

# Town of Blue River Memorandum

TO:	Mayor Decicco & Members of the Board of Trustees
FROM:	Town Manager Michelle Eddy, Deputy Clerk John DeBee, Police Chief David Close and Officers Brito, Kruse and Wilson
DATE:	July 9, 2024
SUBJECT:	Short Term Rental Discussion-Updated July 2024

#### Mayor & Trustees

Below is current information on short-term rental licenses in Blue River as well as excerpts from the 2021 Comprehensive Plan. This information is provided in the monthly staff reports and is provided to facilitate discussion on any additional regulations the Board of Trustees wishes to implement.

### Fees:

Annual License: \$300/year

#### Taxes:

Total collected: 12.275%

- Lodging Tax: 3.4%
- Blue River Sales Tax: 2.5%
- State Sales Tax: 2.9%
- Summit County Sales Tax: 2.0%
- County Mass Transit Tax: .75%
- Special District Sales Tax (Housing): .725%

#### **Regulations:**

The full code is located in Chapter 6 of the Town of Blue River Municipal Code

- Must rent a minimum of 10 days to be eligible for a renewal. Rentals are counted within a calendar year.
- All licenses expire 12/31 regardless of when they are issued.
- Any property receiving three or more verified code violations may lose their license for one year.
- Failure to pay and report taxes on a quarterly basis may result in loss of license.
- Occupancy is two people per bedroom plus two.
- Poster (below) must be displayed at home and license number must appear on all advertising.



#### Short-Term Rental (STR) Information

This notice is required by Sec. 6-1-110€ of the Blue River Municipal Code and must be made available to in all short-term rental properties. The Town hopes you to enjoy your stay and that you use the rented property with a respect for the quiet and mountain environment of the neighborhood.

#### PROPERY ADDRESS: \_\_\_\_

Short-Term Rental License Number: \_\_\_\_\_

#### PROPERTY OWNER

Name: \_\_\_\_

Email Address:

Phone Number: \_\_\_\_

#### MANAGEMENT COMPANY/EMERGENCY CONTACT

Emergency Contact's Name: \_\_\_\_\_

Emergency Contact's Email Address: \_\_\_\_\_

Emergency Contact's Phone Number: \_\_\_\_\_

#### INFORMATION AND RESTRICTIONS

- The Town's quiet hours are 10:00 p.m. to 7:00 a.m. during which time activities outside and within the premises that can be heard by neighboring properties will be subject to enforcement pursuant to the Town's noise ordinance.
- Speed limits on all Blue River residential roads is 15 mph unless otherwise posted.
- Please turn off all exterior lights after 10:00 p.m.
- Renters are not authorized to use the Goose Pasture Tarn. The Tarn is the lake east of Highway 9 near the north boundary of the Town of Blue River. Tickets will be issued for a renter and guest's unlawful use.
- Parking on any Town street is unlawful. All vehicle parking must be on the property you are renting in the space designed for parking. Parking for this property is limited to 5 vehicles.
- Fire restrictions \_\_\_\_\_\_
- Evacuation directions in the event of a fire or emergency \_\_\_\_\_\_
- Location of fire extinguisher \_\_\_\_\_\_
- Join Summit County Alert for latest alerts for roads and the area:
  <u>http://www.co.summit.co.us/1149/Summit-County-Alert;</u> check www.cotrip.org

**Important Phone Numbers** 

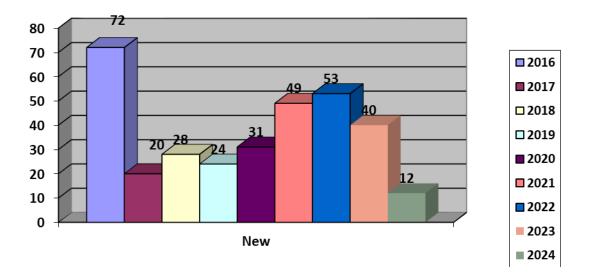
Emergency 911

Town Hall (970) 547-0545, Open Tuesday-Friday, 7a.m. to 5 p.m. Non-emergency or after-hours assistance – (970) 668-8600 Information must be posted on both the interior side of the primary entry door and prominently placed on the kitchen counter.

