

MEMORANDUM

City of Angels Planning Commission

Date:July 11, 2024To:Planning CommissionFrom:Amy Augustine, City PlannerRE:RESOLUTION OF INTENT 24-009 ADDING A NEW SECTION 17.06.230
REGARDING CONSTRUCTION NOISE

Recommendation:

Recommend to the City Council one of the following:

- A. Adopt Resolution of Intent 24-009 as presented, or
- B. Adopt Resolution of Intent 24-009 with Planning Commission Changes, or
- C. Return Resolution of Intent 24-009 to Staff with direction

Background:

The Planning Commission considered and provided input relative to issues to be addressed in a city noise ordinance pursuant to the General Plan at its January 12, 2023, meeting. Subsequently, the City requested additional consideration and evaluation before proceeding with a Noise Ordinance due, in part, to the inherent difficulties and staff demands associated with enforcement. At a City Council meeting in May 2024, in response to a community complaint, staff was directed to proceed with an ordinance limiting hours of construction due to noise.

In response, planning staff is recommending the following to the Planning Commission.

Add a new Section 17.06.230 to the City of Angels Municipal Code as follows:

17.06.230 Hours of Construction

Construction pursuant to any entitlement issued by the City shall be limited to the hours of 7:00 a.m. to 7:00 p.m. Monday through Friday and 8:00 a.m. to 7:00 p.m. on Saturdays. Construction shall not occur on Sundays or legal holidays as established by the City, unless an emergency exists. This provision does not apply to City capital improvement projects undertaken by contractors to the City.

Strategic Plan Alignment:

B2	Community Identity	Design new development to be compatible with the natural, scenic, and cultural resources and rural character of Angels Camp
B3	Community Identity	Design new commercial and industrial development to be compatible with the natural, scenic, and cultural resources and rural character of Angels Camp

The proposed code amendment increases the compatibility of new development with the rural character of the City.

Discussion/Analysis

Pursuant to Angels Municipal Code (AMC) Section 17.90.040, the following findings are required for code amendments:

Finding A: The proposal conforms with the City's General Plan and Municipal Code

The proposed amendments will implement the following general plan goal, policies and programs from the General Plan 2020 Noise Element:

Goal 5A: Maintain or reduce noise levels throughout the city as necessary to achieve compatibility between differing land uses and to maintain the city's peaceful, rural community atmosphere.

Policies

- 5.A.1 Develop uniform, cost-effective and feasible standards for consistently and fairly mitigating temporary and permanent noise impacts associated with new development.
- 5.A.2 Continue to identify and implement solutions for resolving noise complaints received within Angels Camp.

Implementation Programs

5.A.d Adopt Construction/Maintenance Activity Noise Management Standards [2020 General Plan Mitigation Measure, MM-NOISE-01, MM-NOISE-03]

Adopt construction/maintenance activity noise management standards for activities undertaken in conjunction with issuance of discretionary permits. Work with the development community to establish operating hours or a time span of operation for those activities that may adversely affect neighboring land uses during construction. Additional noise management standards should include, but not be limited to: acoustic muffling of construction equipment per Caltrans standards (e.g., properly operating and maintaining mufflers); locating staging areas away from sensitive receptors, and maximum noise standards for small engines (e.g., two-cycle engines, leaf blowers, chainsaws) including use of electrical rather than diesel equipment as feasible. General Plan 2020 Appendix 5B should guide development of noise management standards.

5.A.n Adopt and implement a Noise Ordinance [2020 General Plan Mitigation Measure, MM-NOISE-2]

Adopt a noise ordinance to execute the goals, policies and implementation programs identified in the Noise Element of the Angels Camp 2020 General Plan. The noise ordinance should address, but not be limited to addressing, the protection of public health, safety, and welfare; limiting the generation of lous noise from new sources; methods to reduce noise from stationary noise sources associated with new development, new construction and remodeling (e.g., HVAC unit location and design, design and location of loading docks for commercial and industrial uses); and when an acoustical analysis should be required for new development. The noie ordinance will include, but not be limited to, addressing noise reduction in new residential construction in the following locations as necessary to reduce interior noise levels to 60dB or less in the following locations and using 2020 General Plan Appendix 5C as a guide:

- SR 4
- SR 49

The proposed revision will partially implement some of these general plan goals, policies and programs by establishing construction hours for new development that both allow for construction while protecting the general welfare of existing residents. Therefore, the proposed changes are consistent with the general plan and the municipal code.

Finding B: The proposed changes or amendments will not be substantially detrimental to the health, safety, or general welfare of the City.

The primary purpose of the proposed code amendment is to ensure that construction noise does not create a public nuisance. Therefore, the changes will not be substantially detrimental to the health, safety, or general welfare of the City, but rather will protect the general health, safety, and general welfare of the city.

Based on the preceding, the proposed code amendments are consistent with this finding.

Environmental Findings

Pursuant to the state and City guidelines for implementing the California Environmental Quality Act (CEQA), the proposed code amendments are exempt from additional review because the proposed amendments implement a program identified within the scope of the 2020 General Plan Environmental Impact Report adopted for the 2020 General Plan.

Financial Impact

Costs will be associated with code enforcement actions. At this time, it is unknown how extensive costs may be, but approximately 2-3 noise complaints due to construction occur annually.

Attachment

Attachment A – Resolution of Intent 24-009 with proposed code Change