

## INTERGOVERNMENTAL COORDINATION ELEMENT

### GOALS, OBJECTIVES AND POLICIES

#### GOAL 1: COORDINATED AND COOPERATIVE LONG-RANGE PLANNING

PROVIDE FOR THE EXCELLENT DELIVERY OF SERVICES TO THE RESIDENTS OF BELLE ISLE THROUGH INTERGOVERNMENTAL COORDINATION AMONGST ALL AGENCIES MAKING DECISIONS AFFECTING THE CITY'S GROWTH MANAGEMENT AND PLANNING, TRANSPORTATION, ESSENTIAL SERVICES, NATURAL RESOURCES, EMERGENCY MANAGEMENT AND EDUCATION.

**OBJECTIVE 1.1: INTERGOVERNMENTAL COMMUNICATION.** The City of Belle Isle shall maintain effective and efficient communication and working relationships with Orange County, the Cities of Orlando and Edgewood, Orange County Utilities, Orlando Utility Commission, Greater Orlando Aviation Authority, St. Johns River Water Management District (SJRWMD), East Central Florida Regional Planning Council, and other special districts, agencies and units of governments identified to be active in the City.

**Policy 1.1.1:** The City shall adopt formal coordination procedures for mandated planning activities with other local governments, regional agencies, the state, and other governmental units (partner organizations).

**Policy 1.1.2:** The City will provide opportunities for partner organizations and affected entities to review and comment on the Comprehensive Plan prior to formal adoption of updates and amendments.

**Policy 1.1.3:** Belle Isle will implement procedures for the notification and exchange of information with Orange County, City of Edgewood, and the City of Orlando regarding changes in land use or zoning of areas within one mile of its boundaries.

**Policy 1.1.4:** Belle Isle will coordinate with partner agencies to develop procedures and protocol for the exchange of information and data in order to leverage available resources and foster a collaborative approach to addressing regional issues.

**Policy 1.1.5:** For any public facility within Belle Isle for which the City does not have responsibility, the City will participate in establishing Level of Service (LOS) with the entity that has operational and maintenance responsibility for that facility and adopt such standard(s) into the Comprehensive Plan and appropriate City plans and documents.

**Policy 1.1.6:** The City shall regularly review the Comprehensive Plan to determine if memorandums of understanding or other interlocal agreements are needed with adjacent jurisdictions or other agencies.

**Policy 1.1.7:** Continue interlocal agreements with Orange County and continue to identify issues for interlocal agreements with the City of Orlando and City of Edgewood. Where appropriate, the City Council will execute memorandums of understanding or other interlocal agreements with adjacent jurisdictions or other agencies in order to ensure coordination and formalize responsibilities.

**Policy 1.1.8:** The City will monitor updates to Florida Statutes on an annual basis relating to intergovernmental coordination to ensure the intergovernmental planning process maintains internal consistency and conforms with state and regional goals and objectives.

**OBJECTIVE 1.2: JOINT AREA PLANNING AGREEMENTS.** The City shall develop coordination mechanisms which will minimize the impact on the City from development which is adjacent to Belle Isle and provide formal procedures for working with the adjacent local government.

**Policy 1.2.1:** Continue discussions to identify issues for joint planning area agreements with Orange County, City of Orlando, and the City of Edgewood.

**Policy 1.2.2:** The Joint Planning Area Agreements shall address at a minimum the following issues:

- a. Boundaries of the joint planning area;
- b. future Future Land Use designation for land within the boundaries;
- c. procedures for sharing information and data particularly on Land Use and Zoning changes;
- d. Identification of the entities that provide infrastructure and the LOS for each facility or service;
- e. Establishment of annexation procedures for property within the Joint Planning Area;
- f. Establishment of common environmental regulations especially for water quality;
- g. Roadway extensions, widening, improvements and creation;
- h. Facilities and sites for recreation and open space; and
- i. Methods for resolving conflicts that arise with the Joint Planning Area;
- j. Annexation-Annexation of strategic parcels as identified by the City Council; and,
- k. Coordination-Coordination between Joint Planning Area partners regarding annexation strategies.

**GOAL 2: COORDINATED AND COOPERATIVE FACILITIES AND INFRASTRUCTURE PLANNING. COORDINATE THE PLANS AND POLICIES OF THE CITY OF BELLE ISLE AND ADJACENT LOCAL GOVERNMENTS TO PROVIDE FOR THE DELIVERY OF ADEQUATE AND APPROPRIATE PUBLIC FACILITIES, INFRASTRUCTURE, AND NATURAL RESOURCE PROTECTION.**

**OBJECTIVE 2.1: TRANSPORTATION.** Coordinate with, [MetroPlan Orlando](#), Orange County Transportation Authority, Florida Department of Transportation, and LYNX in the planning, funding, and construction of transportation improvements within or affecting the City of Belle Isle and for implementation of the Transportation Element.

