13	23.08%	0/7	0.00%		
er Shellfish 1S	19-19A	Unnamed Tributary near SW corner of Gascoigne Bluff	3/76	3.95%	4/12	33.33%	4/11	36.36%	3/12	2.68%	0/8	0.00%		
May River Stations	19-19B	Bend in May River nearest the high bluff of Palmetto Bluff	4/75	5.33%	4/11	36.36%	3/9	33.33%	1/10	10.00%	1/7	14.29%		
SCDES	19-19C	First Unnamed Tributary leading from  Gascoigne Bluff  May Biyer at Southern End of Grand	4/75	5.33%	2/11	18.18%	3/9	33.33%	1/10	10.00%	0/7	0.00%		
Š	19-24	May River at Southern End of Crane Island	1/77	1.30%	2/15	13.33%	8/14	57.14%	0/7	0.00%	0/7	0.00%		
	HB04	Wetland area behind The Gray's Apartments	2/5	40.00%	1/5	20.00%	0/5	0.00%	5/5	100.00%	0/5	0.00%		
	BI01	Buck Island Road Ditch	0/10	0.00%	6/10	60.00%	0/10	0.00%	6/10	60.00%	0/10	0.00%		
	HB03	Wetland area behind The Gray's Apartments	1/7	14.29%	3/7	42.86%	0/7	0.00%	4/7	57.14%	1/7	14.29%		
Cove	HB02	Entrance to The Gray's Apartments	3/9	33.33%	5/9	55.56%	0/9	0.00%	3/9	33.33%	0/9	0.00%		
Crooked C	FC02	Frierson's Circle	2/10	20.00%	6/10	60.00%	3/10	30.00%	4/10	40.00%	0/10	0.00%		
Crc	HBWET01	Wetland area at Vista View Apartments	3/10	30.00%	3/10	30.00%	1/10	10.00%	3/10	30.00%	0/10	0.00%		
	MRR02	Drainage ditch next to Cahill's	1/10	10.00%	8/10	80.00%	0/10	0.00%	4/10	40.00%	0/10	0.00%		
	FC01	FC01 Frierson's Circle		11.11%	1/9	11.11%	0/9	0.00%	1/9	11.11%	0/9	0.00%		
	BP01	Buck Point Road	0/5	0.00%	4/5	80.00%	0/5	0.00%	1/5	20.00%	0/5	0.00%		
	BR01	Drainage ditch near Taylor's Warehouses on Bluffton Rd	2/10	20.00%	4/10	40.00%	0/10	0.00%	0/10	0.00%	0/10	0.00%		
Cove	BV01	Drainage ditch at the intersection of Bruin Rd and Pritchard St	1/10	10.00%	5/10	50.00%	0/10	0.00%	1/10	10.00%	0/10	0.00%		
Heyward C	BV02	Drainage ditch at intersection of Hawkes Rd and Pritchard St	1/10	10.00%	2/10	20.00%	0/10	0.00%	0/10	0.00%	0/10	0.00%		
He	BV03	Drainage ditch at the end of Hawkes Rd	0/10	0.00%	6/10	60.00%	0/10	0.00%	1/10	10.00%	0/10	0.00%		
	HWC2	Heyward Cove overpass on Bridge St	5/7	71.43%	7/7	100.00%	2/7	28.57%	2/7	28.57%	0/7	0.00%		
ve ve	HGC01	Drainage ditch on Lawrence St	5/10	50.00%	6/10	60.00%	1/10	10.00%	0/10	0.00%	0/10	0.00%		
Huger Cove	CH01	Ditch that connects behind the promenade to May River Rd	0/1	0.00%	0/1	0.00%	0/1	0.00%	0/1	0.00%	0/1	0.00%		
	HGC2	Huger Cove overpass on Bridge St	4/7	57.14%	6/7	85.71%	0/7	0.00%	0/7	0.00%	0/7	0.00%		
	HLP01	Pond on Honey Locust Ave	0/6	0.00%	2/6	33.33%	0/6	0.00%	0/6	0.00%	0/6	0.00%		
	SR01	Drainage ditch off Shultz Rd	0/4	0.00%	1/4	25.00%	0/4	0.00%	0/4	0.00%	0/4	0.00%		
	SR02	Drainage ditch that leads from Shultz Rd to the ditch behind the Watershed Management Division	0/1	0.00%	0/1	0.00%	0/1	0.00%	0/1	0.00%	0/1	0.00%		
	AS01	Pond at corner of Able St and Pin Oak St	0/6	0.00%	1/6	16.67%	0/6	0.00%	1/6	16.67%	0/6	0.00%		
	WMD	Drainage ditch adjacent to Watershed building	5/5	100.00%	1/5	20.00%	3/5	60.00%	1/5	20.00%	0/5	0.00%		
ier Cove	WMD2	Bginning of drainage ditch running behind the Watershed building	0/3	0.00%	1/3	33.33%	0/3	0.00%	2/3	66.67%	0/3	0.00%		
Verdier	WMD3	Middle of drainage ditch running behind the watershed building	2/2	100.00%	0/2	0.00%	1/2	50.00%	1/2	50.00%	0/2	0.00%		
	WMD4	Middle of drainage ditch running behind the watershed building	0/1	0.00%	0/1	0.00%	0/1	0.00%	0/1	0.00%	0/1	0.00%		
	VC01MH	Verdier Cove outfall on Thomas Heyward St	0/6	0.00%	2/6	33.33%	0/6	0.00%	0/6	0.00%	0/6	0.00%		
	VC2	Kayak dock in Stock Farm	0/2	0.00%	1/2	50.00%	0/2	0.00%	0/2	0.00%	0/2	0.00%		
	BL01	Manhole in front of 12 and 14 Brenden Ln	0/2	0.00%	0/2	0.00%	0/2	0.00%	0/2	0.00%	0/2	0.00%		
	QC01	Manhole in front of 6 and 8 Quinn St	0/2	0.00%	0/2	0.00%	0/2	0.00%	0/2	0.00%	0/2	0.00%		
	•				-				•					



