AUGUSTA-RICHMOND COUNTY PLANNING COMMISSION STAFF REPORT

Case Number: SE-23-06

Hearing Date: Monday, December 4, 2023

Applicant: Arvind Patel

Property Owner: Reray Properties, LLC

Address of Property: 3107 Deans Bridge Road, Augusta, Georgia 30906

Tax Parcel #: 096-2-205-00-0

Present Zoning: B-1 (Neighborhood Business)

Commission District: 5 (Bobby Williams) Super District: 9 (Francine Scott)

Fort Gordon Notification Required: No

Request	Proposed Use / Activity	Applicable Text
Special Exception	Liquor store	Comprehensive Zoning Ordinance, Section 21-2(c)

Summary of Request:

This request pertains to a 0.29-acre property in central Richmond County, located along Deans Bridge Road between Glenn Hills Drive and Lumpkin Road. The property features an office building which formerly housed a realty company but is currently unoccupied. The applicant seeks a special exception to convert the building and property into a liquor/package store. For a liquor/package store to be permitted in a B-1 zoning district, approval of a special exception is required.

Compatibility:

Special Exceptions are land uses permitted in zoning districts where the local government finds that such uses are in keeping with the goals of the Comprehensive Zoning Ordinance. Special Exceptions are scrutinized because their impact on adjoining properties can vary depending on the proposed use. Special Exceptions are considered on a case-by-case basis in accordance with the requirements and standards established in the Comprehensive Zoning Ordinance.

The property is in the South Augusta Character Area. Recommended development patterns for this area include maintaining low density single-family residential development in areas where it is already the predominant land use, infill residential development at densities compatible with the surrounding area and to place additional commercial development at major intersections.

Findings:

- 1. There are no prior zoning actions associated with the property.
- 2. The property has access to public water and sanitary sewer lines.

- 3. The Georgia Department of Transportation (GDOT) classifies Deans Bridge Road as a principal arterial road.
- 4. Augusta Transit Routes 8 and 9 serve the property.
- 5. Based on FEMA Flood Insurance Rate Maps (FIRM) on the Augusta-Richmond County GIS Map Layer, there are no Special Flood hazard areas located on the property.
- 6. According to the Augusta-Richmond County GIS Map Layer there are no wetlands located on the property.
- 7. The topography of the property is flat, ranging from 367 to 370 feet above average mean sea level.
- 8. Section 21-2(c) of the Comprehensive Zoning Ordinance, Liquor stores are permitted by Special Exception in a B-1 (Neighborhood Business) zones provided that they generally conform to the following criteria:
 - The nature of the surrounding area is not predominantly residential with only a few commercial uses interspersed. Complies as the property is part of a lengthy commercial corridor along Deans Bridge Road.
 - The property is at the intersection of two arterial streets or within 500 feet of such an intersection. Complies as the center of the subject property and the center of the Deans Bridge Road-Lumpkin Road intersection are approximately 350 feet apart.
 - The property is not within 1,000 feet of a public park or recreation area, school, or library. The Alcoholic Beverage Certification submitted with the application states that this property is 599.4 yards (1,798.2 feet) from the closest park (H.H. Brigham Park), 724.4 yards (2,173.2 feet) from the closest school (Hillcrest Baptist Church and School), and 1,667 yards (5,001 feet) from the closest library (Jack B. Patrick Tech Center Library). However, the campus of Miller-Motte College, located within a shopping center at 3128 Deans Bridge Road, is approximately 633 feet from the front door of the building to the property line where the college is located, making it non-compliant with this provision. (See Background for further information.)
- 9. All properties adjacent to the subject property have a commercial zoning of B-1 or B-2. There are single-family subdivisions zoned R-1A and R-1B north of the subject property along Glenn Hills Drive and Lumpkin Road.
- 10. The special exception request for the property is consistent with the 2023 Comprehensive Plan, but not compliant with the Comprehensive Zoning Ordinance.
- 11. At time of writing, staff have not received inquiries pertaining to the application as it was advertised pursuant to the Zoning Procedures Law. However, opponents to the application were present at the Planning Commission meeting on October 2.

Background:

At the October 2 meeting, the Planning Commission recommended denial of this application. Having received this recommendation, on October 17 the Augusta Commission referred this application back to the Planning Commission for further deliberation. The decision to return this request to the Planning Commission was based on recommendation by General Counsel Wayne Brown.