**Policy 2.1.1:** The City will coordinate proposed transportation planning and infrastructure improvements, including roadways, bikeways, sidewalks, pathways, and trails, affecting Belle Isle with other jurisdictions through the means described under the Transportation Element of this Plan.

**Policy 2.1.2:** The City will participate in the [MetroPlan Orlando](#) planning processes for system-wide facility needs.

**Policy 2.1.3:** The City shall monitor for conflicts, or potential conflicts, in level-of-service LOS standards for transportation facilities in other adjacent jurisdictions and shall pursue resolution of those conflicts through exchange of data with governmental partners.

**Policy 2.1.4:** The City shall maintain and annually update an inventory of the various level-of-service LOS standards for its and adjacent jurisdictions public utilities and where applicable shall discuss with the subject jurisdiction a means of coordinating those standards which are not in agreement. Data shall be acquired from the relevant jurisdictions.

**OBJECTIVE 2.2: POTABLE WATER AND WASTEWATER.** Coordinate with Orange County Utilities and the Orlando Utility Commission in the planning, funding, and construction of utilities improvements within or affecting the City of Belle Isle and for implementation of the Infrastructure Element.

**Policy 2.2.1:** The City shall coordinate with the Orange County Health Department, Orange County Utilities, and Orlando Utilities Commission, for the provision of potable water, and the processing and disposal of wastewater.

**Policy 2.2.2:** The City shall provide up to date development data and population projections to utility providers to ensure efficient and ~~sufficiency~~ sufficient delivery of potable water and sanitary sewer services.

**OBJECTIVE 2.3: NATURAL RESOURCES.** Protect natural resource systems both internal to the City and those that cross governmental boundaries through a coordinated approach with partner agencies for implementation of the Conservation Element.

**Policy 2.3.1:** The City shall coordinate with ~~the~~, the Florida Department of Environmental Protection, the Orange County Environmental Protection ~~Department~~ Division, the St. John's River Water Management District, South Florida Water Management District, the City of Edgewood, and Orange County for the implementation of the goals, objectives and policies found in the Conservation Element.

**Policy 2.3.2:** The City shall participate with adjacent governmental and non-governmental natural resource protection agencies, including local, state and federal environmental agencies, in regularly conducted natural resource protection staff intergovernmental coordination meetings.

**Policy 2.3.3:** To provide increased protection of natural resource systems which cross government boundaries, the City shall continue to participate with other governments to prepare and implement water management plans, water supply plans, and other water resource management plans.

**Policy 2.3.4:** The City shall enter into interlocal agreement with the City of Edgewood and other applicable agencies, to establish a process to coordinate water quality monitoring in Lake Conway Chain of Lakes.

**Policy 2.3.5:** The City shall re-evaluate its policies for protecting and enhancing natural resources upon a review of natural resource management plans that are newly adopted

or revised by other partner agencies for consistency and to facilitate implementation, including the Orange County Low Impact Development Manual.

**Policy 2.3.6:** The City shall continue to pursue efforts to coordinate with Orange County, the St. Johns River Water Management District, and other participating agencies to implement a plan for surface water management in the Boggy Creek Watershed.

**OBJECTIVE 2.4: WATER SUPPLY.** The City shall ensure the coordination of the Comprehensive Plan with the St. Johns River Water Management District's Regional Water Supply Plan and Water Supply Facilities Work Plan (WSFWP).

**Policy 2.4.1:** Participate in the water supply planning process in conjunction with the St. Johns River Water Management District and other pertinent entities with the objective to assist in the development of a regional water supply plan that will reasonably ensure adequate quantity and quality of potable water resources needed to meet future needs.

**Policy 2.4.2:** The City will maintain a water supply facilities work plan by updating the adopted Ten Year Water Supply Facilities Work Plan within 18 months of an update to the regional Water Supply Plan.

**Policy 2.4.3:** The City shall exchange water supply information with the St. Johns River Water Management District, East Central Florida Regional Planning Council and local governments through water supply planning work groups and through meetings on an as-needed basis.

**Policy 2.4.4:** The City shall notify the applicable water supplier upon submittal of any land use change or rezoning request which would increase water and wastewater demand to ascertain capacity availability.