Town of Bluffton
Targeted MST Sampling Locations

# Legel

Targeted MST
Sampling Locations

Targeted MST Sampling Locations

Drainage Channels

Jurisdiction

BEAUFORT COUNTY

**BLUFFTON** 



# **May River Watershed Action Plan Advisory Committee Meeting**

Thursday, October 23, 2025 at 3:00 PM

Theodore D. Washington Municipal Building, Henry "Emmett" McCracken Jr. Council Chambers, 20 Bridge Street, Bluffton, SC

# **AGENDA**

- I. CALL TO ORDER
- II. ROLL CALL
- **III. ADOPTION OF MINUTES** 
  - 1. Adoption of July 24, 2025 Meeting Minutes
- IV. PUBLIC COMMENT
- V. OLD BUSINESS
  - 1. Update on Town Wetland Ordinance Beth Lewis, Water Quality Program Manager

#### **VI. NEW BUSINESS**

- 1. Introduction of New Stormwater Technician Bill Baugher, Watershed Management Division Manager
- 2. Adoption of 2026 Meeting Dates and Times Beth Lewis, Water Quality Program Manager
- 3. Update on the May River Watershed Action Plan: Water Quality and Education Programs Beth Lewis, Water Quality Program Manager

#### VII. ADJOURNMENT

**NEXT MEETING DATE: Proposed January 22, 2026** 

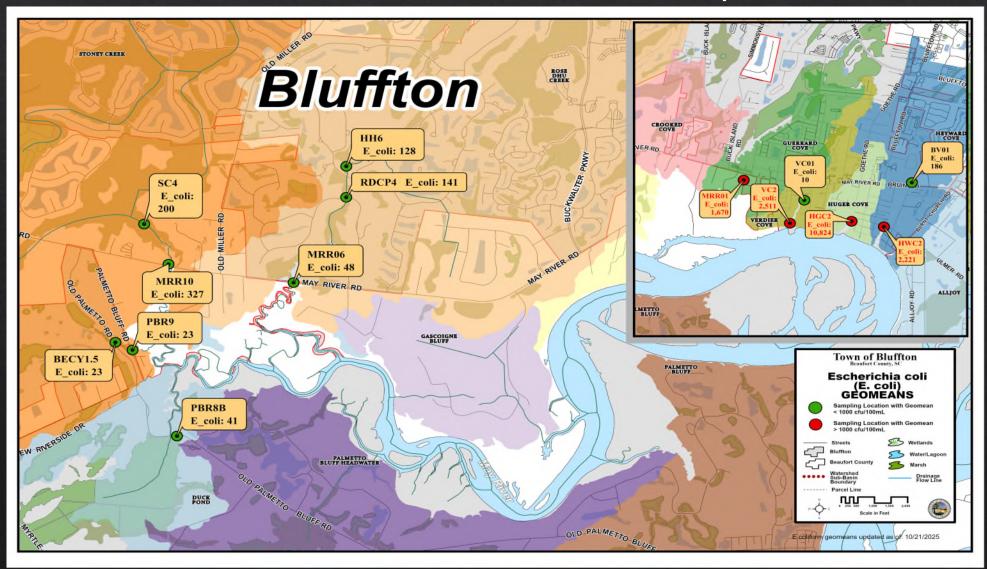