The recommendation from Attorney Brown centered on discrepancies between Augusta's alcohol ordinance, state laws regulating the locations of liquor sales, and the special exception criteria in the Comprehensive Zoning Ordinance, especially as it pertains to the subject property and the nearby campus of Miller-Motte College at 3128 Deans Bridge Road.

Section 6-2-64 of the Augusta alcohol ordinance specifies the following distance restrictions for the licensing of spirits sales: one hundred (100) yards from "church or library buildings, or public recreation areas", and two hundred (200) yards from a "school building or school grounds". The ordinance goes on to state that:

The schools or colleges referred to herein shall include only such state, county, city, church or other schools as teach the subjects commonly taught in the common schools and colleges in this state and shall not include private schools or colleges within which only specialized subjects such as law, stenography, business, music, art, medicine, dentistry, vocational occupations and other special subjects are taught.

Based on the language of this ordinance, Miller-Motte would, as a vocational school, be exempt from the city's distance requirement.

Section 3-3-21(b) of the Official Code of Georgia, states that:

- (b) Nothing contained in this Code section shall prohibit the licensing of the sale or distribution of alcoholic beverages by: ...
- (4) Licensees for retail sale packages of alcoholic beverages for consumption off the premises who shall be subject to regulation as to distances from college campuses by counties and municipalities; provided, however, that such distances may be less restrictive than those provided in this Code section but shall not be more restrictive; and provided, further, that if such licensees are not regulated as to distances from college campuses by a county or municipality, then the distances set forth in this Code section shall govern such licensees; and
- (5) Licensees for retail sale packages of wine and malt beverages for consumption off the premises who shall be subject to regulation as to distances from school grounds by counties and municipalities; provided, however, that if such licensees are not regulated as to distances from school grounds, then the distances set forth in this Code section shall govern such licensees. For purposes of this subsection, the term "college campus" shall include, but shall not be limited to, all buildings and grounds of any public or private technical school, vocational school, college, university, or other institution of postsecondary education.

This language includes vocational schools and therefore would not exempt Miller-Motte from distance restrictions.

However, even if this language from the O.C.G.A. is interpreted to require the subject property be located 200 yards away, Planning & Development staff calculated the distance from the subject property to Miller-Motte as approximately 633 feet (211 yards). Therefore, by any applicable definition, the subject property would almost certainly be eligible for appropriate licensing.

The question before the Commission is whether the subject property merits a special exception to establish a liquor store in the B-1 zone per the criteria set forth in Section 21-2(c) of the Comprehensive Zoning Ordinance. Among those criteria is the stipulation that the property not be within 1,000 feet of a school. This distance threshold is more restrictive than the licensing requirements in either local or state ordinances; based on the aforementioned distance of 633 feet, the subject property would not meet that criterion.

The operative question, then, is how the Comprehensive Zoning Ordinance defines a school. "School" is not included in the General Definitions section (Section 2); however, a definition is provided for "private school" which states "the primary purpose of the institution is to provide the basic academic educational program which includes, but is not limited to, reading, language arts, mathematics, social studies and science". While this would imply that the special exception criteria would not take Miller-Motte into consideration, it is only inferred and not conclusive.

RECOMMENDATION: The decision to grant a special exception for zoning, especially for a liquor store, involves careful consideration of various factors, including community concerns, economic conditions, and public welfare. Planning & Development staff recommends **DENIAL** of the Special Exception request due to the potential adverse impact on the surrounding area, proximity to a school, lack of community support and being within 10ft of a single-family residential zone and use.

Note: This staff report includes the information available approximately two weeks prior to the Planning Commission hearing. It represents an evaluation of the facts presented by the applicant, research done by the staff, and consideration of the relevant factors in the Comprehensive Zoning Ordinance of Augusta, Georgia. New facts may emerge, and staff reserves the right to make a verbal recommendation at the hearing based on all the information available at that time.

Letter of Intent for Special Exception at 3107 Deans Bridge Rd, Augusta

Department of Planning and Development 535 Telfair Street, Suite 300 Augusta, GA. 30901

Dear Commissioners,

I, Arvind Patel hereby request the Richmond County Planning Department, a special Exception for the purchase of Parcel #0962205000 which is currently under B1 zone as an office space and would like to convert into a Retail Package Store.

Location: 3107 Deans Bridge Rd, Augusta GA, 30906

Parcel #: 0962205000 Present Zoning; B1

This building location was previously used as an office space but it is vacant for the last few years with further no scope of offices because it is surrounded by retail businesses. All surrounding retail business properties are under B1 zoning. The proposed liquor store location is accessible from major roads and exceeds the minimum distance requirements to the nearest churches, library, Schools or public recreation area. Also exceeds minimum distance requirements to the nearest retail package store (Section 6-2-76).