#### Short-term Rental Status

Issued by Year	
2016	72 *Previous number included previous years prior to Town taking over program
2017	20
2018	28
2019	24
2020	31
2021	49
2022	53
2023	40
2024	12

Total Active Licenses as of 6/30/2024: 224



#### **Annual Revenue**

Year	Sales Tax	Lodging Tax
2016	\$264,757.05	\$123,742.00
2017	\$237,468.92	\$126,585.55
2018	\$286,968.54	\$155,511.07
2019	\$425,616.72	\$166,883.33
2020	\$842,141.13	\$176,339.81
2021	\$844,558.23	\$228,743.34
2022	\$1,002,256.27	\$327,762.62
2023	\$996,818.50	\$303,230.72
2024	\$657,585.91	\$180,867.23

# Short-term Rentals/Housing

Trend/Issue	Key Strategies & Priority Actions
Short-term Rentals	Short-term rentals are the rental of a room or residence for a period of less than 30-days and absent a signed lease. The Town is encouraged to monitor the number of short-term rental permits and ensure a reasonable balance between different types of housing opportunities as well as ensuring protection of the community character.
	It is encouraged to develop messaging to reach short-term renters and visitors regarding requirements for managing trash and for reducing fire risks. Messaging should include QR codes with links to information on rules, and Town alerts.
	It is encouraged to review the possibility of central trash collections in the Town to reduce the negative impacts with wildlife.
	A cost-benefit analysis should be conducted to evaluate the overall impact of short-term rentals on the community, the administrative staff, the road, and public infrastructure.
Housing	The Town should monitor the forms occupancy of residences (e.g., short and long-term rentals, full-time residents, and second homeowners) to best track and measure the community character. This information could be used in designing regulatory and other tools to best preserve the desired community character. Accessory dwelling units should be considered as a tool to address
	long-term rental housing shortages. A review of the existing code and potential impacts should be conducted. Preserving the community character should be an important consideration when evaluating the potential for accessory dwelling units. Accessory dwelling units should not be allowed for short-term rental.
	Encourage the Town to explore all factors that contribute to housing challenges within the Town. The Town should consider creating a mix and balance of full-time residents, second homeowners, short and long-term renters, and visitors to maintain the community character of Blue River.
Community Vision	It is recommended for the Town to develop a Town Center for community gatherings, a park, and a pavilion. The Town Center area should consider a residential focused located or a setting near Town Hall and potentially incorporate open space areas or be located along Blue River Road.
	The Town should identify parcels centrally located and appropriate for a community pavilion, park and community gathering or community event area for resident use in a Town Park setting while maintaining the natural community character.
	The Town should research opportunities for conservation easements

and acquire wetlands to preserve the Town's natural attributes, possibly utilizing a third-party land trust for the conservation of the land.
It is recommended to research opportunities for conservation easements and wetlands for open space opportunities to preserve community character and preservation of the residential community.
The Town should evaluate the appropriate housing mix for the Town that will best maintain the desired community character. This may be accomplished by exploring limits and regulations for short-term rentals to ensure the future of the community character. A review of the cost/benefit of short-term rentals should be conducted to ensure a community balance.

#### Other Towns & County

Breckenridge

- Created Zone Districts and limited short-term rentals in various districts with fewer limitations in "resort zone" areas.
- Fees:

Number of bedrooms	BOLT	Reg Fee	Total
Studio	75	756	831
1	100	756	856
2	125	1512	1637
3	150	2268	2418
4	175	3024	3199
5	175	3780	3955
6	175	4536	4711
7	175	5292	5467

•

• Taxes: 12.275% (same as Blue River)

Dillon

- No caps
- Fees: \$700/annually
- Total tax: 14.875%
  - o Town, State, County: 8.875%
  - o Lodging/STR: 6%

Frisco

- Cap 25% of housing stock (900 licenses). There is currently a waitlist for licenses and it's \$25 non-refundable to be placed on the waitlist.
- Fees: \$250
- Total Tax: 15.725%
  - o Town, State, County: 8.875%
  - o Lodging: 2.35%
  - STR Excise: 5%

Silverthorne

• Town of Silverthorne short-term rentals are capped at 10% of the number of units in most Town neighborhoods, Area 1, and 50% of the number of units within the Town Core and

Riverfront areas, Area 2. Short-term rentals are not allowed within deed restricted neighborhoods, Area 3.

- Fees:
  - Studio –\$150
  - o One Bedroom \$200
  - o Two Bedrooms –\$250
  - Three Bedrooms –\$300
  - Four Bedrooms –\$350
  - Five bedrooms \$450
  - Six or more bedrooms \$500
- Taxes: 6% Lodging tax
- \*Silverthorne will have a ballot question increasing short-term rental taxes to fund workforce housing.