"FOIA Compliance – Public notification of this meeting has been published and posted in compliance with the Freedom of Information Act and the Town of Bluffton policies."

In accordance with the requirements of Title II of the Americans with Disabilities Act of 1990 ("ADA"), the Town of Bluffton will not discriminate against qualified individuals with disabilities on the basis of disability in its services, programs, or activities. The Town of Bluffton Council Chambers are ADA compatible. Auditory accommodations are available. Any person requiring further accommodation should contact the Town of Bluffton ADA Coordinator at 843.706.4500 or adacoordinator@townofbluffton.com as soon as possible but no later than 48 hours before the scheduled event.

Executive Session – The public body may vote to go into executive session for any item identified for action on the agenda.

# Attachment 4a

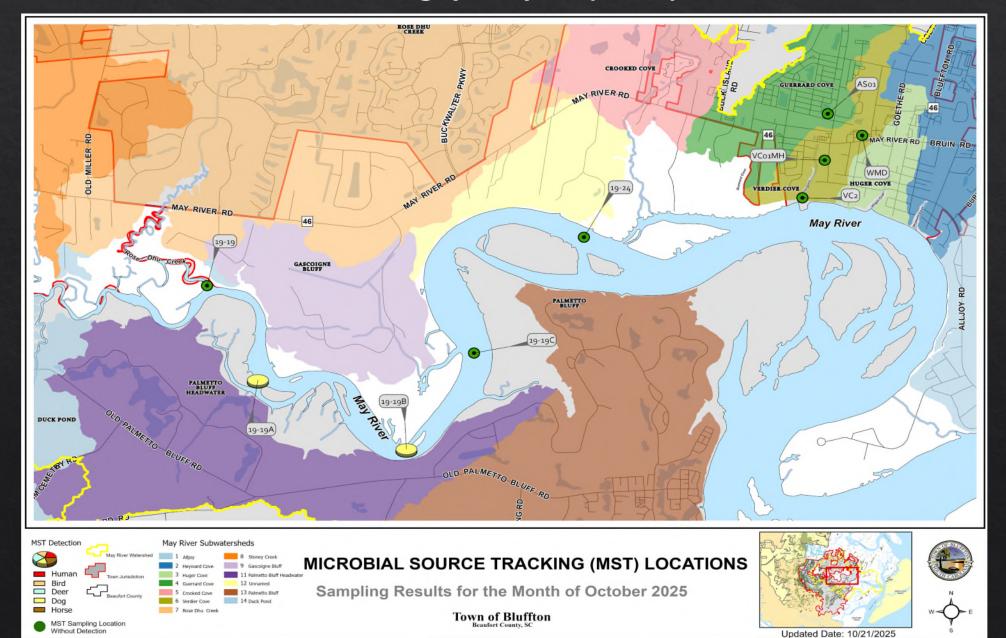
# <u>MS4 Minimum Control Measure #3 – IDDE:</u> <u>E. coli Concentrations Trend Map</u>



	USCB Water Quality Samples	Microbial Source Tracking Samples	MS4 Quarterly Samples Collected
FY 2026 YTD Totals	1172	177	9