I respectfully request the Planning Department Committee to give us a special exception to convert this office building into a retail liquor package store in 81 zoning.

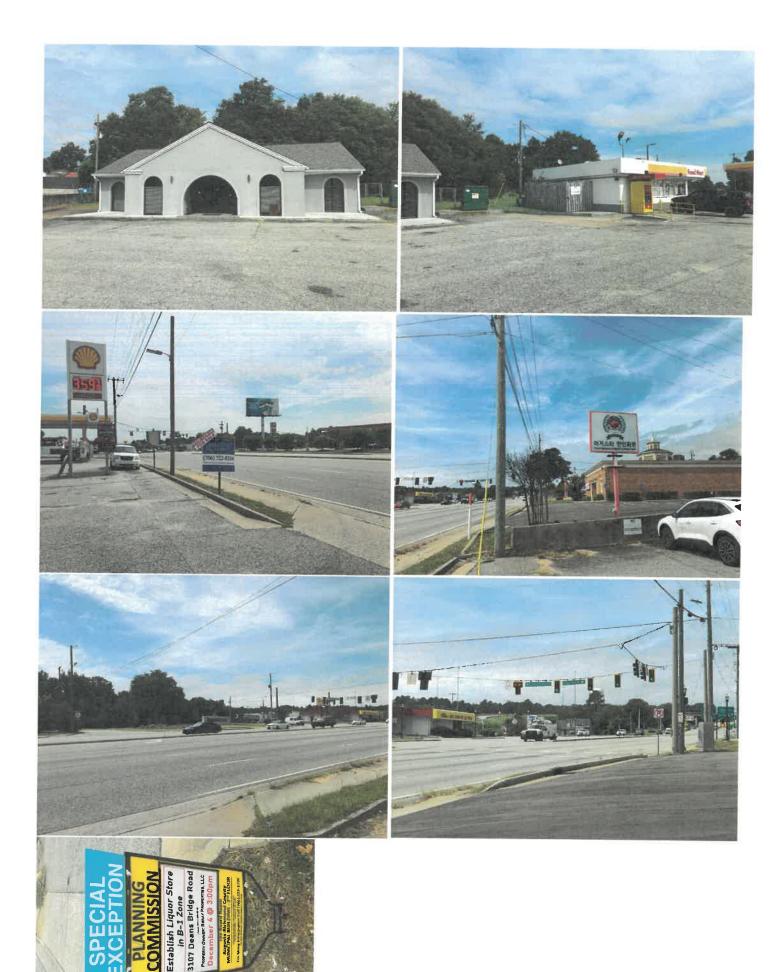
Sincerely,

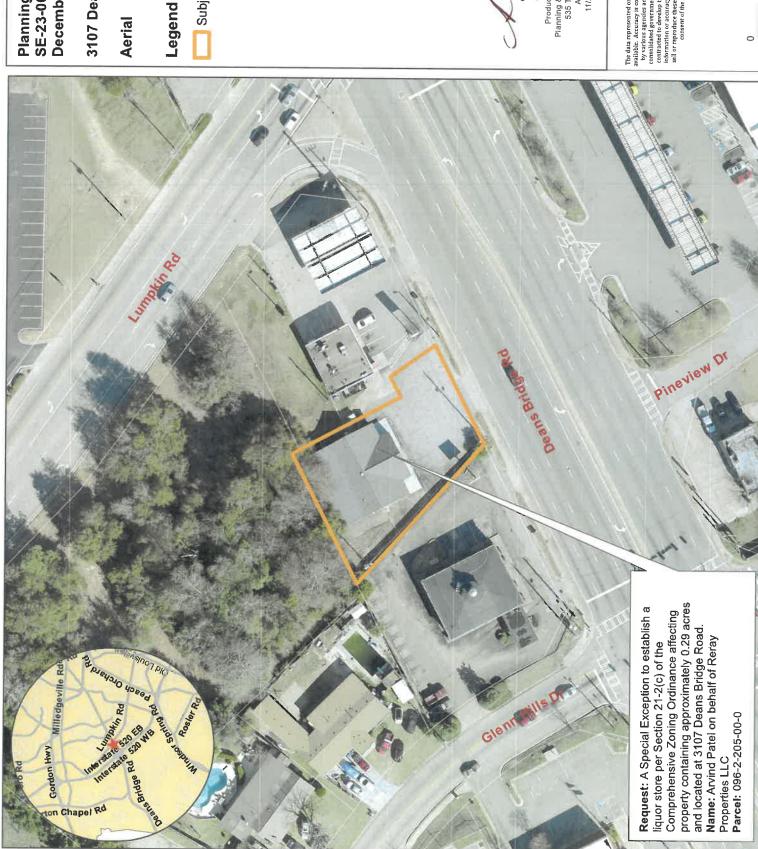
Arvind Patel

Member of Laxmi Narayan Holdings, LLC.