Summit County

- Created zone districts that limit by basin and location similar to Breckenridge.
- Fees:
  - o Resort Overlay Zone Resort License: \$280/year
  - o Neighborhood Overlay Zone Type I: \$225/year
  - o Neighborhood Overlay Zone Type II: \$340/year
- Taxes
  - o Total: 8.375%
    - State/County: 6.375
    - STR Tax: 2%

# Code Violations 2015-2024 As reported in Citizen Serve

Total Violations:	302
Violations for STR's while licensed as an STR:	141 (47%)
Percentage of Repeat Offenders:	1%

Breakdown 2020-2023 Short-term rental specific violations:

- 2020
  - o Total violations: 10
  - Violations by STR: 7 (3 from the same home)
  - Percent of total: 70%
  - o Type
    - Renting without a license: 2
    - Violation of Public Health order: 2
    - Trash violation: 3
- 2021
  - o Total violations: 27
  - Violations by STR: 8 (2 from the same home)
  - Percent of total: 30%
  - o Type
    - Renting without a license: 1
    - Trash violation: 7
- 2022
  - o Total violations: 31
  - Violations by STR: 16 (7 from 3 properties)
  - Percent of total:51%
  - o Type:
    - Parking: 1
    - Trash violation: 15

- o Total violations: 17
- Violations by STR: 13 (2 from same home)
- $\circ$  Percentage of total: 76%
- o Type:
  - Noise/Parking: 1
  - Occupancy Advertisement: 2
  - Trash: 10
- 2024-Through 6/30/24
  - o Total: 19
  - o Advertising Violations: 15
  - o Dog Violation: 1
  - Snow Removal Violation: 1
  - o Trash: 2

# Percentage of STRs by Subdivision

\*\*Please note the percentage of STRS is based on total homes built within each subdivision and NOT buildable lots.

Subdivision	# STR	%STR **	% Build	% Full-
			Out	Time Res.
96 Sub	10	27%	90%	30%
97 Sub	12	29%	84%	37%
Aspen View	7	44%	80%	13%
Blue Rock	13	24%	93%	46%
Springs				
Bryce Estates	1	25%	57%	0%
Clyde Lode	0	0%	50%	0%
Coronet	10	32%	78%	35%
Crown	23	34%	93%	28%
DOT Condo	5	14%	100%	31%
DOT Placer	0	0%	50%	100%
Golden Crown	3	60%	63%	20%
Lakeshore	13	33%	93%	23%
Leap Year	8	38%	91%	43%
Louise Placer	2	29%	70%	14%
McCullough	1	33%	43%	67%
Gulch				
Meiser	2	100%	100%	0%
Misc Sec TR7-77	0	0%	22%	40%
Land				
Mountain View	13	27%	96%	34%
New Eldorado	4	50%	73%	38%
Sub				
New Eldorado	1	11%	100%	56%
Townhomes				
Pennsylvania	0	0%	100	0%
Canyon				
Pomeroy	0	0%	0%	0%
Rivershore	0	0%	63%	0%
Royal	16	24%	94%	31%
Sherwood Forest	20	26%	94%	23%
Silverheels	1	25%	67%	29%
Spillway	3	15%	90%	25%
Spruce Valley	0	0%	68%	20%
Ranch				
Sunnyslope	12	40%	86%	33%
Timber Creek	29	41%	89%	7%
Estates				
Wilderness	14	25%	96%	33%

#### For Discussion Purposes:

- Potential Regulations:
  - Increase annual fees to cover the cost of additional staff for code enforcement and short-term rental administration.
  - Require responsible agent.
    - The Town does have contact information for all short-term rental owners and property management companies currently and it is utilized when addressing short-term rental complaints.
  - Increase minimum days to be rented.
    - Currently the minimum number of days required to maintain a license is 10. When the regulation was implemented 12 licenses were cancelled and for 2024, another 4 were not renewed. If the minimum number of days were increased, it could eliminate additional licenses.
    - The average short-term rental license holder rents 132 days per year
  - Establish limitations on number of licenses available to establish a balance within the community of full-time; second homeowner and STR license holders.
    - Current Town Demographics
      - Full-time: 26%
      - Second Homeowner no license: 46%
      - STR License holders: 28%
    - Average home price in Blue River currently is \$1.68 million.
- Develop incentives for long-term renting of homes. The County does offer these types of incentives.

# Code Enforcement Calls \*Dispatch logs compiled by the Blue River Police Department\*

### 2023 Complaints

#### Parking

• 39 calls total

o 6 STR related-15%

#### Noise

- 13 calls total
  - 0 8 Warnings Issued
  - o 6 of the Total calls were STR related-46%

#### **Trash Complaints**

- 5 calls total
  - o 4 STR related-80%

#### **Illegal Fires**

- 5 calls total
  - o 1 citation issued.
  - 3 of the total calls were STR related 60%

### 2024 Complaints

#### Parking

- 35 calls total
  - o 6 were STR related.

#### Noise

• 6 calls total • 3 were STR related

## Trash Complaints

• 1 complaint

0 1 was STR related.

- Illegal Fires
  - 1 complaint
    0 1 was STR related.