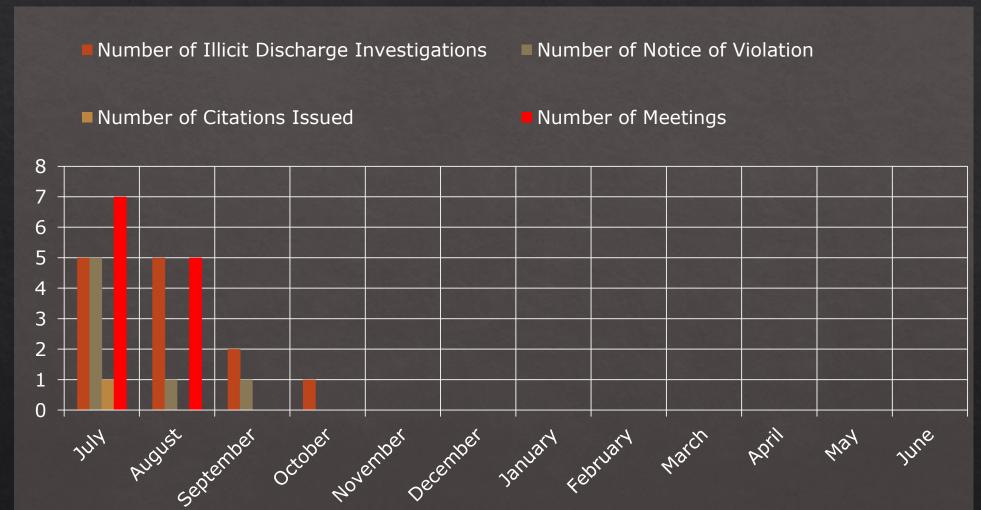
# Attachment 4b

# <u>MS4 Minimum Control Measure #3 – IDDE:</u> <u>Microbial Source Tracking (MST) Map – By Markers Sources</u>



# Attachment 4c

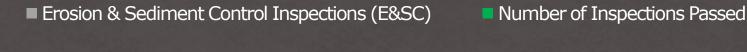
# <u>MS4 Minimum Control Measure #3 – IDDE:</u> <u>Illicit Discharge Investigations</u>



	Number of Illicit Discharge	Number of Notices of	Number of Citations	Number of
	Investigations	Violation Issued	Issued	Meetings
FY 2026 YTD Totals	11	6	1	12

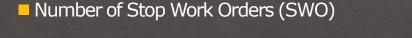
# Attachment 5

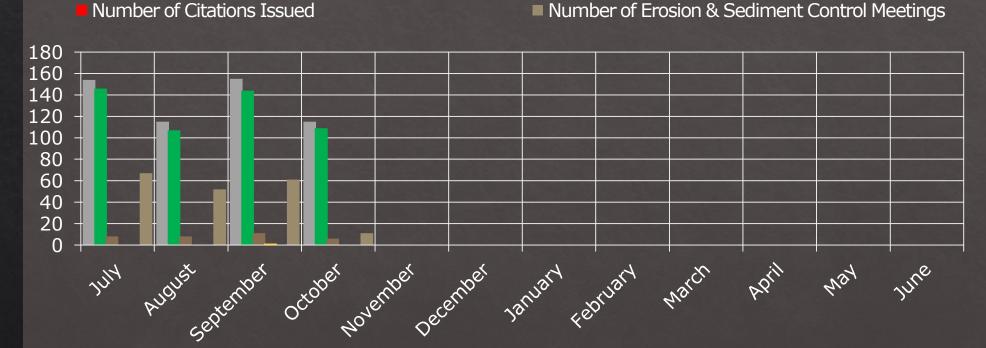
# MS4 Minimum Control Measure #4 -Construction Site Stormwater Runoff Control