**OBJECTIVE 2.5: HOUSING.** The City shall coordinate with Orange County to address housing needs, including the provision of affordable housing, for implementation of the Housing Element, as required by Florida Statutes.

**Policy 2.5.1:** The City shall coordinate with Orange County, nonprofit organizations, and the private sector to establish and implement strategies and techniques for improving the provision of affordable housing and for promoting neighborhood stability.

**OBJECTIVE 2.6: SCHOOLS.** Pursuant to State Law and the adopted Interlocal Agreement for Public School Facility Planning and Implementation of Concurrency, the City shall continue to participate in cooperative planning with the School Board of Orange County to ensure that the public educational needs and desires of the community (K-12) are thoroughly and fairly assessed.

**Policy 2.6.1:** The City shall coordinate with the School Board of Orange County for: better coordination of the establishment of new schools in time and place with residential development; greater efficiency for the School Board and local governments by locating schools to take advantage of existing and planned infrastructure; improved student access and safety; locating and designing schools to serve as community focal points; greater efficiency through co-location of schools and other community facilities; reducing pressure on schools resulting from urban sprawl, in accordance with the "Amended and Restated Interlocal Agreement for Public School Facility Planning and Implementation of Concurrency" dated March 9, 2011.

**Policy 2.6.2:** The City shall, throughout the planning period, coordinate with the Orange County Public Schools (OCPS) Staff to ensure that sufficient school capacity is available to support proposed development and that necessary infrastructure is available to accommodate new schools, as may be required by the Florida Statutes.

**Policy 2.6.3:** The City shall designate a representative to serve on the OCPS Technical Planning Committee to discuss issues and formulate recommendations regarding the coordination of land use and schools.

**Policy 2.6.4:** The City shall provide projected development data to OCPS on a regular basis to assist in development of a long-range planning model to project student enrollment.

**Policy 2.6.5:** As a member of the OCPS Technical Advisory-Planning Committee, the City shall review OCPS model projections for consistency with the City's projections and, if necessary, shall recommend additions or modifications to the model results.

**Policy 2.6.6:** The City shall coordinate with the OCPS to research and identify alternative planning and funding mechanisms to provide sufficient school capacity for future City growth.

**Policy 2.6.7:** The City shall participate in the periodic school impact fee study/ordinance update process, providing input and recommendations to Orange County and OCPS as appropriate.

**OBJECTIVE 2.7: EMERGENCY MANAGEMENT.** The City shall coordinate with other local governments and agencies to protect the residents of Belle Isle from the effects of natural hazards, hurricane and storm events, fires, pandemics and similar emergencies.

**Policy 2.7.1:** The City shall cooperate with Orange County and other agencies in the development and implementation of plans and programs to prevent and address natural hazards, fires, and similar emergencies.

**Policy 2.7.2:** The City shall cooperate with Orange County to maintain a current emergency management program providing adequate shelters, provisions, evacuation routes, emergency equipment, and personnel to assist City residents in emergencies.

**Policy 2.7.3:** The City shall participate in the Orange County Local Mitigation Strategy (LMS) Working Group to proactively coordinate on emergency management needs with local and regional partners, and to maintain qualification for federal emergency management grants.

**Policy 2.7.4:** The City shall continue to examine the need for interlocal agreements and other means to prepare for and deal with such emergencies.

### **GOAL 3: DISPUTE RESOLUTION.**

**PROVIDE FOR METHODS OF EFFECTIVE DIALOGUE AND COMMUNICATION WITH OTHER LOCAL GOVERNMENTS TO ADDRESS ISSUES WHICH HAVE AN EFFECT BEYOND THE**

## **MUNICIPAL BOUNDARIES OF THE CITY.**

**OBJECTIVE 3.1:** The City will adopt formal dispute resolution procedures for mandated planning activities with other local governments, regional agencies, the state, and other governmental units.

**Policy 3.1.1:** The City shall utilize the East Central Florida Regional Planning Council's informal mediation process to resolve conflicts resulting from multi-jurisdictional land development regulations and to resolve annexation issues.

**Policy 3.1.2:** If required, the City of Belle Isle will utilize the formal dispute resolution processes and procedures set forth in Chapter 164, Florida Statutes to resolve conflict with other local governments.

**Policy 3.1.3:** The City will enter into interlocal agreements with adjacent local governments, as necessary, to formalize processes and procedures for dispute resolution of issues of multi-jurisdictional concern.