Total Complaint Calls 2023-YTD 2024: 111 Complaint Calls STR Related:

30 or 27% of all complaint calls to dispatch are STR related.

# Municipal Court Stats for Citations Issued 2023

- Trash 1
- Fire 1

2024

- Fire 1
- Pet 1

## Code Enforcement Review and Staff Recommendation

#### **Current Process:**

- 1. Citizens are encouraged to call non-emergency dispatch to have an officer respond to a situation.
- 2. The responding officer assesses the situation and either provides assistance, education and works to resolve the situation. It is up to the responding officer to determine if a code violation is issued or if they feel the situation has been resolved.

#### Other Towns:

- Breckenridge utilizes a hotline that works directly with the responsible agent for the property linked with their licensing software. This generally resolves issues in a timely manner. There are challenges with hold time and agent availability. In 2023 the hotline took 133 calls. During the same period non-emergency dispatch received 106 calls associated with STR properties.
  - For Breckenridge they require a responsible agent that must acknowledge the complaint within 60 minutes.
  - They have a full-time person that handles all short-term rental compliance overseeing licensing, taxes, code compliance, hotline complaints and follow up of general regulations including online ads and violations. There is one Community Service Officer that assists with enforcement in the field.
  - Cost for the hotline is \$485/year.
- Frisco utilizes a Code Enforcement Officer that reports to their Community Development Specialist. The Code Enforcement Officer does not handle building permits or construction sites.
  - Frisco has a hotline with issues of people on hold for extended periods of time. Reporting parties are encouraged to call non-emergency dispatch for a police response.
  - The hotline cost is incorporated with their licensing software and is \$58,000/year.
- The Towns of Hugo, Olathe and LaJara handle code enforcement through their police departments.
- The Town of Kiowa contracts out the position. The Town of Creed is looking to do the same moving it out of the Clerk's Office.
- Town of Mt. Crested Butte-code enforcement is handled by the police department with the Town Clerk's office handling all STR complaints and enforcement.
- Town of Minturn just hired a code enforcement officer that will report to the Town Manager.

# Blue River Staff (Admin and Police) Recommendations

#### Community Service Officer/Blue River Ambassador Wage: TBD

- The Community Service Officer or Blue River Ambassador would report to the Deputy Clerk with additional supervision coming from the Town Manager and Chief of Police.
- Training on responding to complaints with proper investigation/documentation and appropriate course of actions. This would be provided by the Police Department to ensure all laws and proper practices are followed.
- This person would also maintain records in Citizen Serve and would be responsible for tracking all the town complaints for roads, code issues related to properties and short-term rentals.
- The Community Service Officer would be an ambassador of the town as they specialize in code enforcement/resolution/follow-up in a timely manner to serve the residents of Blue

River. This position would allow the police department and current administrative staff to better utilize its resources.

- Schedule: Monday Friday 9-5. More law enforcement calls tend to happen on weekends verses code complaints.
- Additional duties:
  - o Seasonal Tarn Patrol: compliance, assistance with permits, education
  - STR: Tracking complaints, course of action, education, problem solving. Reviewing online ads for compliance and delinquent taxes.
  - Public Works: Monitor road conditions, signage, snowplow deployment, repair project management to be reported to Town Manager and/or Contractor.
  - Assist with Town Park and Town Hall inspections, maintenance and weed mitigation.
  - Town Hall: Trash and recycling, snow removal, plowing parking lot and grounds/building maintenance.

We have a unique scenario here where PD and Town Hall are more blended than other typical towns/cities. This position could better serve this area so all the Town Hall concerns can stay on with Town Hall. All the PD issues can stay in the PD. And where this grey area or overlap is, the community service officer manages it. I think you field complaints, and the PD fields complaints, but we don't always share this information. This is causing confusion. A CSO could collect this information from both sides and compile it.

# COMMUNITY SERVICES OFFICER; AUTHORITY TO ISSUE CITATIONS INTO MUNICIPAL AND COUNTY COURT:

Any duly appointed community service officer of the police department is authorized, as part of his or her duties, to issue a summons and complaint, penalty assessment notice, or other appropriate citation into the municipal court for any alleged violation of any ordinance or code of the Town of Blue River; provided that a duly appointed community service officer is authorized to issue a summons and complaint, penalty assessment notice, or other appropriate citation into the municipal court for an alleged violation of section to the extent permitted by law, and for the sole purpose of issuing municipal court summons and complaints, penalty assessment notices or other citations as authorized by this section, a community service officer shall be deemed to be a peace officer and duly authorized law enforcement officer within the meaning of rule 203(d) of the municipal court rules of procedure

# All building code/site enforcement would fall under the supervision of the Town's contracted Building Official with Charles Abbott.