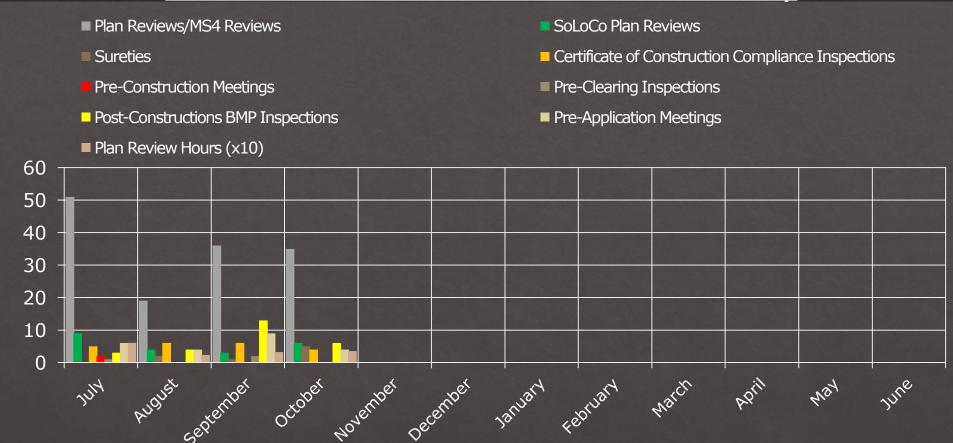
Number of Notice of Violation (NOV)





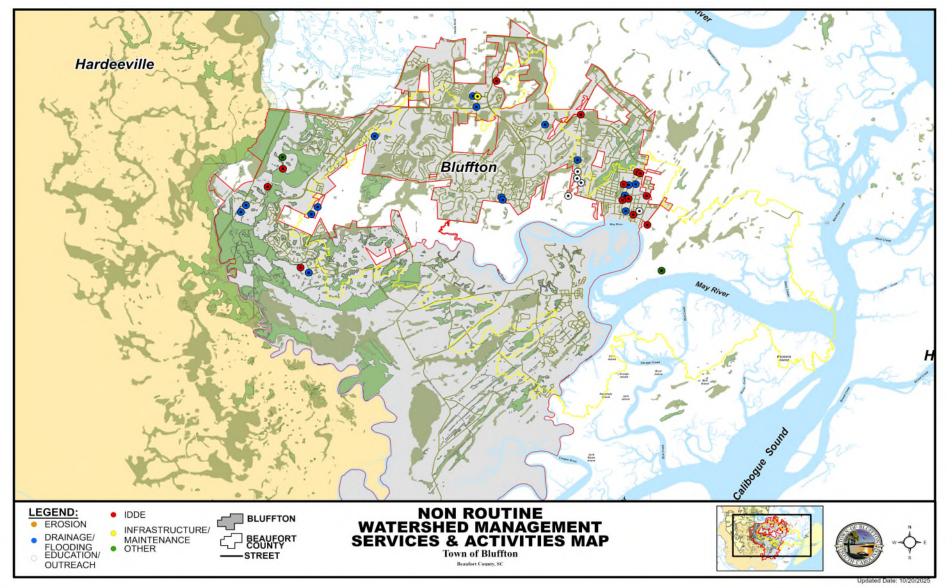
	Number of Sediment & Erosion Control Inspections	Number of Inspections Passed	Number of NOVs Issued	Number of SWO Issued	Number of Citations Issued	Number of E&SC Meetings
FY 2026 YTD Totals	539	506	33	1	0	191

# MS4 Minimum Control Measure #5 Stormwater Plan Review & Related Activity

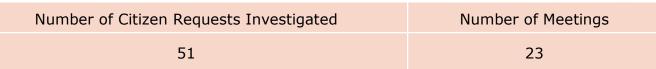


	Plan Reviews MS4 Reviews	SoLoCo Plan Reviews	Sureties	CCC Inspections	Pre- Construction Meetings	Pre-Clearing Inspections	Post Construction BMP Inspections	Pre-Application Meetings	Total Plan Review Hours	
FY 2026 YTD	141	22	8	21	2	3	26	23	151 Hrs.	