Book 50001 D731 Augusta - Richmone County 201902699; 1230/2004 14 47.27 00 88 00 PLAT GENERIC







Planning Commission SE-23-06 **December 4, 2023** 3107 Deans Bridge Road

Subject Property

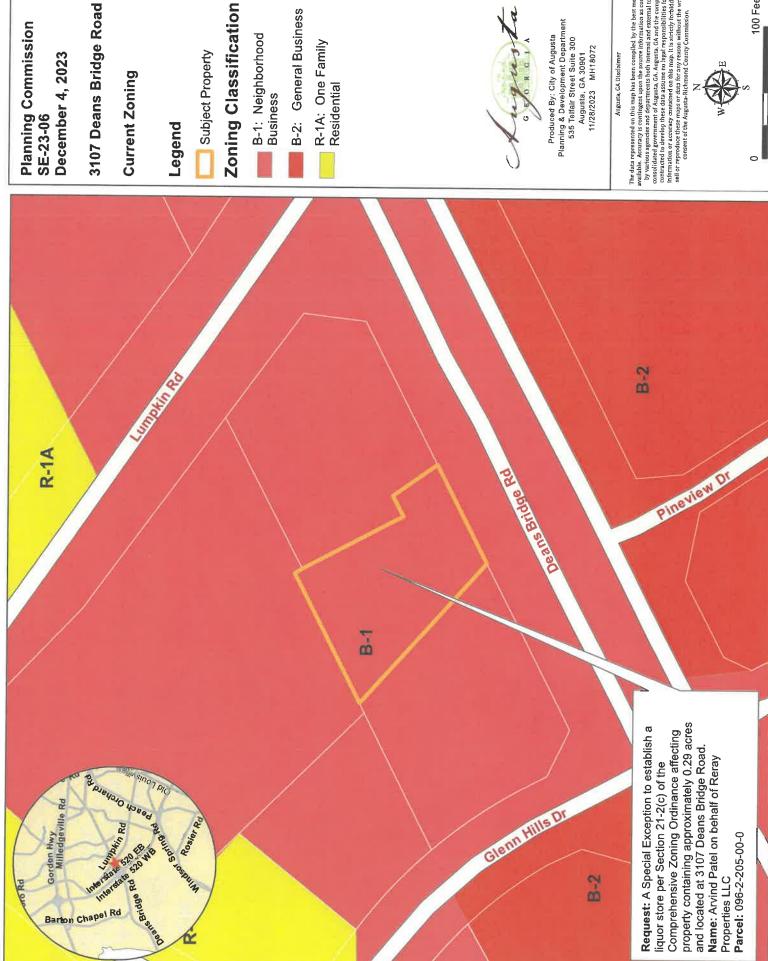
Produced By: City of Augusta Planning & Development Department 535 Telfair Strets Suite 300 Augusta, GA 30901 11/28/2023 MH18072

Augusta, GA Disclaimer

The data represented on this map has been compiled by the best methods available. Accuracy is contingent upon the source information as compiled by various agencies and departments both internal and external to the consolidated government of Augusta, CA. Augusta, CA. Augusta, CA. and the companies contracted to develop these data assume to legal responsibilities for the information or accuracy contained on this map. Its strictly founders no



100 Feet



Planning Commission

3107 Deans Bridge Road

Current Zoning

Subject Property

B-1: Neighborhood Business

B-2: General Business

R-1A: One Family Residential

Planning & Development Department 535 Telfair Street Suite 300 Augusta, GA 30901 11/28/2023 MH18072 Produced By: City of Augusta

Augusta, GA Disclaimer

The data represented on this map has been compiled by the beet methods available. Accuragely scoringent upon the source information as compiled by various agendes and departments both internal and external to the consoliabled government of Adugusta, Car. Adugusta, Car. Adugusta, Car. and the companies contracted to develop these data assume no legit responsibilities for the information or securacy contained on this map. It is strictly forbidden to sell or reproduce these maps or data for any reason without the written consent of the Augusta-Nethmond Conny Commission.



100 Feet