## **GOAL 4: ANNEXATION**

### **MAINTAIN A COMPACT GROWTH BOUNDARY THAT CAN BE READILY SERVED BY EXISTING AND PLANNED INFRASTRUCTURE AND MANAGE GROWTH THROUGH THE PLANNING HORIZON.**

**OBJECTIVE 4.1: ANNEXATION STRATEGY.** Develop a coordinated strategy for the annexation of lands into the City of Belle Isle to support logical municipal boundaries, neighborhood protection and orderly development patterns.

**Policy 4.1.1:** Develop a comprehensive annexation strategy that identifies and prioritizes areas for future City expansion based upon established criteria; an example of such criteria would be land that is located along major roadways.

**Policy 4.1.2:** Analyze the fiscal impacts of prioritized annexation areas to ensure net positive fiscal impact to the City.

**OBJECTIVE 4.2: ANNEXATION COORDINATION.** The City will coordinate with Orange County and the City of Orlando on the feasibility of a joint planning agreement relating to annexation priorities of the City.

**Policy 4.2.1:** The City shall coordinate with Orange County to ensure a coordinated annexation process. Should annexations occur, the City shall confer with all affected jurisdictions to insure an equitable and smooth transition from Orange County to City jurisdiction.

**Policy 4.2.2:** The City shall consider annexation requests from property owners who wish to voluntarily become a part of the city and whose properties are contiguous to existing city limits in accordance with Florida Statutes.

**Policy 4.2.3:** Any petition to annex property into the City of Belle Isle should not be approved if such annexation will adversely impact the supply and delivery of any public facilities and services, or otherwise present an unreasonable burden to the citizens of

Belle Isle.

**GOAL 5: CONCURRENCY MANAGEMENT COORDINATION.**

**ENSURE COORDINATION OF CONCURRENCY MANAGEMENT POLICIES BETWEEN ADJACENT LOCAL GOVERNMENTS AND AGENCIES.**

**OBJECTIVE 5.1:** The Concurrency Management Policy for Belle Isle will identify the LOS for services not provided by the City that are consistent with the LOS standards adopted by the governmental agency that provides that service.

**Policy 5.1.1:** The Concurrency Management Policy for the City shall include a provision for reviewing the impact of development in Belle Isle in the surrounding areas. Unless a level of service standard has been waived in a respective Element, as allowed by the Florida Statutes, if such development would result in a LOS below that government's adopted standard, the City shall require the improvements necessary to maintain the LOS at an acceptable level.

**Policy 5.1.2:** The Concurrency Management Policy shall include a process for the provision of public facilities and services to inform the City on the current and projected LOS for a particular facility or service.

**Policy 5.1.3:** The Belle Isle Police Department shall meet all state standards including LOS standards for Police.

**Policy 5.1.4:** The City shall require the Concurrency Management Policy to review the impact on area schools for all proposed residential developments.

**GOAL 1:**

~~To coordinate with the various governmental agencies on the local, regional and state levels, to avoid duplication of services, improve communications between agencies and Belle Isle, and to ensure consistency and compatibility of each entities' goals, objectives and policies.~~

**OBJECTIVE 1.1:**

~~After December 2007, the City shall coordinate the implementation of the Comprehensive Plan with the various governmental agencies which provide services but do not have regulatory authority over the use of the land.~~

**POLICY 1.1.1:**

~~The City shall coordinate with the Florida Department of Transportation, Orange County, City of Orlando, City of Edgewood, and the Metropolitan Planning Organization for implementing the goals, objectives and policies in the Transportation Element.~~

**POLICY 1.1.2:**

~~The City shall coordinate with the Orange County Health Department,~~

~~Orange County Public Utilities, and Orlando Utilities Commission, for the provision of potable water, and the processing and disposal of wastewater.~~

**~~POLICY 1.1.3:~~**

~~The City shall coordinate with the St. John's River Water Management District, South Florida Water Management District, Orange County Engineering, Florida Department of Environmental Protection, and Orange County Public Works to implement the goals, objectives and policies found in the Infrastructure Element.~~

**~~POLICY 1.1.4:~~**

~~The City shall coordinate with the, the Florida Department of Environmental Protection, the Orange County Environmental Protection Department, the St. John's River Water Management District, South Florida Water Management District, the City of Edgewood, and Orange County for the implementation of the goals, objectives and policies found in the Conservation Element.~~

~~**POLICY 1.1.5:**The City shall coordinate with the Florida Department of Environmental Protection, Orange County, the School Board, and the City of Orlando for the implementation of the goals, objectives and policies in the Recreation and Open Space Element.~~

**~~OBJECTIVE 1.2:~~**

~~The City shall develop coordination mechanisms which will minimize the impact on the City, from development which is adjacent to Belle Isle, and provide formal procedures for working for the adjacent local government.~~