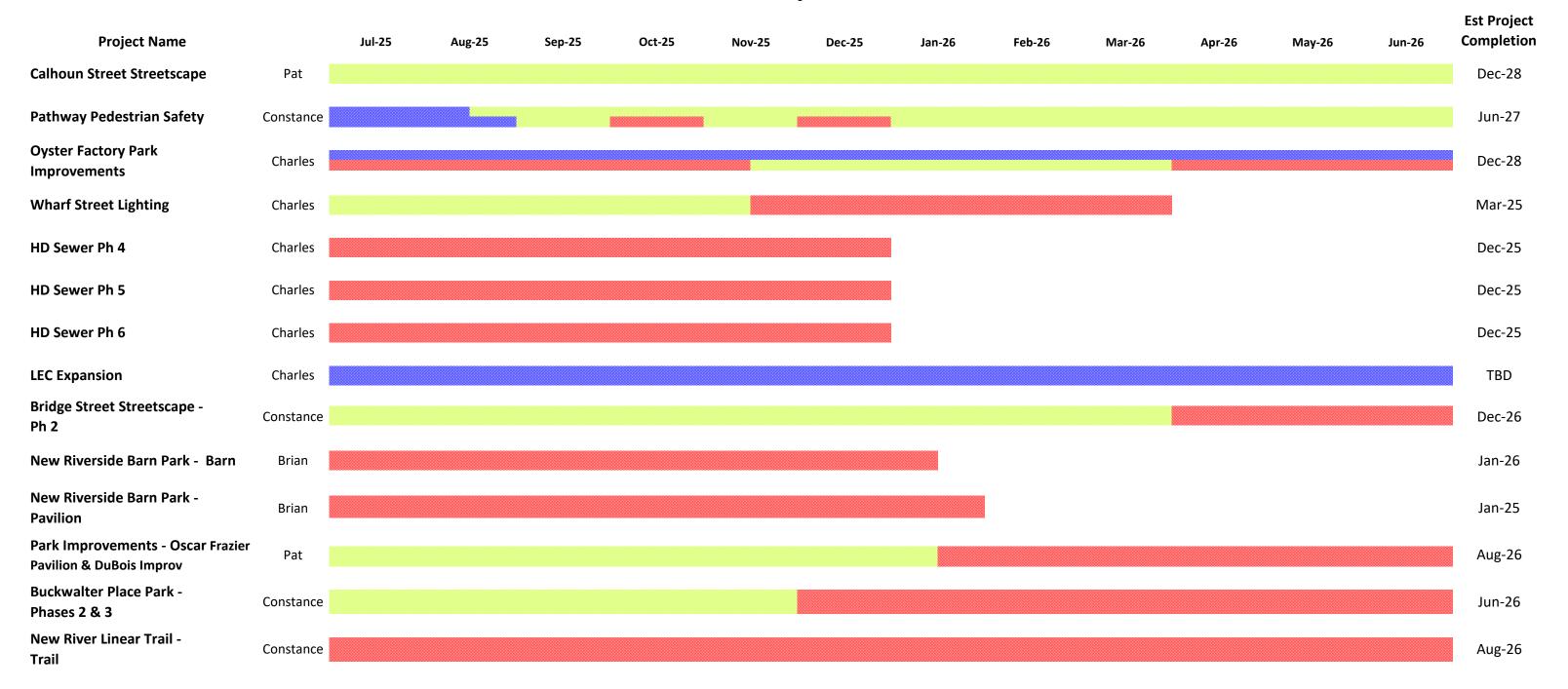
# Attachment 7 Citizen Request for Watershed Mngt. Services & Activities Map



FY 2026 YTD Totals



# FY26 CIP Master Project Schedule



Planning\* Design\*\* Construction\*\*\*

<sup>\*</sup>Planning includes surveying, environmental and cultural investigations, initial master planning and other due diligence reports and studies.

<sup>\*\*</sup>Design includes conceptual, preliminary and final design, construction documents, permitting, easement acquisition and bidding.

# FY26 CIP Master Project Schedule



Planning\* Design\*\* Construction\*\*\*

<sup>\*</sup>Planning includes surveying, environmental and cultural investigations, initial master planning and other due diligence reports and studies.

\*\*Design includes conceptual, preliminary and final design, construction documents, permitting, easement acquisition and bidding.

<sup>\*\*\*</sup>Construction includes contracts, geotechnical reports, all horizontal and vertical construction, construction administration, as-builts and final closeout.