**~~POLICY 1.2.1:~~**

~~Continue discussions to identify issues for joint planning area agreements with Orange County, City of Orlando, and the City of Edgewood.~~

**~~POLICY 1.2.2:~~**

~~The Joint Planning Area Agreements shall address at a minimum the following issues:~~

- ~~l. — Boundaries of the joint planning area;~~
- ~~m. — future Land Use designation for land within the boundaries;~~
- ~~n. — procedures for sharing information and data particularly on Land Use and Zoning changes;~~
- ~~o. — identification of the entities that provide infrastructure and the LOS for each facility or service;~~
- ~~p. — establishment of annexation procedures for property within the Joint Planning Area;~~
- ~~q. — establishment of common environmental regulations especially~~



- for water quality;
- r. ~~roadway extensions, widening, improvements and creation;~~
- s. ~~facilities and sites for recreation and open space; and~~
- t. ~~methods for resolving conflicts that arise with the Joint Planning Area.~~

**POLICY 1.2.3:**

~~Continue interlocal agreement with Orange County and continue to identify issues for interlocal agreements with the City of Orlando and City of Edgewood.~~

**POLICY 1.2.4:**

~~The City shall utilize the East Central Florida Regional Planning Council's informal mediation process to resolve conflicts resulting from multi-jurisdictional land development regulations and to resolve annexation issues.~~

**OBJECTIVE 1.3:**

~~The City shall have consistent LOS standards for public facilities and services which are provided by governments other than Belle Isle such as Orange County Public Schools.~~

**POLICY 1.3.1:**

~~The Concurrency Management Policy for Belle Isle will identify the LOS for services not provided by the City that are consistent with the LOS standards adopted by the governmental agency that provides that service.~~

**POLICY 1.3.2:**

~~The Concurrency Management Policy for the City shall include a provision for reviewing the impact of development in Belle Isle in the surrounding areas. If such development would result in a LOS below that government's adopted standard, the City shall require the improvements necessary to maintain the LOS at an acceptable level.~~

**POLICY 1.3.3:**

~~The Concurrency Management Policy shall include a process for the provision of public facilities and services to inform the City on the current and projected LOS for a particular facility or service.~~

**POLICY 1.3.4:**

~~The Belle Isle Police Department is being established April 1, 2009 and will meet all state standards including LOS standards for Police.~~

**POLICY 1.3.5:**

The City shall require the Concurrency Management Policy to review the impact on area schools for all proposed residential developments.

**Objective 1.4:**

The City shall, throughout the planning period, coordinate with Orange County Public Schools (OCPS) to ensure that sufficient school capacity is available to support proposed development and that necessary infrastructure is available to accommodate new schools.

**Policy 1.4.1**

The City shall designate a representative to serve on the OCPS Technical Planning Committee to discuss issues and formulate recommendations regarding the coordination of land use and schools.

**Policy 1.4.2**

The City shall provide projected development data to OCPS on a regular basis to assist in development of a long-range planning model to project student enrollment.

**Policy 1.4.3**

As a member of the OCPS Technical Advisory Committee, the City shall review OCPS model projections for consistency with the City's projections and, if necessary, shall recommend additions or modifications to the model results.

**Policy 1.4.4**

The City shall comply with the Amended Interlocal Agreement for Public School Facility Planning and Implementation of Concurrency adopted in 2008 along with the goals, objectives and policies of the Public School Facilities Element.

**Policy 1.4.5**

The City shall coordinate with the OCPS to research and identify alternative planning and funding mechanisms to provide sufficient school capacity for future City growth.

**Policy 1.4.6**

The City shall participate in the periodic school impact fee study/ordinance update process, providing input and recommendations to Orange County and OCPS as appropriate.

**Objective 1.5:**

Effectively coordinate with all applicable local, state and federal agencies regarding

~~the City's adopted Water Supply Facilities Work Plan (WSFWP).~~

**Policy 1.5.1:**

~~The city shall review and coordinate with the most recently published District Water Supply Plan and St. John's River Water Management District staff in projecting the future supply and demand for potable water and alternative sources and in preparing amendments to the Water Supply Facilities Work Plan that affects the City within 18 months of any updates to the District Water Supply Plan.~~

**Policy 1.5.2:**

~~The City shall exchange water supply information with the St. Johns River Water Management District, East Central Florida Regional Planning Council and local governments through water supply planning work groups and through meetings on an as-needed basis.~~

**Policy 1.5.3:**

~~The City shall notify the applicable water supplier upon submittal of any land use change or rezoning request which would increase water and wastewater demand to ascertain capacity availability.~~

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